



2025 Vision Annual Report July 2023 – June 2024

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Executive Summary

As presented, the FY 2023-24 Annual Report of the County's 2025 Vision highlights the achievements and continued commitment to improve the lives and outcomes of individuals involved in the criminal and juvenile justice systems through the County's OC CARES initiatives.

Background:

The OC CARES system links the various systems of care in the County of Orange to provide full care coordination and services for justice-involved individuals to successfully reenter society and work towards self-sufficiency. These systems of care include behavioral health, healthcare, housing, benefits & support services, and community correction. This innovative approach was developed building on the County's efforts as part of the nationwide Stepping Up Initiative and locally developed Integrated Services Strategy. The overall strategy focused on reducing the number of individuals with mental illness in custodial care and required the integration of services from disparate County departments and community partners. This strategy was then expanded and used to create the Integrated Services – 2025 Vision (2025 Vision) implementation plan, which has been updated to serve OC CARES.

The 2025 Vision:

The 2025 Vision was adopted by the Board of Supervisors (Board) on October 22, 2019 and links the County criminal justice system and our systems of care to provide inmates and at-risk-individuals with the services they need to become self-determined and facilitate successful reentry. The 2025 Vision was built on five pillars with each made up of goals, projects and programs assigned to specific departments that are tracked with progress reported quarterly. The pillars include:

- 1. **Prevention:** Developing public informational and communication campaigns, interventions, and diversion opportunities, particularly related to substance use and mental health, to prevent individuals from being involved in or returning to the criminal justice system.
- **2. Courts:** Enhancing or developing diversion programs, including the expanded use of Specialty Courts, for individuals in the criminal justice system from the point of arrest to sentencing.

- **3. In-Custody:** Developing in-custody programming and providing access to treatments, and services to individuals residing in the County jails to address mental health, substance use, education, job readiness or other basic and support other that link to post-custody services, in addition to trainings to prepare them for successful reentry.
- **4. Reentry:** Providing accessible and supportive services to justice-involved individuals to facilitate their reentry back into the community that includes a comprehensive coordinated system to ensure continuity in treatments or programs received while incustody continue post custody to maintain engagement and lead to self-sufficiency.
- **5. Juvenile & Transitional Aged Youth (TAY):** To provide a continuum of information, programs, and enhanced services for youth, juveniles, and the TAY population to prevent them from entering the juvenile justice system, providing options away from being detained, and to support and encourage positive outcomes outside of the juvenile justice system.

The 2025 Vision is a permanent component of Orange County's annual Strategic Financial Plan. Its oversight is provided by the Orange County Criminal Justice Coordinating Council (OCCJCC), currently chaired by Vice-Chairman Doug Chaffee. The OCCJCC includes County departments, Courts, and local law enforcement.

Status Summary:

Beginning with FY 2022-23, the Quarterly Reporting was revised to report the current status of the identified projects and programs remaining to be implemented as a part of the 2025 Vision. Whereas prior Quarterly Reports focused on Pillars, Goals and Action Items, the revised report identifies the projects by pillar that are still in progress and includes a more defined timeline to ensure completion by December 2025. The OCCJCC receives the updates and collectively formulate directives to meet the needs of the target populations.

Each project has a detailed timeline with tasks identified by fiscal year and an estimated completion date. Implementation is the responsibility of the assigned department with working groups utilized to facilitate progress, discuss resources, or resolve issues. In addition, each of the projects are included in the County's five-year strategic financial plan as either a Strategic Priority or Emerging Initiative. This has allowed the County to plan and identify the resources needed to ensure successful implementation and ongoing support, as appropriate. The County's Strategic Financial Plans can be found on the County's website at:

https://cfo.ocgov.com/budget/strategic-financial-plan

Project / Program (Adults)	% Completed			ted	Est. Completion Date
Pillar I: Prevention	2023	2024	2025	Overall	
Communication & Media Campaign	94%	100%	n/a	96%	June 2024
Data Gathering, Sharing and Analysis	100%	62%	50%	76%	June 2025
Crisis Response Related Trainings	100%	n/a	n/a	100%	June 2023
Behavioral Health Public Safety Response	n/a	100%	n/a	100%	June 2024
Be Well Facilities & Programs	100%	40%	10%	63%	June 2025
FIRST Point	100%	n/a	n/a	100%	June 2023
Pillar II: Courts					
Pre-Trial Intervention	n/a	65%	n/a	65%	June 2024
Adult Specialty Courts	100%	100%	50%	93%	June 2025
Care Court	100%	n/a	n/a	100%	December 2023
Pillar III: In-Custody					
In-Custody Stabilization Services	100%	100%	n/a	100%	June 2024
Opening of New Musick Jail Facility	100%	100%	n/a	100%	June 2024
In-Custody Reentry Programming	100%	100%	100%	100%	June 2025
Pillar IV: Reentry					
Regional Reentry Community Resource	100%	100%	30%	86%	June 2024
Centers					
Mobile Reentry Services	85%	0%	n/a	43%	June 2024
Coordinated Reentry Center	100%	n/a	40%	52%	December 2025
Workforce Reentry Center	80%	n/a	0%	40%	December 2025
Coordinated Case Management	100%	n/a	40%	85%	June 2025

Project / Program (Juvenile & TAY)	% Completed			ted	Est. Completion Date
Pillar V: Juvenile & TAY - Prevention	2023	2024	2025	Overall	
Communication & Media Campaign	n/a	100%	n/a	100%	June 2024
Data Gathering, Sharing and Analysis	75%	n/a	n/a	75%	June 2023
Juvenile Mental Health & Substance Use	n/a	78%	n/a	78%	June 2024
Support Services	/	5 00/	750/	750/	1 2025
Youth Diversion Programs	n/a	78%	75%	75%	June 2025
Pillar V: Juvenile & TAY - Courts					
Expand Juvenile Specialty Courts	n/a	87%	n/a	87%	June 2024
Pillar V: Juvenile & TAY-In-Custody/Detained					
Juvenile Mental Health & SUD Support	n/a	100%	n/a	100%	June 2024
Services					
Specialized Programming for Detained	n/a	n/a	69%	69%	June 2025
Juvenile & TAY					
Enhance Juvenile Corrections Campus	n/a	n/a	55%	55%	December 2025
Pillar V: Juvenile & TAY - Reentry					
Specialized Reentry Programs	100%	n/a	80%	87%	June 2025
Supportive Housing	n/a	n/a	75%	75%	December 2025
Transitional TAY Housing	n/a	n/a	70%	70%	December 2025

Highlights and Achievements

PILLAR #1: PREVENTION

The focus of the Prevention Pillar is on informing the public and providing diversion options, specifically for individuals experiencing a mental health or substance use crisis that include seeking treatment services rather than being taken into custody. The table below summarizes the programs in place prior to the 2025 Vision as well as what has been implemented and what projects remain.

Pillar I: PREVENTION

Prior to Implementation

- Limited residential MH & SUD treatment
- CAT & PERT teams
- Mental Health public information campaign
- Family health classes & clinics
- Community nursing program
- Housing Voucher program
- Assistance programs

Projects & Programs Implemented as of June 30, 2024

- Outreach & engagement team (2017)
- Office of Care Coordination (2016)
- System of Care Data Integration System (2019)
- Be Well Orange campus (2021)
- OC Navigator to identify available resources (2022)
- Expanded BH Public Safety Response Teams (2023)
- FIRST Point diversion program (2023)

- CIT Training (POST certified) for all first responders and dispatchers (2022)
- BH Public Safety Response Teams (2020)
- Homeless housing programs (2021)
- Multi-disciplinary teams dedicated to managing the care program for highutilizers (2021)
- Expanded crisis response related trainings (2024)

Projects & Programs in Progress

- Communications & Media Campaign:
 - Increase public awareness of various services including mental health and substance use topics and other supportive services and resources.
- Data gathering, sharing & analysis:
 - Report on critical data and metrics to support data-driven decisions on expansions, effectiveness and future projects or investments of resources.
- Be Well facilities & programs:
 - To provide co-located mental health and substance use services easily accessible by County residents.

Highlights include:

- For the milestones identified for FY 2023-24, completion is reported at 75% with overall completion for this pillar at 85%.
- Expanded the existing mental health and substance use informational campaign to provide additional resources and services to County residents, community partners and clients.
- Established regular recurring meetings with Reentry Community Partners to provide updates, address implementation needs and challenges, and provide input as appropriate.
- Collaborated with County departments and community-based organizations to coordinate services and resources for formerly incarcerated individuals to prevent them from returning to custody.
- Built out capacity for ongoing periodic surveys of County residents and clients to measure the effectiveness of the public information campaign.
- Identified case management and data tracking program for the Collaborative Courts to meet the tracking needs of County stakeholders and Courts based on analysis of the existing case/data management system and results of the SCRAM Nexus pilot.
- Implemented training program for basic Crisis Intervention Training (CIT) and 911
 Diversion Training for active duty OC Sheriff's Department staff and Emergency
 Communications Bureau (ECB) dispatch diversion policy to ensure calls and referrals
 are diverted to the appropriate crisis response teams.
- Expanded Behavioral Health Public Safety Response Team to include additional clinicians, deputies and vehicles to respond and follow-up on crisis calls.
- Identified site for the Be Well Irvine facility with phased planning and design and construction in progress. Preliminary planning for programs with County stakeholders and community partners are being included in the designs.
- Established FIRST Point Diversion Program to link services and resources to justiceinvolved individuals at an earlier point than is available through the criminal courts.

PILLAR #2: COURTS

The Courts Pillar aims to strengthen coordination between County agencies and the Courts by documenting best practices and measurable data to effectively coordinate care between the Courts, Public Defender, District Attorney, OC Probation, OC Sheriff-Coroner Department, Health Care Agency, Social Services Agency, and other providers for individuals in the court system who need treatment. The table below summarizes the programs in place prior to the 2025 Vision as well as what has been implemented and what projects remain.

Pillar II: COURTS

Prior to Implementation

Specialty Courts at capacity

Projects & Programs Implemented as of June 30, 2024

• Piloted data tracking program (2021)

• Care Court (2024)

Projects & Programs in Progress

• <u>Pre-Trial Intervention Program</u>:

Establish diversion program for individuals who have been arrested and would benefit from courtordered treatment diversion options prior to or at the point of arraignment or prior to start of trial.

Expand Specialty Courts:

Maximize the benefits of the specialty court model by increasing capacity in existing specialty courts and develop and implement additional ones to address the underlying issues associated with mental illness, substance abuse, or homelessness.

Highlights include:

- For the milestones identified for FY 2023-24, completion is reported at 70% with overall completion for this pillar at 83%.
- Renewed Senate Bill (SB) 129 Pre-Trial Release Program MOU between the Court and Probation to continue utilizing Pre-Trial Assessment Release and Services for individuals transitioning to diversion programs.
- Identified space, roles and responsibilities for second Arraignment Court under the Pre-Trial Intervention Program. Design phase anticipated to begin in July 2024.
- Expanded Specialty Courts by increasing capacity in existing specialty courts, such as
 the Homeless Outreach Court, Misdemeanor Drug Court, Military Diversion and
 Mental Health Diversion. The Court engaged in detailed planning discussions with
 the Judicial Council and a broader design team regarding construction of a new
 Collaborative Court Building with additional courtrooms and space for stakeholders
 and comprehensive wrap-around services.
- Established CARE Court model with trainings, workflow, programming and outreach team in place to comply with the State's Community Assistance, Recovery and Empowerment (CARE) Act.

PILLAR #3: IN-CUSTODY

The In-Custody Pillar establishes a comprehensive in-custody BH program that will identify individuals upon intake who require specialized BH services and stabilize them in designated jail housing modules; provide advanced and specialized behavioral health programming and treatments, personalized discharge planning and linkage to community services; and provide 24/7 in-custody substance use treatment that will link to post-custody services and case management. The table below summarizes the programs in place prior to the 2025 Vision as well as what has been implemented and what projects remain.

Pillar III: IN CUSTODY Prior to Implementation • Limited vocational trainings • Five LPS beds (males only) All-In Program Projects & Programs Implemented as of June 30, 2024 • Pending designation for 15 female Expanded therapeutic groups (2020) LPS beds (2022) Remodeled the IRC – triage intake Implemented MAT treatments (2020) (2021) Established specialized housing units In-Custody Residential Treatment (2021)program (2021) Implementing Virtual Training Obtained State Waiver to provide programs (2022) CalFresh benefits upon release from Provide enrollment assistance to custody (2021) benefit programs (2021) Implemented enhanced reentry Jail-to-Community Resources (2019) programming (2024) Completed enhancement of in-custody Populated and implemented stabilization services and pending enhanced programming at the new designation for 30 male LPS beds (2024) Musick Jail Facility (2024) **Projects & Programs in Progress** *Projects* & programs completed.

Highlights include:

- For the milestones identified for FY 2023-24, completion is reported at 100% with overall completion for this pillar at 100%.
- Developed in-custody stabilization services with additional therapeutic groups and sessions to support inmates with mental health symptoms, programming curriculum to link high utilizers to treatments, and mental health modules and housing for inmates with step-down care.

- Established plan, staffing levels and programs at the newly constructed Musick facility for individuals in custody with mental illness, substance use, or co-occurring disorders. Certificate of occupancy is anticipated in July 2024.
- Implemented educational and vocational program with partnerships with Santiago Community College, community-based organizations and local employers to prepare individuals in custody for successful reentry into the community.

PILLAR #4: REENTRY

The Reentry Pillar establishes a comprehensive reentry system accessible by all individuals released from custody that involves coordination among County and community partners to ensure services meet the identified needs and there is a seamless and warm hand-off transition from in-custody to post-custody with no disruption in treatments, services and/or programming. The table below summarizes the programs in place prior to the 2025 Vision as well as what has been implemented and what projects remain.

Pillar IV: REENTRY

Prior to Implementation

• Probation Officers

• Inmate Services

Projects & Programs Implemented as of June 30, 2024

- Project Kinship (2017)
- Increased shelter capacity (2019)
- Benefit enrollment assistance (2021)
- Increased linkages to post-custody services (2017)
- Discharge Planning (2019)
- Assistance to obtain ID (2021)
- Increased accessibility for Workforce Solutions services (2021)

Projects & Programs in Progress

Regional reentry community resource centers:

Establish reentry resource centers throughout the County to make reentry support and services more accessible to individuals involved in the criminal justice system and their families.

Mobile reentry services:

Increase compliance and access to services and programs for individuals involved in the criminal justice system and their families by deploying mobile units to targeted areas that allow for required check-ins with probation officers as well as provide assistance, resources, and referrals.

• Coordinated reentry center:

Establish a centrally located reentry facility accessible to all individuals released from County jails or state prison on County supervision.

• Workforce reentry center:

Provide a forward-facing retail or service-based business where justice involved individuals would receive relevant hands-on job training that would lead to employment and a viable career and self-sufficiency.

• <u>Comprehensive care coordination program</u>:

Provide the needed coordination of care for justice-involved individuals who need assistance in adhering to their treatment or discharge plan or who need assistance in navigating needed services or programs.

Highlights include:

- For the milestones identified for FY 2023-24, completion is reported at 75% with overall completion for this pillar at 66%.
- Opened the first regional Reentry Community Resource Center in March 2024, with services and support to facilitate successful reentry into the community. The second site has been identified with completion anticipated in Summer 2025.
- Purchased two mobile recreational vehicles and two Sprinter vans to provide reentry services and potential mobile court proceedings to increase probationary compliance.
- Developed comprehensive phased plan to convert the existing Youth Guidance Center to the Adult Reentry Center. Design phase is being finalized and completion is anticipated by December 2025.
- Established preliminary agreements with developer and program provider for the design and construction of the Workforce Reentry Center. First phase has an estimated completion date of December 2025.
- Integrated SOCDIS platform to facilitate and coordinate the sharing of information to ensure the most appropriate level of care coordination and services are provided to individuals in/post-custody.
- Implemented the Care Coordination Program to provide case management for incustody individuals identified as high utilizers and other targeted groups. Efforts are expanding to include individuals not currently incarcerated, but engaging in services through Project Kinship and the regional Reentry Community Resource Center.

PILLAR #5: JUVENILES & TRANSITIONAL AGE YOUTH

The Juvenile and Transitional Age Youth (TAY) Pillar addresses the areas of prevention, courts, custody, and reentry especially with respect to the specific mental health and/or substance use treatment needs of the youth and TAY in the juvenile correction system. The table below summarizes the programs in place prior to the 2025 Vision as well as what has been implemented and what projects remain.

Pillar V: JUVENILE & TRANSITONAL AGE YOUTH (TAY)

Prior to Implementation

- Public Awareness Campaign
- Educational programs
- Limited dedicated CSEC beds
- Family Health classes/clinics
- CSEC healthcare
- Prenatal/parenting/child care classes

Projects & Programs Implemented as of June 30, 2024

- Be Well Orange (2021)
- Adolescent CSU (2021)
- Limited adolescent SUD treatment (females only) (2022)
- Increased BH resources in the schools (2021)
- Dedicated TAY shelter beds (2021)
- Targeted communication & media campaign (2024)

- Implemented Crossover Youth Court (2021)
- Virtual Training (2022)
- MAT Treatment (2020)
- Established new Multi-Resource Center at the Juvenile Campus (2022)
- Established Remediation Services (2022)
- Established mental health and SUD support services (2024)

Projects & Programs in Progress

• Data gathering, sharing & analysis:

Identify, obtain and report on critical data and metrics to support data-driven decisions on expansions, effectiveness and future projects or investments of resources.

• Youth diversion programs:

Provide programs where the youth, juveniles or TAY populations can receive the needed treatment or services to address underlying issues that may lead to involvement with the juvenile justice system.

• Expand Juvenile Specialty Courts:

Maximize the benefits of the juvenile specialty court model by increasing capacity in existing specialty courts and develop and implement additional ones to address the specific issues associated with the juvenile and TAY population.

• Specialized programming for detained youth/TAY:

Provide enhanced programming to detained youth to address the specific needs pertaining to education, life and social skills, and vocational needs to encourage self-sufficiency.

• Enhance the Juvenile Corrections Campus:

Establish a modern Juvenile Corrections Campus and replace older obsolete facilities with facilities that are on evidence-based and best practices that allow for more flexibility as the population continues to evolve.

• Specialized reentry programs:

Establish specialized services and programs unique for the juvenile and TAY populations in the juvenile justice system to promote successful outcomes and reduce recidivism.

• Supportive housing:

Ensure sufficient housing options exist for placement of juvenile and TAY population to continue the path to self-sufficiency with the inclusion of supportive services to meet the specific needs of the individual, such as substance use treatment or homelessness.

• <u>Transitional TAY Housing:</u>

Establish housing options specific for the TAY population who are released from being detained or otherwise involved in the juvenile justice system pending placement into more stable housing. Supportive services would also be included to encourage self-sufficiency.

Highlights include:

- For the milestones identified for FY 2023-24, completion is reported at 86% with overall completion for this pillar at 80%.
- Completed OC Navigator Resource Guide with listing of diversion resources and services for youths and families involved in the juvenile delinquency system. Guide is available on the OC Navigator website and will be distributed via social media and email distribution to stakeholders.
- Developed plans for expansion of the Family Treatment Court to address the needs
 of substance-exposed infants and their families. The Court is collaborating with SSA,
 HCA, Probation and other stakeholders to align staffing, resources and services
 leading up to implementation.
- Established mental health and substance use treatment program for juvenile and TAY
 populations at juvenile facilities, including the Matrix Model for Criminal Justice
 Settings to address substance use, Dialectical Behavioral Therapy, Medication
 Assisted Treatment (MAT) and trauma treatment and intervention.
- Implemented Ready SET OC Program which includes 12 weeks of career preparation and exploration curriculum for a variety of industries and careers.
- Formed plans for housing and supportive services for the juvenile and TAY population within the Juvenile Corrections Campus, as well as the Covenant House Shelter, Be Well Irvine, Vera Sanctuary and the CASA Youth Shelter.