

ORANGE COUNTY
CONTINUUM OF CARE BOARD MEETING
Wednesday, September 23, 2026
2:00 p.m. – 5:00 p.m.

Location:

**County Administration South (CAS) Building
County Conference Center
425 West Santa Ana Blvd. Room 104/106
Santa Ana, CA 92701-4599
[Click Here](#) for parking information.**

Virtual Meeting Option*:

**Zoom Meeting Link: [Click here for meeting link](#)
Join by phone: +1 669 444 9171
Webinar ID: 917 1260 5590**

****Listen-in option only***

AGENDA

Board Members

Judson Brown, City of Santa Ana
Dr. Kelly Bruno-Nelson, CalOptima Health
Andrew Crowe, Scholarship Prep
Dr. Shelby Feliciano-Sabala, Project Hope Alliance
Kelita Gardner, Second Baptist Church of Santa Ana
Nichole Gideon, Individual
Becks Heyhoe-Khalil, OC United Way
Marisol Johnson, Dayle McIntosh Center
Sandra Lozeau, City of Anaheim

Melanie McQueen, PATH
Dr. Tiffany Mitchell, Orangewood Foundation
[Secretary]
Nishtha Mohendra, Friendship Shelter [Vice Chair]
Robert “Santa Bob” Morse, Individual
Jason Phillips, Individual
Maricela Rios-Faust, Human Options [Chair]
Tim Shaw, Individual
Dr. Shauntina Sorrells, Individual

In compliance with the Americans with Disabilities Act, and County Language Access Policy, those requiring accommodation and/or interpreter services for this meeting should notify the Office of Care Coordination 72 hours prior to the meeting at (714) 834-5000 or email CareCoordination@ceo.oc.gov. Requests received less than 72 hours prior to the meeting will still receive every effort to reasonably fulfill within the time provided.

Supporting documentation is available for review by the public at least 72 hours prior to regular meetings and at least 24 hours prior to special meetings of the Continuum of Care (CoC) Board. Those wishing to review supporting documentation can visit the CoC Webpage [here](#) or the lobby of the County Administration North (CAN) Building, located 400 West Civic Center Drive, Santa Ana, CA 92701-4599, and request a copy of the

meeting materials from the Office of Care Coordination during normal business hours of 8:00 a.m. – 5:00 p.m. Monday through Friday (excluding holidays).

Call to Order – Maricela Rios-Faust, Chair

Board Member Roll Call – Dr. Tiffany Mitchell, Secretary

Public Comments: Members of the public may address the CoC Board on items listed within this agenda or matters not appearing on the agenda so long as the subject matter is within the jurisdiction of the CoC Board. Members of the public may address the CoC Board with public comments on agenda items in the business calendar after the agenda item presentation. Comments will be limited to three minutes. If there are more than five public speakers, this time will be reduced to two minutes. Members of the public utilizing interpreter services will be given double the amount of time to provide public comment.

To address the CoC Board, members of the public who are attending in person are to complete a Request to Address the CoC Board form prior to the beginning of each agenda item and submit it to CoC Board staff. Staff will call your name in the order received.

Members of the public, including those listening in via the virtual meeting option, may also submit public comment by emailing CareCoordination@ceo.oc.gov. All comments submitted via email at least 24 hours before the start of the CoC Board meeting will be distributed to the CoC Board members for their consideration and all comments submitted prior to the meeting will be added to the administrative records of the meeting. Please include “CoC Board Meeting Comment” in the email subject line.

Board Member Comments: Members of the CoC Board may provide comments on matters not appearing on the agenda so long as the subject matter is within the jurisdiction of the CoC Board.

CONSENT CALENDAR

1. Approve Commission to Address Homelessness and CoC Board Joint Special Meeting Minutes from July 21, 2026.
2. Approve CoC Board Meeting Minutes from July 22, 2026.
3. Approve CoC Board Special Meeting Minutes from July 30, 2026.
4. Approve CoC Board Special Meeting Minutes from August 7, 2026.
5. Receive and file the CoC Strategic Plan monthly updates for July and August 2026.
6. Receive and file list of agencies and jurisdictions approved for Homeless Management Information System (HMIS) access from December 12, 2025, to September 17, 2026.
7. Receive and file the Orange County Sheriff’s Department 2024 Homeless Death Review Report.
8. Approve revised CoC Board 2026 Meeting Schedule Calendar amending the December meeting date from December 16, 2026, from 2:00 p.m. to 5:00 p.m. to December 17, 2026, from 9:00 a.m. to 12:00 p.m.

BUSINESS CALENDAR

1. **Good News Story: PATH** – Kassandra Munoz, Yale Associate Director, and Joshua Noble, Case Manager, PATH
2. **CoC Nominating Ad Hoc** – Timothy Kirkconnell, CoC Manager, Office of Care Coordination
 - a. Overview of the 2026 CoC Board member nomination and selection process.

- b. Establish the 2026 CoC Nominating Ad Hoc to support the nomination and election for the CoC Board, including the review of the CoC Board composition, qualifications, nomination and election process as detailed within the CoC Governance Charter.
- c. Approve the Office of Care Coordination to work with the Vice Chair to finalize the 2026 CoC Nominating Ad Hoc membership.

3. Homeless Housing, Assistance and Prevention (HHAP) Program — Zulima Lundy, Director of Operations

- a. Emergency Shelter Operations and Services contracts update
- b. HHAP Rounds 3 – 6 obligations and expenditures update
- c. HHAP Round 7 update
- d. Approve the following recommendations for the programming of HHAP funding allocated to the Orange County CoC, as recommended by the HHAP Ad Hoc.
 - (1) Approve the obligation of \$200,000 in HHAP Round 4 funding under the Systems Support eligible use category to partially fund the Compensation for People with Lived Experience Program contracted with Orange County's United Way dba Orange County United Way (OC United Way) in Fiscal Year (FY) 2026-2027 and utilized previously awarded HHAP Round 5 for FY 2027-2028.
 - (2) Approve the obligation of \$89,707.81 in HHAP Round 4 funding under the Systems Support eligible use category to OC United Way to fund HMIS Lead activities such as licensing costs, staff for HMIS operations including the build out of CoC data dashboards and project performance activities for FY 2026-2027.
 - (3) Continue previously approved CoC Board commitments for HHAP Round 5 funding to support CoC Program-funded projects that may be impacted due to the FY 2026 CoC Program Notice of Funding Opportunity (NOFO) to be fulfilled utilizing HHAP Round 6 funding.
 - (4) Approve the submittal of budget modification request for HHAP Round 5 to the California Interagency Council on Homelessness to move \$1,528,029.39 in Delivery of Permanent Housing and Innovative Housing Solutions and \$459,129.49 in Prevention and Shelter Diversion into the Services Coordination eligible use category to support the renewal of Service Coordination Contracts for FY 2027-2028.
 - (5) Approve the obligation of \$1,987,158.88 in HHAP Round 5 funding under the Services Coordination eligible use category to renew the Services Coordination Contracts for FY 2027-2028, as detailed below:
 - a. \$928,993.86 for Services Coordination for Individuals and Families in the North and Central Service Planning Area with The HUB Orange County.
 - b. \$433,594.72 for Services Coordination for Individuals in the South Service Planning Area with Friendship Shelter, Inc.
 - c. \$416,380.47 for Services Coordination for Transitional Aged Youth in the North and Center Service Planning Area with Orangewood Foundation.
 - d. \$208,189.85 for Services Coordination for Transitional Aged Youth in the South Service Planning Area with Friendship Shelter, Inc.
 - (6) Approve the obligation of \$89,000 in HHAP Round 6 funding under the HMIS eligible use category to OC United Way to fund HMIS Lead activities such as licensing costs, staffing, and project performance activities for FY 2027-2028.
 - (7) Approve the obligation of \$1,864,979.75 in HHAP Round 6 funding under the Rapid Rehousing (RRH) eligible use category to fund projects selected through the RRH Services Request for Proposals (RFP) released on September 4, 2026, to allow for an extended contract term of up to 30 months.

- (8) Approve the obligation of \$1,534,979.75 in HHAP Round 6 funding under the Operating Subsidies – Interim Housing eligible use category to fund projects selected through the Emergency Shelter Operations and Services RFP, to award additional recipients and/or extend contracts for an additional one-year term.
 - (9) Approve the obligation of \$330,000 in HHAP Round 6 funding under the Operating Subsidies – Interim Housing Youth Set-Aside eligible use category to fund projects selected through the Emergency Shelter Operations and Services RFP, to award additional recipients and/or contracts for an additional one-year term.
- 4. **CoC Committee Appointment** – Timothy Kirkconnell, CoC Manager, Office of Care Coordination
 - a. Appoint Nichole Gideon as Chair of the Domestic Violence Committee, to serve for the duration of her CoC Board member term.
- 5. **Coordinated Entry System (CES) Evaluation Update** — Dr. Shauntina Sorrells, Strategy Owner, Nishtha Mohendra, Strategy Owner, and Tom Albanese, LSW, Project Lead, Element Consulting Group, LLC
- 6. **HMIS Data Request for the Orange County United Way and University of California, Irvine (UCI) Cost of Homelessness Study** – Erin DeRycke, Director, Data Analytics, 2-1-1 Orange County (211OC), OC United Way; Rachel Goldberg, Ph.D. MPH Associate Professor of Sociology, UCI; and Becks Heyhoe-Khalil, Executive Director, United to End Homelessness, OC United Way
 - a. Overview of Cost of Homelessness Study
 - b. Approve UCI’s HMIS data request for client-level data as detailed in the associated memo for the period of September 1, 2019, through September 30, 2026, with additional monthly HMIS data exports from October 1, 2026, through April 30, 2028, to support the Cost of Homelessness Study facilitated by UCI in partnership with OC United Way.
 - c. Approve UCI’s HMIS data request for Program Descriptor data elements, as detailed in the associated memo, for a one-time export of HMIS data for projects active in HMIS on September 30, 2026, to analyze the cost of homelessness in Orange County.
- 7. **Coordinated Entry System (CES) 2 for 1 Match Policy** – Maricela Rios-Faust, Chair, Nishtha Mohendra, Vice Chair, and Dr. Tiffany Mitchell, Secretary, CoC Board, and Timothy Kirkconnell, CoC Manager, Office of Care Coordination
 - a. Approve the 2 for 1 Match Policy and incorporate the 2 for 1 Match Policy into the CES Policies and Procedures, as recommended by the CoC Board Officers.
 - b. Approve the 2 for 1 Match Policy Communications Strategy as developed by the Office of Care Coordination, CES Lead, as detailed in the associated memo.
- 8. **CoC Program Update** — Zulima Lundy, Director of Operations and Timothy Kirkconnell, CoC Manager, Office of Care Coordination
 - a. FY 2026 CoC Program NOFO
 - b. FY 2027 Fair Market Rents (FMR)
- 9. **HMIS Lead Updates** – Erin DeRycke, Director, Data Analytics, 211OC, Orange County United Way

Next Meeting: Wednesday, October 28, 2026, from 2:00 p.m. – 5:00 p.m.

SUMMARY ACTION MINUTES



JOINT SPECIAL MEETING OF THE ORANGE COUNTY CONTINUUM OF CARE BOARD AND THE COMMISSION TO ADDRESS HOMELESSNESS

Tuesday, July 21, 2026, 2:00 pm

County Conference Center
Room 104/106
425 West Santa Ana Boulevard, Santa Ana, CA 92701

Call to Order

MEETING CALLED TO ORDER AT 2:03 P.M.

Pledge of Allegiance

**COMMISSION TO ADDRESS HOMELESSNESS (COMMISSION) VICE CHAIR
BENJAMIN HURST LED THE PLEDGE OF ALLEGIANCE.**

Roll Call

**CLERK CALLED THE ROLL AND CONFIRMED QUORUM OF THE CONTINUUM OF CARE
(COC) BOARD AND THE COMMISSION FOR THE JOINT SPECIAL MEETING.**

PUBLIC COMMENT

None

COMMISSION AND CONTINUUM OF CARE BOARD MEMBERS COMMENTS

Robert "Santa Bob" Morse – Recognized the members of the Lived Experience Advisory Committee who were in attendance at the Joint Special meeting.

Jason Phillips – Read names of individuals who passed away in May without fixed abode.

DISCUSSION ITEMS

1. 2026 Point in Time Count

DIRECTOR OF CARE COORDINATION DOUG BECHT PRESENTED THE KEY DATA GATHERED DURING THE 2026 POINT IN TIME COUNT AND MEMBER DISCUSSION CENTERED AROUND THE CONTINUED SHORTAGE OF AFFORDABLE AND SUPPORTIVE HOUSING AS THE PRIMARY REASON WHY PEOPLE EXPERIENCING SHELTERED HOMELESSNESS HAS NOT RESULTED IN SUCCESSFUL EXITS FROM SHELTER TO PERMANENT HOUSING.

2. Orange County Homeless Prevention Committee

DIRECTOR OF CARE COORDINATION DOUG BECHT PROVIDED AN UPDATE ON CORPORATION FOR SUPPORTIVE HOUSING'S (CSH) WORK TO DEVELOP A COMPREHENSIVE HOMELESSNESS PREVENTION MODEL; CSH HAVE HELD SEVERAL STAKEHOLDER MEETINGS, IDENTIFIED THREE CATEGORIES OF INTERVENTIONS

SUMMARY ACTION MINUTES

AND PRACTICES FOR HOMELESS PREVENTION; AND THE COC BOARD AND COMMISSION CAN EXPECT FURTHER UPDATES AS THE EFFORT CONTINUES.

ADJOURNED: 4:00 P.M.

DRAFT

ORANGE COUNTY
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Webinar ID: 917 1260 5590**

****Listen-in option only***

MINUTES

Board Members

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Dr. Kelly Bruno-Nelson, CalOptima Health
Andrew Crowe, Scholarship Prep
Dr. Shelby Feliciano-Sabala, Project Hope Alliance
Kelita Gardner, Second Baptist Church of Santa Ana
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Sandra Lozeau, City of Anaheim

Melanie McQueen, PATH
Dr. Tiffany Mitchell, Orangewood Foundation
[Secretary]
Nishtha Mohendra, Friendship Shelter [Vice Chair]
Robert “Santa Bob” Morse, Individual
Jason Phillips, Individual
Maricela Rios-Faust, Human Options [Chair]
Tim Shaw, Individual
Dr. Shauntina Sorrells, Individual

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Call to Order – Maricela Rios-Faust, Chair

Maricela Rios-Faust called the meeting to order at 2:02 pm.

Board Member Roll Call – Dr. Tiffany Mitchell, Secretary

Present: Judson Brown, Andrew Crowe, Dr. Shelby Feliciano-Sabala, Kelita Gardner, Nichole Gideon, Becks Heyhoe-Khalil, Marisol Johnson, Sandra Lozeau, Melanie McQueen, Dr. Tiffany Mitchell, Nishtha Mohendra, Robert “Santa Bob” Morse, Jason Phillips, Maricela Rios-Faust, and Tim Shaw

Absent excused: Dr. Shauntina Sorrells

Absent: Dr. Kelly Bruno-Nelson

Judson Brown left during Business Calendar Item 3 and did not vote on Business Calendar Item 3. or Business Calendar Item 4. Judson Brown returned during Business Calendar Item 5. Melanie McQueen left during Business Calendar Item 8.

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Board Member Comments: Members of the CoC Board may provide comments on matters not appearing on the agenda so long as the subject matter is within the jurisdiction of the CoC Board.

- Jason Phillips read the names of individuals who passed while experiencing homelessness in May 2026, in remembrance and recognition.
- Maricela Rios-Faust thanked CoC Board members that attended the Joint Meeting of the Commission to Address Homelessness and CoC Board.

CONSENT CALENDAR

1. Approve the CoC Board Meeting Minutes from June 24, 2026.
2. Receive and file the CoC Strategic Plan monthly update.

Robert “Santa Bob” Morse motioned to approve the Consent Calendar. Kelita Gardner seconded the motion. Chair Maricela Rios-Faust called for a voice vote. No nays, no abstentions, the motion passed.

BUSINESS CALENDAR

1. Fiscal Year (FY) 2026 CoC Program Notice of Funding Opportunity (NOFO) – Zulima Lundy, Director of Operations, and Felicia Boehringer, CoC Administrator, Office of Care Coordination

Zulima Lundy provided updates on the FY2026 CoC Program NOFO competition, including the local competition timeline, Request for Proposal (RFP) review process, and an addendum issued by the Office Care Coordination to allow capital costs as an eligible expense category. Zulima Lundy also shared updates on the U.S. Department of Housing and Urban Development e-SNAPs guidance and provided context on voluntary reallocation recommendations, including eight (8) Permanent Supportive Housing (PSH) projects identified through the renewal survey for reallocation consideration.

Recommended Action c: Voluntary Reallocation – Accept the voluntary reallocation of eight (8) permanent supportive housing projects totaling \$16,450,558 in CoC Program Funding during the FY2026 CoC Program NOFO as detailed in the associated memo.

Nishtha Mohendra motioned to approve recommended action c. Sandra Lozeau seconded the motion. Chair Maricela Rios-Faust issued a voice vote. No nays, no abstentions, the motion passed.

Board Member Discussion:

- Tim Shaw asked whether other CoC’s are choosing not to proceed with the CoC NOFO process due to ongoing litigation efforts.
- Judson Brown recognized the Orange County Housing Authority (OCHA) for the voluntary reallocation of \$14 million and noted that this action demonstrates leadership, collaboration and a commitment to advancing the work. Judson Brown expressed appreciation for the partnership with January Johnson.

2. CoC Governance Charter Revisions – Zulima Lundy, Director of Operations; Timothy Kirkconnell, CoC Manager, Office of Care Coordination; and Nishtha Mohendra, Chair, Policies, Procedures (PPS) Committee

Timothy Kirkconnell provided updates on the recommended revisions to the Orange County CoC Governance Charter to align with the FY2026 CoC Program NOFO governance requirements. The proposed amendments expand the CoC Board and add new required representation categories. Timothy Kirkconnell noted that the changes are intended to maximize CoC’s NOFO application score. Vice Chair Nishtha Mohendra also provided updates on the discussion and questions that were brought up during the July 14, 2026, PPS Committee meeting.

Recommended action a: Approve the revised Governance Charter, primarily updating the CoC Board Composition (Section V.B.2.b), in response to the FY 2026 CoC Program NOFO, as recommended by the PPS Committee.

Amended Recommended Action a: Approve the revised Governance Charter, primarily updating the CoC Board Composition (Section V.B.2.b), in response to the FY 2026 CoC Program NOFO, except for b. II. *Elected Public Official*, and b. IV. 10, b. IV. 12, b. IV. 13, and b. IV. 14, to be rediscussed before August 26, 2026, CoC Board Meeting.

Becks Heyhoe-Khalil motioned to approve Amended Recommended Action a. Nishtha Mohendra seconded the motion. No vote was called for Recommended Action a, as a substitute motion was introduced.

Substitute Motion: Approve the revised Governance Charter, primarily updating the CoC Board Composition (Section V.B.2.b), in response to the FY 2026 CoC Program NOFO, except for b. II. Elected Public Officials, and delegating CoC Board Officer and Office of Care Coordination to return to a future CoC Board Meeting with a recommendation.

Melanie McQueen motioned to approve the Substitute Motion. Becks Heyhoe-Khalil seconded the motion. Chair, Maricela Rios-Faust called for roll call vote. Andrew Crowe, Dr. Shelby Feliciano-Sabala, Nichole Gideon, Sandra Lozeau, Melanie McQueen, Dr. Tiffany Mitchell, Nishtha Mohendra, Jason Phillips, and Maricela Rios-Faust voted yes. Kelita Gardner, Becks Heyhoe-Khalil, Marisol Johnson, Robert “Santa Bob” Morse, and Tim Shaw voted no. No abstentions, the substitute motion passed.

Public Comments:

- Alan Achterberg provided public comment via email in advance of the CoC Board meeting and stated applying “to become a public member of this Continuum of Care in 2024 closely following Orange County’s homeless services governance and records access practices since then. As you revise the Governance Charter, I ask you to keep three principles in mind: First, under HUD’s Continuum of Care Program rules, the CoC can assign tasks to boards, subcommittees, or work groups, but the CoC itself remains responsible for carrying out all duties in the interim rule, including VAWA and HMIS compliance. The charter should say this clearly: no subcommittee’s absence, dissolution, or informal reconstitution relieves this Board or the County of direct responsibility for HUD, VAWA, or HMIS obligations. Second, contracting out functions or routing work through a provider does not contract away the underlying duty. The County and CoC are still accountable for how CoC funded providers and committees handle domestic violence survivors, data in HMIS, and grievances. The governance charter should reflect that ultimate responsibility stays here, with this Board. Third, Brown Act requirements and open meeting principles cannot be designed around. Recent cases, including rulings against secret budget committees, show that courts look at what a body actually does, not just what it is called. If a committee or work group continues to perform policy shaping functions, it remains subject to open meeting requirements regardless of its name or meeting cadence. My concern, based on my experience and public records, is that when compliance relevant committees stop meeting formally, or sensitive work is shifted into less transparent structures, it increases legal risk for the County and undermines trust in the CoC process. I urge the Board to use these charter revisions to strengthen—not weaken—clarity about committee accountability, public participation, and oversight of contracted providers. I respectfully request that this comment be entered into the administrative record for Agenda Item 2 and that any Board discussion or response to these governance points be reflected in the minutes.”
- David Gillanders expressed concerns about introducing political dynamics into the CoC Board’s work, emphasizing the importance of maintaining its focus on collaboration among service providers and stakeholders. David Gillander encouraged protecting the CoC Board’s integrity, remaining adaptable to evolving U.S. Department of Housing and Urban Development (HUD) requirements, and carefully considering governance changes to preserve the CoC Board’s long-term effectiveness.

Board Member Comments:

- Robert “Santa Bob” Morse asked whether other CoC’s have implemented similar composition governance changes and whether any related litigation exists regarding the composition changes within the CoC Program NOFO.
- Tim Shaw expressed concern that the proposed CoC Governance Charter changes represent a significant shift and recommended additional time for a more thoughtful review. Tim Shaw emphasized preserving the CoC Board’s nonpartisan structure, questioned the necessity of adding elected officials to maximize the Orange County CoC NOFO score, and sought clarification on the Nominating Ad Hoc process, seating timeline for new seats, and requirements to report to HUD on these changes.
- Becks Heyhoe-Khalil discussed the potential impact of adding elected officials to the CoC Governance Charter, including long-term governance considerations, term limits, and succession planning. Becks Heyhoe-Khalil suggested exploring alternative revisions, including limiting or removing elected officials’ seats, and noted that the CoC Board could potentially revisit the composition after further review.
- Nishtha Mohendra supported a cautious approach, expressing concern that expanding CoC Board membership could dilute decision-making. Nishtha Mohendra favored maintaining local control, eliminating proxy voting, and omitting elected official seats if they are not essential.
- Maricel Rios-Faust recommended being intentional about any CoC Governance Charter changes, suggesting revisions to the elected official language, implementing provisions for proxy voting, and focusing on meaningful governance improvements rather than maximizing application points.
- Dr. Shelby Feliciano-Sabala supported a more limited approach to expanding CoC Board membership and emphasized caution around defining any newly elected official representation.
- Nichole Gideon suggested considering a temporary CoC Governance Charter amendment to allow for a one-year review and supported defining elected official seats.
- Sandra Lozeau noted that elected officials can be valuable advocates and suggested the Nominating Ad Hoc would best identify best suited to assess the individuals who applied to support the CoC’s mission.
- Andrew Crowe highlighted the need to consider how elected officials from the education sector represent youth experiencing homelessness and noted differences between education and HUD definitions of homelessness.
- Marisol Johnson recommended removing elected officials’ seats from the revised CoC Governance Charter, expressing concern that political involvement could complicate the CoC Board’s work and distract from its mission.
- Melanie McQueen acknowledged the governance concerns and suggested the CoC Board prioritize its principles over additional points associated with elected official representation in the CoC Program NOFO.
- Dr. Tiffany Mitchell continued the discussion by addressing concerns related to the proposed Governance Charter changes and CoC Board composition

3. Advance Recovery and Prohibit Illicit Drug Use Policy – Zulima Lundy, Director of Operations, Office of Care Coordination; Timothy Kirkconnell, CoC Manager, Office of Care Coordination; and Nishtha Mohendra, Chair, PPS Committee

Timothy Kirkconnell provided updates on the recommended adoption of an Orange County CoC Policy to Advance Recovery and Prohibit Illicit Drug Use to meet FY2026 CoC Program NOFO requirements. The proposed policy prohibits CoC-funded projects from operating safe consumption sites or distributing drug paraphernalia, outlines remedies for noncompliance, encourages substance use treatment and recovery housing, and allows sobriety-based housing where permitted. Timothy Kirkconnell explained the discussion that occurred during the

PPS Committee meeting and that the adoption of the policy would help earn up to 10 points towards the competitiveness of the CoC Program NOFO.

Recommended action a: Approve the Advance Recovery and Prohibit Illicit Drug Use Policy for the Orange County CoC to advance recovery and prohibit illicit drug use, in response to the FY 2026 CoC Program NOFO, as recommended by the PPS Committee.

Nishtha Mohendra motioned to approve Recommended Action a. Dr. Shelby Feliciano-Sabala seconded the motion. Chair Maricela Rios-Faust issued a voice vote. No nays, no abstentions, the motion passed.

4. CoC Builds NOFO – Zulima Lundy, Director of Operations, and Felicia Boehringer, CoC Administrator, Office of Care Coordination

Zulima Lundy provided an overview of the FY2026 CoC Builds NOFO, including available funding and eligible project types. Zulima Lundy also shared the results of the local Request for Proposals (RFP) competition and the Review Panel's consensus recommendation of Case Colibri Apartments for the CoC Builds project. Zulima Lundy outlined the recommended project details, funding request, and next steps pending CoC Board approval.

Recommended action b: Approve the selection of Casa Colibri, as submitted by American Family Housing, as the Orange County CoC's proposed project to submit in response to the CoC Builds NOFO application to the U.S. Department of Housing and Urban Development (HUD) as recommended by the Request for Proposals Review Panel.

Becks Heyhoe-Khalil motioned to approve recommended action b. Kelita Gardener seconded the motion. Nichole Gideon recused themselves. Chair Maricela Rios-Faust issued a voice vote. No nays, no abstentions, the motion passed.

5. Youth Homelessness NOFO – Zulima Lundy, Director of Operations; Timothy Kirkconnell, CoC Manager, Office of Care Coordination; Dr. Tiffany Mitchell, Secretary; and Becks Heyhoe-Khalil, Executive Director, United to End Homelessness, Orange County United Way

Timothy Kirkconnell and Secretary, Dr. Tiffany Mitchell highlighted the thoughtful discussion with Youth Action Board (YAB) Members and approximately thirty-five (35) service providers regarding the Youth Homelessness NOFO process.

Alondra Lopez and Kathleen Zhu, YAB Members, provided a recap of the Youth Convening, identifying gaps in services, housing access, emergency shelter specialized care and youth focused resources.

Becks Heyhoe-Khalil also provided additional updates.

Recommended Actions c and d:

- c. Approve the Office of Care Coordination as the Collaborative Applicant for the Orange County CoC to submit a Planning Project application in the amount of \$250,000 for a 24-month grant term.
- d. Approve the Office of Care Coordination as the Coordinated Entry System (CES) Lead to submit a Supportive Services Only (SSO) - Coordinated Entry Project in the amount of \$500,000 for a 24-month grant term.

Tim Shaw motioned to approve recommended actions c and d. Dr. Shelby Feliciano-Sabala seconded the motion. Chair Maricela Rios-Faust issued a voice vote. No nays, no abstentions, the motion passed.

Recommended action e. Approve the Orange County United Way as the Homeless Management Information System (HMIS) Lead to submit an HMIS Project in the amount of \$500,000 for a 24-month grant term.

Robert “Santa Bob” Morse motioned to approve recommended action e. Kelita Gardner seconded the motion. Becks Heyhoe-Khalil recused themselves. Chair Maricela Rios-Faust issued a voice vote. No nays, no abstentions, the motion passed.

Board Member Comments:

- Tim Shaw applauded the Office of Care Coordination, Orange County United Way, and others for their efforts and recognized the progress made in advancing YAB initiatives.

6. Data Use Agreement – Zulima Lundy, Director of Operations, and Timothy Kirkconnell, CoC Manager, Office of Care Coordination

Timothy Kirkconnell provided updates on the Data Use Agreement following the CoC Board’s September 2020 decision. The agreement supports statewide HMIS data sharing for research, planning and state funding compliance. Timothy Kirkconnell also shared that California Interagency Council on Homelessness (Cal ICH) became an independent business unit effective July 1, 2026, assuming responsibility for statewide homelessness data functions, with the agreement renewing automatically every five years.

Recommended Action a: Approve the Amendment to the Data Use Agreement authorizing the Orange County CoC to send HMIS data to Cal ICH directly, now that it has become its own business unit effective July 1, 2026.

Jason Phillips motioned to approve Recommended Action a. Melanie McQueen seconded the motion. Chair Maricela Rios-Faust issued a voice vote. No nays, no abstentions, the motion passed.

7. 2-for-1 Match Policy Pilot Follow Up – Maricela Rios-Faust, Chair; Nishtha Mohendra, Vice Chair; and Dr. Tiffany Mitchell, Secretary

Maricela Rios-Faust provided background on the proposed next steps and emphasized the need for greater clarity regarding the policy rollout, training and eligibility requirements to better guide the CoC. Maricela Rios-Faust also noted that policy will return to a future CoC Board Meeting for additional discussion and recommended action for the Board to consider policy improvement before implementation.

Recommended action a: Direct the Office of Care Coordination as the CES Lead to develop an outreach and communication plan to inform the CES Stakeholders, to be presented to the CoC Board for approval at the August 26, 2026, meeting.

Andrew Crowe motioned to approve Recommended Action a. Kelita Gardner seconded the motion. Chair Maricela Rios-Faust issued a voice vote. No nays, no abstentions, the motion passed.

Board Member Comments:

- Sandra Lozeau asked whether there will be another pilot or if the recommended action will move to ensure this policy is in place.

8. Homeless Housing, Assistance and Prevention (HHAP) Program – Zulima Lundy, Director of Operations, and Douglas Becht, Director, Office of Care Coordination

Zulima Lundy reported that HHAP Rounds 2 and 3 are fully expended, and 50% of HHAP Round 5 funds have been spent. Continuing, Zulima Lundy shared plans to reconvene the HHAP Ad Hoc Committee to discuss programming of remaining funding allocations and to pause further HHAP updates to the CoC Board until a more comprehensive discussion can take place.

Board Member Comments:

- Judson Brown asked about the plan to ensure the remaining \$5.3 million in HHAP Round 4 funds is expended before the deadline and how staff will avoid waiting until the last minute. Judson Brown also requested regular updates from provider meetings before November 2026, so the HHAP Ad Hoc has time to adjust strategies and reduce the risk of leaving funds unspent.
- Becks Heyhoe-Khalil asked whether an expenditure goal and deadline has been established for HHAP Round 4.

9. HMIS Lead Updates – Erin DeRycke, Director, Data Analytics, 211OC, Orange County United Way

Erin DeRycke provided updates on user recertification training, the new HMIS interface with multi-factor authentication, which will begin on July 23, 2026, further ongoing HMIS data requests approved by the CoC Board, and upcoming HMIS meetings and training opportunities.

10. CoC Update – Timothy Kirkconnell, CoC Manager, Office of Care Coordination

Timothy Kirkconnell provided updates on the Point-In-Time (PIT) Count Modernization Act, HUD's withdrawal of certain fair housing guidance documents, and the Life After Supportive Housing (LASH) Readiness Self-Assessment Tool, which will support the approval process and be presented to the County Board of Supervisors.

Board Member Comments:

- Judson Brown discussed the assessment process and ongoing coordination with Orange County regarding Permanent Supportive Housing (PSH) vouchers. Judson Brown also raised questions about why the Orange County Board of Supervisors approval is required for the voucher process.

Sandra Lozeau motioned to adjourn the meeting. Tim Shaw seconded the motion. Chair Maricela Rios-Faust adjourned the meeting at 4:58 p.m.

Next Meeting: Wednesday, August 26, 2026, from 2:00 p.m. – 5:00 p.m.

ORANGE COUNTY
CONTINUUM OF CARE BOARD
SPECIAL MEETING
Thursday, July 30, 2026
9:00 a.m. – 10:00 a.m.

Location:

**County Administration North (CAN) Building
Multipurpose Room 101
400 West Civic Center Dr.
Santa Ana, CA 92701-4599
[Click Here](#) for parking information.**

Virtual Meeting Option*:

**Zoom Meeting Link: [Click here for meeting link](#)
Join by phone: +1 669 444 9171
Webinar ID: 962 1991 3559**

****Listen-in option only***

MINUTES

Board Members

Judson Brown, City of Santa Ana
Dr. Kelly Bruno-Nelson, CalOptima Health
Andrew Crowe, Scholarship Prep
Dr. Shelby Feliciano-Sabala, Project Hope Alliance
Kelita Gardner, Second Baptist Church of Santa Ana
Nichole Gideon, Individual
Becks Heyhoe-Khalil, OC United Way
Marisol Johnson, Dayle McIntosh Center
Sandra Lozeau, City of Anaheim

Melanie McQueen, PATH
Dr. Tiffany Mitchell, Orangewood Foundation
[Secretary]
Nishtha Mohendra, Friendship Shelter [Vice Chair]
Robert “Santa Bob” Morse, Individual
Jason Phillips, Individual
Maricela Rios-Faust, Human Options [Chair]
Tim Shaw, Individual
Dr. Shauntina Sorrells, Individual

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(CAN) Building, located 400 West Civic Center Drive, Santa Ana, CA 92701-4599, and request a copy of the meeting materials from the Office of Care Coordination during normal business hours of 8:00 a.m. – 5:00 p.m. Monday through Friday (excluding holidays).

Call to Order – Maricela Rios-Faust, Chair

Chair Maricela Rios-Faust called the meeting to order 9:03 a.m.

Board Member Roll Call – Dr. Tiffany Mitchell, Secretary

Present: Dr. Kelly Bruno-Nelson, Andrew Crowe, Dr. Shelby Feliciano-Sabala, Kelita Gardner, Nichole Gideon, Becks Heyhoe-Khalil, Marisol Johnson, Sandra Lozeau, Melanie McQueen, Dr. Tiffany Mitchell, Nishtha Mohendra, Jason Phillips, Maricela Rios-Faust, Tim Shaw, and Dr. Shauntina Sorrells.

Absent excused: Judson Brown and Robert “Santa Bob” Morse

Request for Virtual Participation:

The Brown Act allows exceptions for members of legislative bodies to participate remotely under two specified circumstances: (1) “Just Cause” or (2) “Emergency Circumstances”. At least a quorum of the committee must be participating in-person for the exception(s) to be voted on and enacted. Following the Call to Order, Chair Maricela Rios-Faust referenced a request for board member Dr. Shauntina Sorrells to join virtually due to “Just Cause”.

Recommended Action: Allow Dr. Shauntina Sorrells to participate in today’s CoC Board special meeting.

Nishtha Mohendra motioned to approve the Recommended Action to allow Dr. Shauntina Sorrells to participate remotely. Marisol Johnson seconded the motion. Chair Dr. Maricela Rios-Faust issued a voice vote. No nays, no abstentions, the motion passed.

Public Comments: Members of the public may address the CoC Board on items listed within this agenda or matters not appearing on the agenda so long as the subject matter is within the jurisdiction of the CoC Board. Members of the public may address the CoC Board with public comments on agenda items in the business calendar after the agenda item presentation. Comments will be limited to three minutes. If there are more than five public speakers, this time will be reduced to two minutes. Members of the public utilizing interpreter services will be given double the amount of time to provide public comment.

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Board Member Comments: Members of the CoC Board may provide comments on matters not appearing on the agenda so long as the subject matter is within the jurisdiction of the CoC Board.

BUSINESS CALENDAR

1. Youth Homelessness Notice of Funding Opportunity (NOFO) – Zulima Lundy, Director of Operations and Timothy Kirkconnell, CoC Manager, Office of Care Coordination

Timothy Kirkconnell provided updates on the Youth Homelessness Demonstration Program (YHDP) and local competition. Zulima Lundy provided an update on the proposed funding increase. The YDHP Review Panel discussed increasing the total funding amount to maximize the available eligible funding. Timothy Kirkconnell also provided a summary of the Transitional Housing and Supportive Services Only (SSO) projects.

Recommended Action a: Approve the selection of proposals submitted in response to the Request for Proposals (RFP) for Youth Homelessness Demonstration Program (YHDP) Projects for inclusion in the Orange County Continuum of Care's (CoC) Application in response to the Youth Homelessness NOFO for Fiscal Year (FY) 2024 and FY 2025.

- (1) Covenant House California's Transitional Housing project proposal called Covenant House California's YHDP Transitional Housing for Orange County for \$1,962,694, or an amount not to exceed the maximum eligible funding.
- (3) Access California Services' Supportive Services' Only project proposal called Youth Bridge: Culturally Responsive Housing Stability and Support Services for \$2,000,000, or an amount not to exceed the maximum eligible funding.

Nishtha Mohendra motioned to approve recommended action a.1. and a.3. Kelita Gardner seconded the motion. Chair Maricela Rios-Faust issued a voice vote. No nays, no abstentions, the motion passed.

Recommended Action a: Approve the selection of proposals submitted in response to the Request for Proposals (RFP) for Youth Homelessness Demonstration Program (YHDP) Projects for inclusion in the Orange County Continuum of Care's (CoC) Application in response to the Youth Homelessness NOFO for Fiscal Year (FY) 2024 and FY 2025.

- (2) Orangewood Foundation's Transitional Housing project proposal called Orange Bridge Housing Program for \$2,427,747, or an amount not to exceed the maximum eligible funding.

Dr. Shelby Feliciano-Sabala motioned to approve recommended action a.2. Kelita Gardner seconded the motion. Dr. Tiffany Mitchell recused themselves. Chair Maricela Rios-Faust issued a voice vote. No nays, no abstentions, the motion passed.

Recommended Action a: Approve the selection of proposals submitted in response to the Request for Proposals (RFP) for Youth Homelessness Demonstration Program (YHDP) Projects for inclusion in the Orange County Continuum of Care's (CoC) Application in response to the Youth Homelessness NOFO for Fiscal Year (FY) 2024 and FY 2025.

- (4) Orange County United Way's Supportive Services Only project proposal called WelcomeHomeOC Foster Youth Voucher Initiative for \$3,370,666, or an amount not to exceed the maximum eligible funding.

Nichole Gideon motioned to approve recommended action a.4. Andrew Crowe seconded the motion. Becks Heyhoe-Khalil, Dr. Tiffany Mitchell and Tim Shaw recused themselves. Chair Maricela Rios-Faust issued a voice vote. No nays, no abstentions, the motion passed.

Recommended Actions b, c, and d:

- b. Approve the YHDP Project Ranking and Tiering Policy as recommended by the YHDP Review Panel.
- c. Approve the YHDP Project Priority Listing, including the CoC Planning, Supportive Services Only - Coordinated Entry, Homeless Management Information System (HMIS), and selected new project proposals, to be included in the Orange County CoC's YHDP Application for the Youth Homelessness NOFO for FY 2024 and FY 2025, as recommended by the YHDP Review Panel.
- d. Approve the Office of Care Coordination as the Collaborative Application to provide a Letter of Support to the YHDP Project Proposals as included in the YHDP Project Priority Listing in response to the Youth Homelessness NOFO for FY 2024 and FY 2025.

Sandra Lozeau motioned to approve recommended actions b, c, and d. Kelita Gardner seconded the motion. Chair Maricela Rios-Faust issued a voice vote. No nays, no abstentions, the motion passed.

Public Comment:

- Nahla Kayali of Access California Services said the organization primarily serves newcomers and refugees and highlighted the significant need for these services. The organization plans to provide culturally sensitive housing navigation, social services, including support for youth and individuals facing language, educational and cultural barriers. The organization expressed enthusiasm about the opportunity to serve this population and the application process.

Board Member Comments:

- Dr. Shelby Feliciano-Sabala asked how youth and community outreach would be handled and whether it would be part of the Coordinated Entry System (CES) system, involve referrals, or focus only on eligibility. Dr. Shelby Feliciano-Sabala discussed the administration's documentation requirements for prioritizing vulnerable populations. Further emphasizing the need for clear protocols for collecting required documentation, particularly when serving vulnerable youth.
- Dr. Shauntina Sorrells asked about the availability of CES funding for youth, including different prioritization policies and procedures if awarded YHDP funding.
- Nishtha Mohendra raised concerns about oversaturation and the risk of having multiple CES's. Further expressed interest in seeing how the system would work in practice and improving specialization for different populations. Nishtha Mohendra noted that the totals appeared different from those shown on the slides.
- Melanie McQueen asked how the budget was factored into the scoring criteria, including the number of units proposed, number of people served, total amount requested, and whether a per diem rate was considered.

Sandra Lozeau motioned to adjourn. Melanie McQueen seconded the motion. Chair Maricela Rios Faust adjourned the meeting at 11:10 a.m.

Next Meeting: Special Meeting on Friday, August 7, 2026, from 9:00 a.m. – 11:00 a.m.

ORANGE COUNTY
CONTINUUM OF CARE BOARD
SPECIAL MEETING
Friday, August 7, 2026
9:00 a.m. – 11:00 a.m.

Location:

**County Administration South (CAS) Building
Conference Center
425 West Santa Ana Blvd.
Santa Ana, CA 92701-4599
[Click Here](#) for parking information.**

Virtual Meeting Option*:

**Zoom Meeting Link: [Click here for meeting link](#)
Join by phone: +1 669 444 9171
Webinar ID: 992 9605 5807**

****Listen-in option only***

MINUTES

Board Members

Judson Brown, City of Santa Ana
Dr. Kelly Bruno-Nelson, CalOptima Health
Andrew Crowe, Scholarship Prep
Dr. Shelby Feliciano-Sabala, Project Hope Alliance
Kelita Gardner, Second Baptist Church of Santa Ana
Nichole Gideon, Individual
Becks Heyhoe-Khalil, OC United Way
Marisol Johnson, Dayle McIntosh Center
Sandra Lozeau, City of Anaheim

Melanie McQueen, PATH
Dr. Tiffany Mitchell, Orangewood Foundation
[Secretary]
Nishtha Mohendra, Friendship Shelter [Vice Chair]
Robert “Santa Bob” Morse, Individual
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Maricela Rios-Faust, Human Options [Chair]
Tim Shaw, Individual
Dr. Shauntina Sorrells, Individual

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Call to Order – Maricela Rios-Faust, Chair

Chair Maricela Rios-Faust called the meeting to order at 9:02 a.m.

Board Member Roll Call – Dr. Tiffany Mitchell, Secretary

Present: Judson Brown, Dr. Kelly Bruno-Nelson, Andrew Crowe, Kelita Gardner, Nichole Gideon, Becks Heyhoe-Khalil, Marisol Johnson, Sandra Lozeau, Melanie McQueen, Dr. Tiffany Mitchell, Nishtha Mohendra, Robert “Santa Bob” Morse, Jason Phillips, Maricela Rios-Faust, Tim Shaw, Dr. Shauntina Sorrells

Absent Excused: Dr. Shelby Feliciano-Sabala

Judson Brown arrived during Public Comment. Kelita Gardner arrived during Public Comment.

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Board Member Comments: Members of the CoC Board may provide comments on matters not appearing on the agenda so long as the subject matter is within the jurisdiction of the CoC Board.

BUSINESS CALENDAR

- 1. Fiscal Year (FY) 2026 CoC Program Notice of Funding Opportunity (NOFO)** – Zulima Lundy, Director of Operations

Related to Item 1a. and 1b., Zulima Lundy provided an overview of the FY2026 CoC Program NOFO, including the local competition, application process, and selection of proposals for CoC Bonus, Reallocation, and DV Bonus Funding.

Zulima Lundy provided updates on the recommended Transitional Housing and Supportive Services Only (SSO) projects. Further, Zulima Lundy noted that some information, including the total number of households to be

served, is still pending as the Office of Care Coordination continues working with the recommended agencies to finalize applications and adjust to the increased funding amounts. Zulima Lundy highlighted that the CoC NOFO Ad Hoc discussed the recommendations from the proposal review panels and focused on maximizing the total funding available to the Orange County CoC.

Recommended Action a: Transitional Housing Project Recommendations – Approve the selection of Transitional Housing project proposals submitted in response to the FY2026 CoC Bonus, Domestic Violence (DV) Bonus and Reallocation Request for Proposals (RFP) as recommended by the RFP Review Panel for inclusion in the Orange County CoC’s Application in response to the FY2026 CoC Program NOFO.

- (1) Colette's Children's Home's project proposal called CCH Transitional Housing Program for \$2,199,340, or an amount not to exceed the maximum eligible funding.
- (2) Illumination Foundation's project proposal called Midway to Housing — A Transitional Housing Program for Older Adults for \$2,465,189, or an amount not to exceed the maximum eligible funding.
- (3) Interval House's project proposal called Transitional Housing Program for \$1,492,500, or an amount not to exceed the maximum eligible funding, as part of the DV Bonus funding.
- (4) Pathways of Hope's project proposal called Transitional Housing Program for \$432,003, or an amount not to exceed the maximum eligible funding.
- (5) The Eli Home's project proposal called Children and Recovery Parents (CARP) for \$1,528,562, or an amount not to exceed the maximum eligible funding.

Robert “Santa Bob” Morse motioned to approve Recommended Action a. Melanie McQueen seconded the motion. Chair Maricela Rios-Faust issued a roll call vote. Judson Brown, Dr. Kelly Bruno-Nelson, Andrew Crowe, Kelita Gardner, Nichole Gideon, Becks Heyhoe-Khalil, Marisol Johnson, Sandra Lozeau, Melanie McQueen, Dr. Tiffany Mitchell, Nishtha Mohendra, Robert “Santa Bob” Morse, Jason Phillips, Maricela Rios-Faust, Tim Shaw, and Dr. Shauntina Sorrells voted yes. No nays, no abstentions, the motion passed.

Board Members Comments:

- Tim Shaw raised concerns regarding the recommended Transitional Housing (TH) projects, including questions about funding allocations and identified deficiencies. Tim Shaw requested additional information on the nature and causes of the deficiencies, including whether they were related to CES, HMIS< returns to homelessness, or other system performance issues. Tim Shaw recommended that future reports on these issues be brought back to the CoC Board and emphasized the need for clear performance measures, accountability, and oversight of the recommended projects.
- Dr. Shauntina Sorrells discussed the increased projects funding amounts and noted that approximately \$7 million may be available. Dr. Shauntina Sorrells suggested exploring whether Youth Homelessness Demonstration Program (YHDP) funding could support youth-specific projects and encouraged consideration of alternatives approaches for TAY providers and faith-based organizations.
- Nishtha Mohendra asked whether the total number of households, units, and individuals served would be provided at a future CoC Board meeting.
- Kelita Gardner expressed appreciation for the participation of faith-based organizations and asked how many attended the webinar and how many submitted applications.
- Nichole Gideon asked whether the reduction of the Annual Renewal Demand (ARD) requirements from 90% to 60% could improve the competitiveness of projects in tier 2, particularly the new projects that are more closely aligned with current priorities.
- Judson Brown asked whether approximately \$7 million in available funding could be used to increase recommended project awards and whether additional funding could be requested by project applicants if available.

- Maricela Rios-Faust referenced the previous YHDP process and asked about opportunities to continue discussing YHDP and Youth Homelessness System Improvement (YHSI) funding throughout the year. Maricela Rios-Faust emphasized the importance of ongoing communication with providers and creating opportunities for organizations interested in applying to better understand future funding opportunities and the application process.

Recommended Action b: Supportive Services Only Project Recommendations – Approve the selection of Supportive Services Only project proposals submitted in response to the FY2026 CoC Bonus, DV Bonus and Reallocation RFP as recommended by the RFP Review Panel for inclusion in the Orange County CoC’s Application in response to the FY2026 CoC Program NOFO.

- (1) Chrysalis’ project proposal called Chrysalis Jobs to Home for \$1,176,120, or an amount not to exceed the maximum eligible funding.
- (2) Families Forward’s project proposal called Families Forward Housing Navigation & Support Services for \$984,420, or an amount not to exceed the maximum eligible funding.
- (3) Lutheran Social Services of Southern California’s project proposal called Orange County Housing Stabilization and Coordinated Entry Initiative for \$1,074,360, or an amount not to exceed the maximum eligible funding.
- (4) PATH’s project proposal called PATH SSO Street Outreach Program for \$3,000,000, or an amount not to exceed the maximum eligible funding.
- (5) Pathways of Hope’s project proposal called Supportive Services Only Program for \$434,775, or an amount not to exceed the maximum eligible funding.
- (6) The County of Orange’s project proposal called Outreach & Engagement SSO – Street Outreach for \$2,620,000, or an amount not to exceed the maximum eligible funding.
- (7) The Hub OC’s project proposal called the Zero Barrier Access and Continuity Hub Resource Center for \$1,094,767, or an amount not to exceed the maximum eligible funding.

Andrew Crowe motioned to approve Recommended Action b. Kelita Gardner seconded the motion. Melanie McQueen recused themselves. Chair Maricela Rios-Faust issued a roll call vote. Judson Brown, Dr. Kelly Bruno-Nelson, Andrew Crowe, Kelita Gardner, Nichole Gideon, Becks Heyhoe-Khalil, Marisol Johnson, Sandra Lozeau, Dr. Tiffany Mitchell, Nishtha Mohendra, Robert “Santa Bob” Morse, Jason Phillips, Maricela Rios-Faust, Tim Shaw, and Dr. Shauntina Sorrells voted yes. No nays, no abstentions, the motion passed.

Board Member Comments:

- Becks Heyhoe-Khalil requested clarification regarding the proposed street outreach programs, including its geographic coverage and how it would coordinate with existing street outreach services provided by the County of Orange and cities. Becks Heyhoe-Khalil also asked about the role of PATH, the distinction between the proposed programs, and whether the HUD-funded drop-in center would be part of the program.
- Tim Shaw expressed support for the street outreach programs expanding hours and providing 24/7 coverage and agreed with Becks Heyhoe-Khalil’s request for clarification. Tim Shaw asked how the proposed SSO projects differ from one another, particularly regarding substance use and recovery services offered. Tim Shaw asked whether similar services were considered during the solicitation and whether other organizations applied but did not score high enough for funding.
- Nishtha Mohendra requested clarification on the distinction between the two street outreach programs and the proposed \$5 million investment. Nishtha Mohendra expressed concerns about geographic coverage and noted the limited time available to review the information before approval.

- Andrew Crowe expressed support for street outreach projects and noted that the proposed PATH project appears to be an extension of an existing program rather than a completely new project. Andrew Crowe requested additional clarification to ensure equitable consideration.
- Dr. Shauntina Sorrells noted that expanding street outreach services could improve access to the homeless response system and positively impact the community.
- Dr. Kelly Bruno-Neson emphasized the importance of keeping funding in the community and ensuring that proposed services, including medical housing navigation, provide meaningful support beyond basic requirements.
- Melanie McQueen abstained from the conversation and voting. However, at the request of the CoC Board, Melanie McQueen returned and answered CoC Board member questions. Melanie McQueen explained that PATH currently operates in the Central Service Planning Area (SPA) and that the proposed program would expand services in both the Central and North SPAs. Melanie McQueen shared the program would provide an open-access entry point to the Coordinated Entry System (CES) services, including a centrally located drop-in center, CES enrollment and updates, resource connection, and direct street outreach. The program would also support coordination with law enforcement, targeted outreach and encampment response activities.

Related to Item 1c., Zulima Lundy provided context on the Pathways of Hope transition grant request, which would support the strategic ramp-down of its existing Permanent Supportive Housing (PSH) project as it transitions to Transitional Housing. Further, discussed the partial reallocation and reallocation strategy deviation recommendations for Human Options Joint Transitional and Permanent Housing project as well as Illumination Foundation's PSH project. Zulima Lundy provided context from the CoC NOFO Ad Hoc recommendations for partial reallocation for both projects and technical assistance from the Office of Care Coordination to help improve application scores, address identified areas of improvement and strengthen future renewal applications.

Recommended Action c: Renewal Projects Recommendations

- (1) Approve Pathways of Hope's request to submit a transition grant for PSH for Seniors, a permanent supportive housing project, to Supportive Services Only Program, a supportive service only project.
- (2) Approve a partial reallocation in the amount of \$301,514 for Human Options' Joint Transitional Housing and Permanent Housing: Rapid Rehousing (Joint TH/PH:RRH) renewal project called DV Bonus Project for a revised amount of \$1,900,000, recommend that Human Options receive technical assistance and support from the Collaborative Applicant and Homeless Management Information System (HMIS) Lead, and notify Human Options that subsequent low performance could result in complete reallocation of the project in future local competitions, as recommended by the CoC NOFO Ad Hoc.
- (3) Approve a deviation from the Orange County CoC Program NOFO Reallocation Strategy as approved by the Orange County CoC Board on June 25, 2025, as it relates to the project performance score for Illumination Foundation's permanent supportive housing project called Stanton Multi-Service Center, recommend that Illumination Foundation receive technical assistance and support from the Collaborative Applicant and HMIS Lead, and notify Illumination Foundation that subsequent low performance could result in complete reallocation of the project in future local competitions.
- (4) Direct the Office of Care Coordination to return to the CoC Board with recommended updates to the Orange County CoC Program NOFO Reallocation Strategy for the next CoC Program NOFO competition.

Nishtha Mohendra motioned to approve Recommended Action c. Nichole Gideon seconded the motion. Maricela Rios-Faust recused herself. Secretary, Dr. Tiffany Mitchell issued a voice vote. No nay, no abstentions, the motion passed.

Related to Item 1d. through 1f., Zulima Lundy provided an overview of the CoC Project Ranking and Tiering Policy and Priority Listing, including key changes for the FY2026 CoC Program NOFO. Zulima Lundy reviewed the ranking and tiering strategy based on HUD priorities and local decisions by the CoC NOFO Ad Hoc Committee and Office of Care Coordination. The strategy also considered new projects recommended through the RFP process and requested funding amounts to maximize the total funding available to the CoC. Zulima also reviewed changes to the FY2026 tiering process and the agency appeals process.

Zulima Lundy provided an overview of the Orange County CoC's Consolidated Application and reviewed the rating factors used in the evaluation and ranking process. These project capacity, system performance, CoC coordination and engagement, accountability structure and planning, community coordination to serve subpopulations, bonus points, and policy initiative preference points.

Recommended Action d: Approve the FY2026 CoC Program Project Ranking and Tiering Policy, as recommended by the CoC NOFO Ad Hoc.

Recommended Action e: Approve the FY2026 Orange County CoC Project Priority Listing, including all renewal, transition, expansion and new projects, to be included in the Orange County CoC's Application in response to the FY2026 CoC Program NOFO, as recommended by the CoC NOFO Ad Hoc.

Sandra Lozeau motioned to approve Recommended Action d. and e. Kelita Gardner seconded the motion. Nichole Gideon, Becks Heyhoe-Khalil, Melanie McQueen, Nishtha Mohendra, and Maricela Rios-Faust recused themselves. Secretary, Dr. Tiffany Mitchell issued a voice vote. No nays, no abstentions, the motion passed.

2. CoC Governance Charter – Maricela Rios-Faust, Chair, Nishtha Mohendra, Vice Chair, and Dr. Tiffany Mitchell, Secretary

Chair, Maricela Rios-Faust discussed the importance of being responsive and intentional while recognizing the many moving parts within the system. Further, the CoC Board Officers emphasized strengthening existing processes and continuing regular conversation to move towards a successful approach without adding new seats. Given the need to carefully consider representation, funding, and decision-making in a fast-paced environment, no additional seats are being recommended currently.

Vice Chair, Nishtha Mohendra confirmed that the three elected seats will not move forward.

Secretary Tiffany Mitchell acknowledged that the feedback and concerns raised were taken seriously and the importance of partnerships, particularly given the many competing priorities and the interest of the Board.

Board Members Comments:

- Sandra Lozeau noted the need for greater engagement from local elected officials, emphasizing that advocacy, funding, and performance metrics are closely tied to government involvement. Sandra Lozeau expressed concern that the CoC is missing an opportunity to strengthen these relationships.
- Maricela Rios-Faust stated that the CoC has sufficient representation and should explore alternative ways to engage stakeholders rather than adding seats. Additionally, that being intentional about improving CoC scoring and criteria and noted that the officers are committed, but the timing is not right to move forward.

- Dr. Shauntina Sorrells requested an update on the recently announced court order and encouraged discussion of its potential implications for the CoC.
- Tim Shaw shared information from the National Alliance to End Homelessness (NAEH) regarding recent announcements and emphasized the need to carefully monitor new funding opportunities, organizational changes, and program expansion.

3. Youth Homelessness System Improvement (YHSI) Update – Ann Truxaw Ramirez, Chief Strategy Officer and Becks Heyhoe-Khalil, Executive Director, United to End Homelessness, Orange County United Way

Ann Truxaw Ramirez provided a brief update on YHSI efforts, thanked partners for their endorsement, and acknowledged collaboration with the CoC Board, youth providers, and Youth Action Board (YAB). Further, due to technical issues, the YHSI submission encountered unexpected difficulties and was not submitted. The team takes full responsibility and is implementing measures to prevent similar issues from occurring.

Becks Heyhoe-Khalil acknowledged the challenges surrounding the NOFO process and reiterated ownership of the outcome. Orange County United Way will continue advancing youth homelessness efforts regardless of federal funding. A new full-time position will be brought onboard to support youth homelessness collaboration and convening. Becks Heyhoe-Khalil emphasized continued collaboration, data improvement, and strategic efforts to address youth homelessness across the region.

Chair, Maricela Rios-Faust adjourned the meeting at 11:10 a.m.

Next Meeting: Wednesday, September 23, 2026, from 2:00 p.m. – 5:00 p.m.

Orange County CoC Strategic Plan:

Monthly Progress Update

Strategic Plan Progress Reporting Month: July 2026

CoC Board Meeting Date: NO REGULAR AUGUST MEETING

CoC Strategic Plan Background: Finalized by the CoC Board in September 2025, the Orange County CoC Strategic Plan outlines the Orange County CoC's strategic aims, objectives, goals, and actions from October 1, 2025 – September 30, 2028. Implementation is currently being managed by Aubrey Sitler (ACStrategies). This monthly progress update aims to provide transparency and accountability for the current strategies of focus.

Upcoming CoC Board and Committee requests:

- **Strategy 2 (Coordinated Investment Planning)** will likely bring an initial report to the CoC Board for discussion in October.
- **Strategy 3 (Support for People with Lived Experience)** will likely hold some youth collaboration trainings for the CoC Board before YAB members are integrated into the CoC Board space. No date set yet.
- **Strategy 4 (Policy Agenda)** plans to bring a drafted advocacy policy to the CoC Board in September or October.
- **Strategy 6 (Written Standards)** plans to bring drafted Transitional Housing and Street Outreach Written Standards to LEAC in September and to the YAB, PPS, and the full Board sometime after.
- **Strategy 7 (CES Eval)** will bring the initial evaluation report to the CoC Board for discussion in September.
- **Strategy 8 (Key Partner Eval)** is working to bring the drafted Board evaluation process to LEAC and PPS in August and September before bringing to the Board after that.

Strategy	Owner(s)	Status	Progress Notes
1: Staff Training	Andrew Crowe, SantaBob	Unknown	No updates were provided on this strategy for this month.

Consent Calendar Item 5.

Orange County CoC Strategic Plan: Monthly Progress Update

Strategy	Owner(s)	Status	Progress Notes
2: Coordinated Investment Planning	Tim Kirkconnell	On track	Homebase is compiling all the qualitative interviews and surveys to outline preliminary findings for the Office of Care Coordination and Ad Hoc review. Homebase continues to make additional updates to the mock dashboard based on feedback and additional outstanding data requests.
3: Support for People with Lived Experience	Tim Kirkconnell	On track	OCUW and OCC worked collaboratively to advance YAB inclusion and feedback within the Youth Homelessness Demonstration Program (YHDP) NOFO, by hosting a Youth Convening and other YAB working meetings to help center youth-voice in all areas of the application and local competition process. OCC and OCUW are continuing to work and finalize the program policies and procedures milestone. OCUW provided progress reports, in collaboration with ACStrategies, outlining upcoming YAB development timeline, the current process, and the work underway.
4: Policy Agenda	Becks Heyhoe-Khalil & Nichole Gideon	On track	Strategy owners and helpers requested feedback from the Strategic Plan Working Group members and OCC staff on the initial draft of the CoC Board Advocacy Policy, which they are working to review and integrate. They plan to bring it to the PPS Committee in September.
5: Improve Data Collection & Analysis	Melanie McQueen	On track	No updates this month
6: Written Standards	Shelby Feliciano-Sabala	On track	Strategy owner revised the Transitional Housing and Street Outreach Written Standards drafts.

Consent Calendar Item 5.

Orange County CoC Strategic Plan: Monthly Progress Update

Strategy	Owner(s)	Status	Progress Notes
7: CES Evaluation	Shauntina Sorrells, Nishtha Mohendra	On track	The ECG consulting team worked on an initial draft of the final CES evaluation report, due to be completed in August. The CES Evaluation Core Team met in July to review the high-level project plan for the remaining evaluation activities and confirm the timeline for report review, stakeholder engagement, and development of the CES Improvement Plan. There will be an in-person CES evaluation working session on September 24. Details about that meeting will be shared in August.
8: Evaluation of Key Partners	Tim Shaw	On track	Strategy owner scheduled meetings with OCC staff, 211 OC, LEAC, Housing Opportunities Committee, and SPF to get feedback on the draft Board evaluation process. Strategy owner created a Board evaluation process presentation deck for feedback sessions.
9: Manage & Implement Strategic Plan	Aubrey Sitler	On track	Strategy Owner continued to facilitate monthly WG meetings, monitor milestone timelines and challenges, and provide thought partnership to strategy Owners as needed. Strategy Owner is working with officers to plan for Year 2 Strat Plan structure and priorities.

Orange County CoC Strategic Plan:

Monthly Progress Update

Strategic Plan Progress Reporting Month: August 2026

CoC Board Meeting Date: 9/23/26

CoC Strategic Plan Background: Finalized by the CoC Board in September 2025, the Orange County CoC Strategic Plan outlines the Orange County CoC's strategic aims, objectives, goals, and actions from October 1, 2025 – September 30, 2028. Implementation is currently being managed by Aubrey Sitler (ACStrategies). This monthly progress update aims to provide transparency and accountability for the current strategies of focus.

Upcoming CoC Board and Committee requests:

- **Strategy 2 (Coordinated Investment Planning)** will likely bring an initial report to the CoC Board for discussion in November.
- **Strategy 3 (Support for People with Lived Experience)** will likely hold some youth collaboration trainings for the CoC Board before YAB members are integrated into the CoC Board space. No date set yet.
- **Strategy 4 (Policy Agenda)** plans to bring a drafted advocacy policy to PPS in September and the CoC Board in October.
- **Strategy 6 (Written Standards)** plans to bring drafted Transitional Housing and Street Outreach Written Standards to LEAC in October and to the YAB, PPS, and the full Board sometime after.
- **Strategy 7 (CES Eval)** will bring the initial evaluation report to the CoC Board for discussion in September and will bring drafted CES Improvement Workplan and Roadmap to the CoC Board for consideration by November.
- **Strategy 8 (Key Partner Eval)** is working to bring the drafted Board evaluation process to LEAC and PPS in August and September before bringing to the Board after that.
- **Strategy 9 (Manage Strat Plan)** hopes to bring the Year 2 Strategic Plan priorities, structure, and plan to the CoC Board for review and discussion in November, with hopes to approve and adopt by December and implement beginning in January 2027.

Strategy	Owner(s)	Status	Progress Notes
1: Staff Training	Andrew Crowe, SantaBob	Unknown	No updates were provided on this strategy for this month.

Consent Calendar Item 5.

Orange County CoC Strategic Plan: Monthly Progress Update

Strategy	Owner(s)	Status	Progress Notes
2: Coordinated Investment Planning	Tim Kirkconnell	Mostly on track, with some items running slightly behind.	Homebase is finalizing the timeline for providing final project deliverables, which will include a final report, dashboard, and one-pager that will be reviewed with OCC and the Fiscal Resource Mapping Ad Hoc. Additionally, OCC and Homebase confirmed the CoC Board approval/review process. Slight milestone timeline delays due to some data quality issues Homebase is sorting through to ensure accuracy in their deliverables.
3: Support for People with Lived Experience	Tim Kirkconnell	Mostly on track, with some items running slightly behind.	OCUW and OCC, with some support from ACStrategies, worked collaboratively to support the YAB with weekly structure and governance meetings. The YAB has been drafting a governance structure and charter for themselves. OCC and OCUW are continuing to work and finalize the program policies and procedures milestone, which should be completed in September.
4: Policy Agenda	Becks Heyhoe-Khalil & Nichole Gideon	Unknown	No updates were provided on this strategy for this month.
5: Improve Data Collection & Analysis	Melanie McQueen	Running behind	Feedback collected in May was reviewed with SPF in August. A summary report of this will go to LEAC in October.
6: Written Standards	Shelby Feliciano-Sabala	On track	Strategy owner shared drafted standards for TH and Street Outreach with OCC and ACStrategies for feedback. The feedback process and the CoC NOFO's pause have caused this timeline to extend out. Hoping to bring drafted standards to LEAC in October. Strategy owner is drafting PSH and Prevention/Diversion standards.

Consent Calendar Item 5.

Orange County CoC Strategic Plan: Monthly Progress Update

Strategy	Owner(s)	Status	Progress Notes
7: CES Evaluation	Shauntina Sorrells, Nishtha Mohendra	On track	The ECG consulting team completed and circulated a comprehensive draft of the CES Evaluation Report for preliminary Core Team review. ACStrategies developed a preliminary crosswalk connecting CES findings to the Strategic Plan, including current and planned priorities and the operational responsibilities of various CoC entities. Planning began for the September 24 in-person CES Evaluation Review and Action Planning Session with system leaders. The evaluation team also provided an updated project budget and a proposal for potential additional implementation support beyond completion of the original evaluation deliverables. The CES evaluation team will bring an update to the CoC Board in September and hope to finalize a drafted CES improvement workplan and roadmap by November, which will also come to the CoC Board for consideration.
8: Evaluation of Key Partners	Tim Shaw	On track, with some delays due to scheduling	Strategy Owner presented draft Board eval process to OCC staff, 211 OC, and LEAC. Scheduled presentations to SPF, HOC, and PPS. Will bring to the CoC Board sometime after.
9: Manage & Implement Strategic Plan	Aubrey Sitler	On track, with extension to January for start of "Year 2"	Strategy Owner continued working with each Strategy Owner as requested to support their tasks. Owner is working with Board Officers and OCC to propose possible priorities and updates to the Strat Plan structure, utilizing lessons learned from Year 1 implementation to ensure Year 2 continues to be successful. A working session is currently planned for October to begin discussing possible directions with key partners. Full Strat Plan review, discussion, and consideration for approval and adoption are currently planned for November and December CoC Board meetings, with implementation for Year 2 to hopefully begin in January. Strategy 2 (Fiscal Mapping) and Strategy 7 (CES Eval) findings and recommendations will inform proposed Strat Plan updates and Year 2 priorities.

Date: September 23, 2026

Subject: Agencies and Jurisdictions Approved for Homeless Management Information System (HMIS) Access

Recommended Actions:

- a. Receive and file list of agencies and jurisdictions approved for HMIS access from December 12, 2025, to September 17, 2026.

Background

On June 23, 2021, the Orange County CoC Board approved the recommendation to appoint membership of a HMIS Access Working Group to support the implementation of the updated HMIS Access and Minimum Participation Policy. The HMIS Access Working Group meets monthly with the HMIS Lead and the Office of Care Coordination to review HMIS Access Applications and has continued to refine the process for facilitating equitable review of applications received.

At the May 25, 2022, meeting of the CoC Board, the CoC Board membership requested that the agencies and jurisdictions approved for HMIS access be reported to the CoC Board on a recurring basis. The following agencies have been approved for HMIS access by the HMIS Access Working Group from December 12, 2025, to September 17, 2026.

- Kalaya's Destiny
- 2 Steps Away

The Office of Care Coordination, in partnership with the HMIS Lead and the HMIS Access Working Group, will continue providing quarterly updates to the CoC Board to report on new agencies approved for HMIS access.

Date: September 23, 2026

Subject: Orange County Sheriff's Department 2024 Homeless Death Review Report

Recommended Action:

- a. Receive and file the Orange County Sheriff's Department 2024 Homeless Death Review Report.

Background

The Coroner Division of the Orange County Sheriff's Department leads the Homeless Death Review Committee (Committee), commissioned by Orange County Sheriff Don Barnes in January 2022. The Committee includes a diverse group of technical experts representing county agencies, municipal police departments, hospitals, and non-profit organizations. The Committee's purpose is to examine the root causes of deaths among people experiencing homelessness and to identify any contributing factors that may have been preventable.

As an active member of the Committee, the Director of Care Coordination identified an opportunity to assess the extent to which individuals who died while experiencing homelessness had interacted with the Homeless Response System. Recognizing this information can enhance understanding of the vulnerabilities faced by people experiencing homelessness, how they access homeless services, and which types of programs they engage with, the Office of Care Coordination submitted a Homeless Management Information System (HMIS) data request.

At the November 19, 2025, meeting, the CoC Board approved the Office of Care Coordination's HMIS data request for the period beginning January 1, 2023, and ongoing, for client-level data for the purpose of conducting a cross-referencing analysis with records from the Orange County Sheriff's Department to determine whether persons experiencing homelessness were engaged with the Homeless Response System prior to their death, to be reported aggregately. The Office of Care Coordination has been able to effectively compile and analyze data to present the findings quarterly as part of the Committee and include the findings in the annual Homeless Death Review Report reviewing deaths that occurred in 2024. The 2024 Homeless Death Review Report in Attachment A is being shared with the Orange County CoC Board, in response to the discussion that occurring during the November 19, 2025, meeting. The approved HMIS data request enhanced the Committee's ability to have a more detailed picture of homeless deaths within the CoC, which will help in developing strategies to further decrease the amount of deaths of people experience homelessness in the future.

Attachments

Attachment A – 2024 Homeless Death Review Report



ORANGE COUNTY
SHERIFF'S DEPARTMENT

Sheriff-Coroner
Homeless Death Review Committee:

**Report on 2024 Orange County
Homeless Deaths**

We would like to acknowledge all our committee membership

Chief Deputy Coroner Brad Olsen
Orange County Sheriff's Department, Coroner Division

Assistant Sheriff Nate Wilson
Custody Operations

Director Doug Becht
Office of Care Coordination

Director of Behavioral Health Services
Ian Kemmer
Orange County Health Care Agency

Doctor Megan Osborn
UCI/Hospital Association of Southern California

Doctor Theresa Chin
UCI/Hospital Association of Southern California

Director An Tran
Orange County Social Services Agency

Doctor Atashi Mandal
Orange County Medical Association

Chief Executive Officer Bryan Crain
OC Rescue Mission

Chief Operating Officer Pooja Bhalla
Illumination Foundation

Chief Jon Radus
Fullerton Police Department

Chief Executive Officer Michael Hunn
CalOptima Health



ORANGE COUNTY
SHERIFF'S DEPARTMENT



COUNTY OF ORANGE
OFFICE OF CARE
COORDINATION





INTRODUCTION

This is the fourth annual report on homeless deaths in Orange County. Sheriff-Coroner Don Barnes formed the Homeless Death Review Committee (Committee) in January 2022 and tasked the group with analyzing the number of deaths and causes of death for persons experiencing homelessness (PEH) in Orange County.

The Orange County Coroner's Office, a division of the Orange County Sheriff's Department, leads the committee of technical experts from both the public and private sectors. Membership of the committee includes representatives from the Orange County Coroner's Office, the Orange County Office of Care Coordination, the Orange County Health Care Agency, the Hospital Association of Southern California, the Orange County Medical Association, multiple experts in providing direct service to individuals experiencing homelessness, and two representatives from municipal law enforcement agencies.

Throughout the past year, the Committee reviewed and analyzed data related to the deaths that occurred in calendar year 2024 of PEH. The goal of the Committee was to utilize the data to uncover potential trends related to the causes of death for PEH that would lead to either service and/or policy recommendations that may help prevent future deaths among the homeless population.

This report emerges from a collaborative task force that focuses on accountability, brings in multiple points of view, provides partnerships and data sharing, reviews results, and carries out recommendations. The report summarizes the progress to date the Committee has made in understanding deaths among PEH and is not the conclusion of the Committee's work. Through this process, the Committee noted the need to further explore the root causes of the reviewed deaths and determine what, if any, factors contributing to the deaths were preventable. Going forward, the Committee will convene to review new PEH death data on a quarterly basis. This regular review will allow the Committee to further identify and/or review trends and identify areas for additional policy action.

A Mortality Review Committee is a recommended best practice by the National Health Care for the Homeless Council. Several jurisdictions have employed the use of these committees to assist in developing policies aimed at reducing preventable deaths.

SCOPE OF THE HOMELESS DEATH REVIEW COMMITTEE

This report is focused on data and trends related to 378 people who passed away in 2024 while experiencing homelessness as identified by the Orange County Sheriff's Coroner Division. This review analyzed data, including demographics of the decedents and the manner and cause of death. Also included in the review is data from the Orange County Health Care Agency and the Orange County Jail. Lastly, the Committee compared the 2024 data against the same dataset from previous years.

GLOSSARY OF TERMS

Manner and Cause of Death

In reviewing the data on manner and cause of death, it is important to understand the terms used. The terms are consistent with industry standards in California.

Cause of death: The condition or injury (or circumstances of the injury) that initiated the train of morbid events leading directly to death.

Manner of death: A classification of death based on the circumstances surrounding a particular cause of death and how that cause came into play. The manner of death classifications are: Natural, Accident, Suicide, Homicide and Undetermined (Could not be determined).

Natural: A death solely or nearly totally due to disease and/or the aging process.

Accidental: When an injury or poisoning causes death and there is little or no evidence that the injury or poisoning occurred with the intent to harm or cause death. In essence, the fatal outcome was unintentional.

Suicide: An injury or poisoning resulting from an intentional, self-inflicted act committed to do self-harm or cause the death of oneself.

Homicide: A death resulting from a volitional act committed by another person to cause fear, harm, or death.

Undetermined (Could not be determined): The information pointing to one manner of death is no more compelling than one or more other competing manners of death in thorough consideration of all available information.

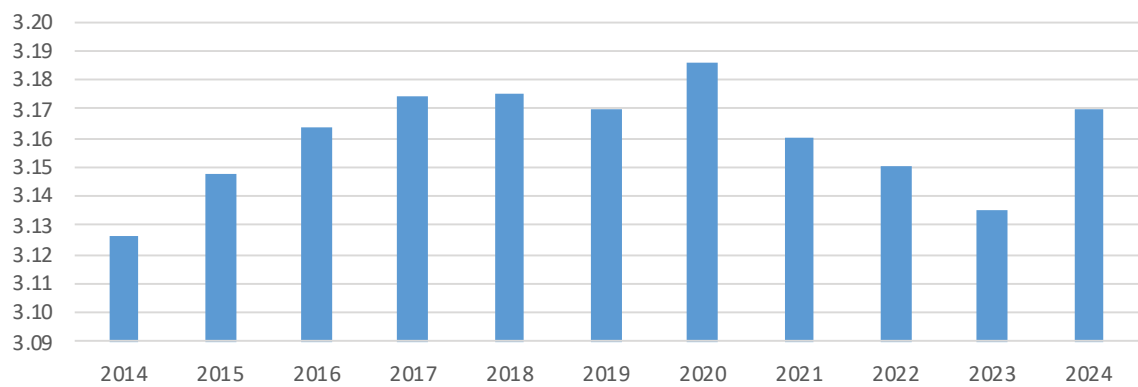
Jurisdictional Inquiry: A local classification used for cases that require extensive work to determine that the death does not otherwise meet the legal requirement for coroner jurisdiction. Oftentimes used as a subclassification of the "Natural" manner of death.

ORANGE COUNTY POPULATION INFORMATION

Orange County is one of the nation’s most populous counties. In reviewing the data on deaths to PEH, it is also important to understand the demographics of the current population and trends regarding the number of PEH in the community.

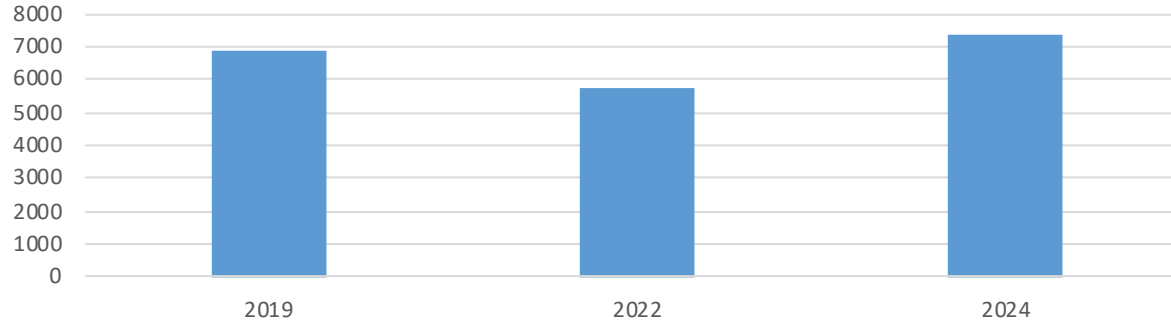
The information provided below is a representation of the estimated population of Orange County (number in millions) from 2014 through 2024 using data from the United States Census Bureau. The population numbers are estimates derived from the last census conducted in 2020. According to the data, Orange County saw a population increase of 1.4% between 2014 and 2024.

Figure 1: Orange County Population



In Orange County, a total of 7,322 PEH were counted during the 2024 Point In Time (PIT) Count. This is up 28% from the 2022 PIT Count, which counted 5,718 persons experiencing homelessness at that time. There was a change in methodology used to collect PEH data from the PIT Counts beginning in 2019 that reflects a more accurate overview of the PEH population.

Figure 2: PEH Population

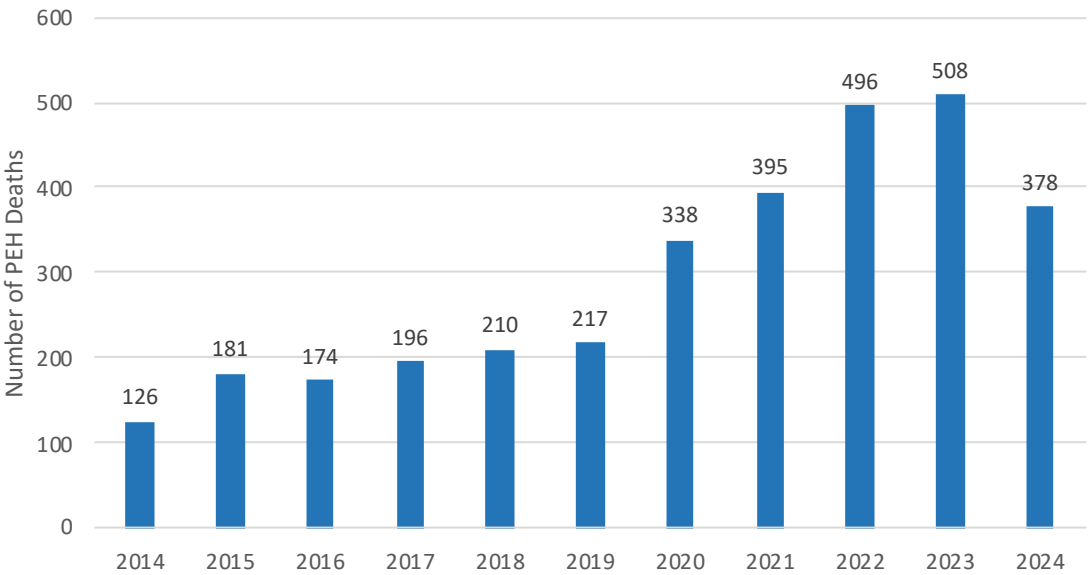


REVIEW OF NUMBERS/DATA

DEATHS AMONG PERSONS EXPERIENCING HOMELESSNESS

According to data from the Orange County Sheriff’s Coroner Division in calendar year 2024, the total number of deaths to persons experiencing homelessness (PEH) was 378. Over the last several years, the number of PEH deaths has increased incrementally in Orange County, from 126 in 2014 to 217 in 2019. A substantial increase in deaths occurred between 2019 and 2020, when deaths increased by 56% from 217 to 338 during the first year of the pandemic (Figure 3). Deaths among persons experiencing homelessness continued to increase to unprecedented heights in 2021, 2022, and 2023, reaching 395, 496, and 508 deaths, respectively, and amounting to an increase of 50% from 2020 to 2023. The first significant decline in PEH deaths in several years was in 2024 with a 25% decrease from 2023.

Figure 3: Number of Deaths to PEH in OC

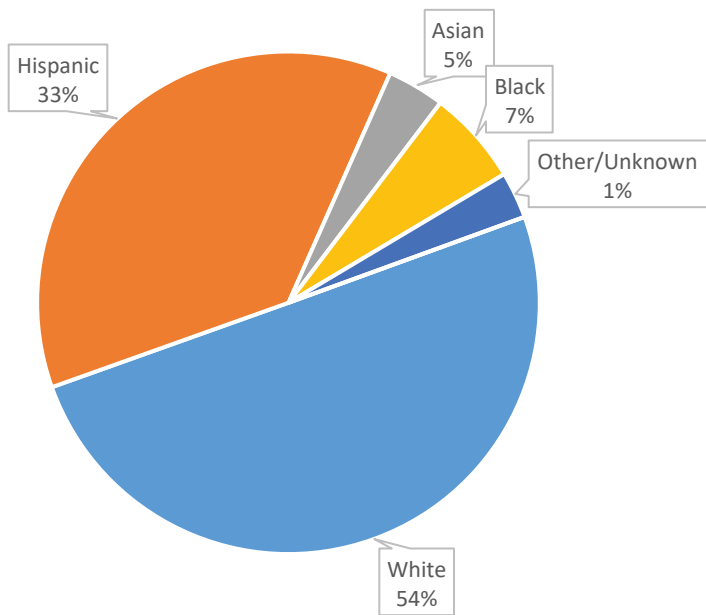


The increase in homeless deaths is not unique to Orange County and is consistent with trends in other parts of California.

DEMOGRAPHICS OF PEH DEATHS 2024

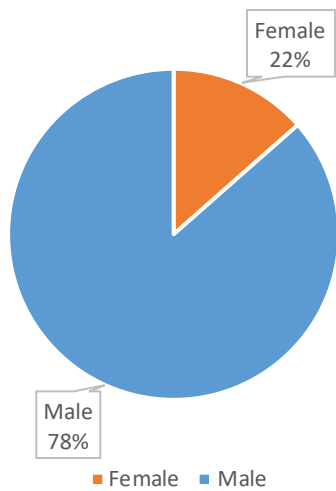
The information presented in the following section will include an in-depth analysis of deaths to persons experiencing homelessness in 2024 – the most recent and complete data available. Please note that the demographic data and data on both the manner and cause of death is from the Orange County Sheriff’s Coroner Division and the California Comprehensive Death File (CCDF) for Orange County.

Figure 4: Race/Ethnicity of PEH Decedents



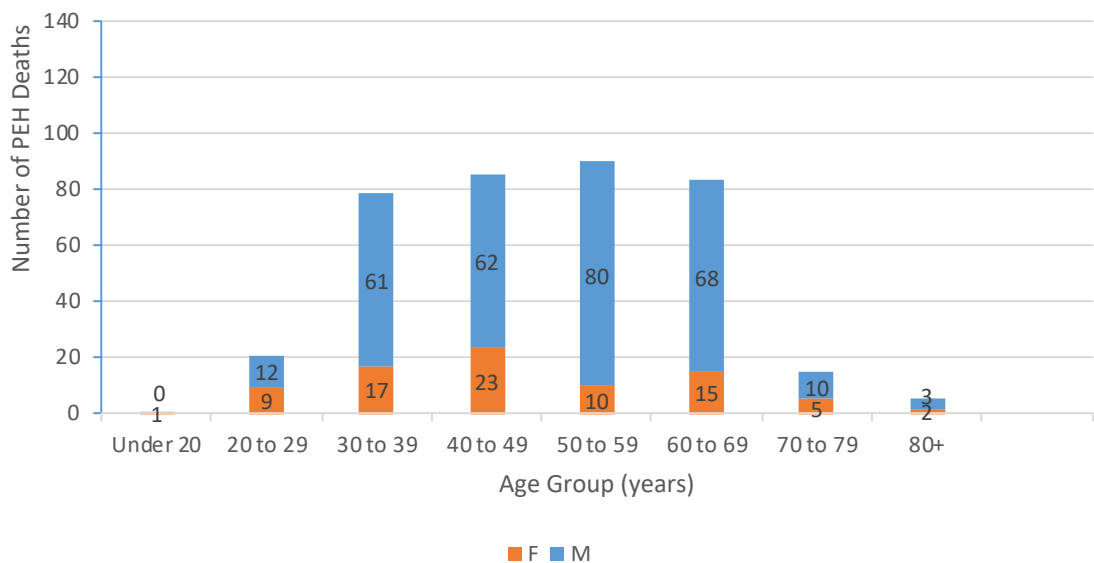
The demographic characteristics of the 378 PEH who died in 2024 is shown in Figure 4. The race/ethnicity of the decedents was 54% White, 33% Hispanic, followed by 7% Black, 5% Asian, and 1% Other/Unknown. These percentages align with the race and ethnicity breakdown reported in the 2024 Orange County Point in Time Summary for those experiencing unsheltered homelessness.

Figure 5: Gender of PEH Decedents



The majority, 78%, of deaths to PEH were male and 22% were female (Figure 5). This represents a 6% overrepresentation of males compared to the 2024 Orange County Point in Time Count Summary that reported 72% of people experiencing unsheltered homelessness identify as male.

Figure 6: Age Distribution of PEH Decedents by Gender



The age distribution of PEH who died in 2024 (Figure 6) identify the average age at death was 49 years old (F 48; M 50), compared to 76 years old for the housed population who died that year.

MANNER OF DEATH

Table 1: Manner of Death to PEH (2020 to 2024)										
Homeless Deaths	2020		2021		2022		2023		2024	
Manner of Death	Number	Percent	Number	Percent	Number	Percent	Number	Percent	Number	Percent
Accident	181	54%	235	59%	324	65%	307	60%	226	60%
Homicide	7	2%	11	3%	8	2%	7	2%	8	2%
Natural	126	37%	109	28%	128	26%	169	33%	113	30%
COVID-19	6	2%	17	4%	5	1%	0	0%	0	0%
Suicide	15	4%	22	6%	19	4%	22	4%	23	6%
Undetermined/ Pending*	3	1%	1	0%	12	2%	3	1%	8	2%
Total	338	100%	395	100%	496	100%	508	100%	378	100%

Prior to 2019, deaths to PEH were primarily due to natural (e.g., cancer, heart disease, liver disease) and accidental (unintentional) causes (Table 1). However, in 2020 (181) deaths due to accidental (unintentional) injuries increased and continued to increase through 2021 (235) and 2022 (324).

Although accidental deaths are still the primary manner of death to PEH, there was a slight decline in 2023 (307), showing a 5% **decrease** from 2022. This downward trend continued in 2024 (226) which is a 26% **decrease** from 2023.

Figure 7: PEH Manner of Death Trends

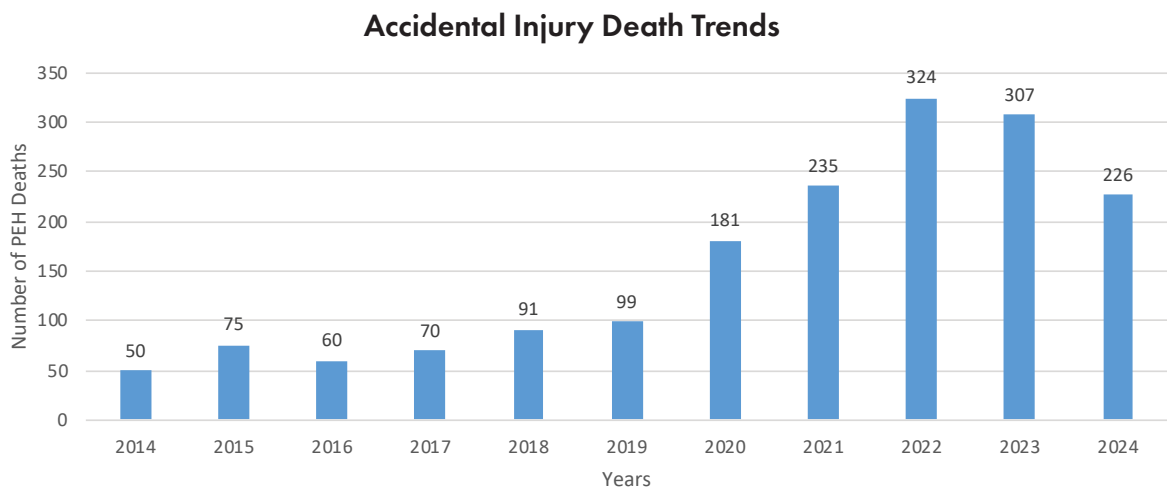
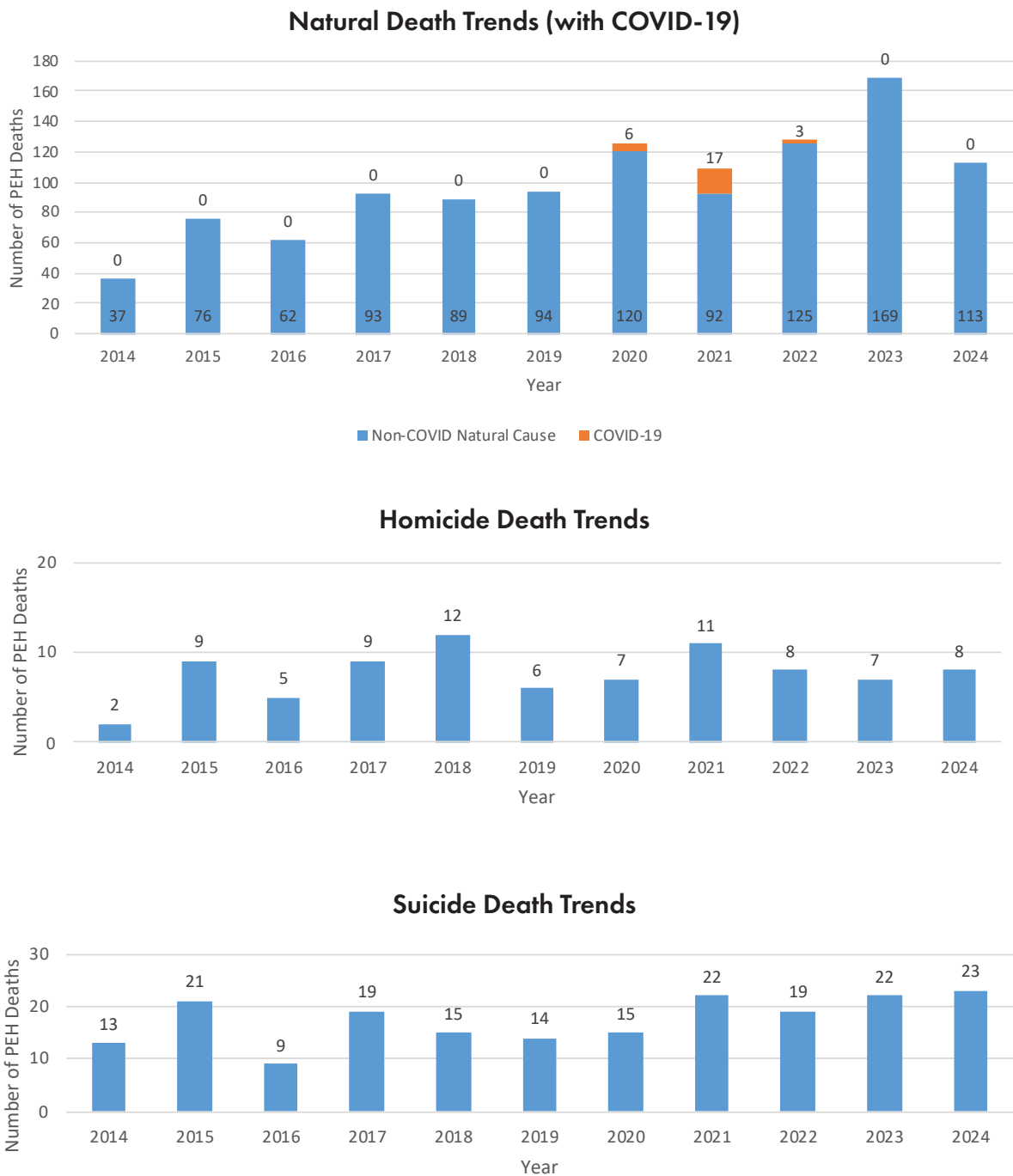


Figure 7: PEH Manner of Death Trends, Continued



The trends for manner of death to PEH (Figure 7) show that over the past decade (since 2014) the number of deaths in each category has increased markedly. However, the growth in some of the manners of death have far outpaced others. In just the past decade, for example, the number of accidental deaths (unintentional) increased from 50 in 2014 to 226 in 2024. Natural deaths increased from 37 in 2014 to 113 in 2024. A similar pattern was observed for homicide and suicide deaths (albeit small numbers of cases). Homicides increased from 2 deaths in 2014 to 8 deaths in 2024, while suicide deaths almost doubled from 13 to 23 during this same time period. Although the deaths have increased over the past 10 years, they have remained within the average range over the last five years.

LEADING CAUSES OF DEATH FOR PEH (2024)

Because accidental injuries accounted for so many of the deaths to PEH (59.7%), a more detailed summary of this category is required (Table 2). The majority (44%) of unintentional deaths were due to overdose (poisoning), and 31% (117) of all unintentional deaths to PEH are specifically due to the very potent synthetic opioid, fentanyl.

Table 2: Accidental (Unintentional Injury) Cause Group Detail	Homeless	%Homeless Deaths
Poisoning/Overdose with Fentanyl	117	31%
Poisoning/Overdose (Non-Fentanyl)	49	13%
Pedestrian Traffic	34	9%
Motor Vehicle Traffic	6	1.6%
Pedal Cyclist/Skateboard Traffic	8	2.1%
Falls	4	1%
Drowning	4	1%
Other/Unknown/Ill-Defined	4	1%
Total	226	59.7%

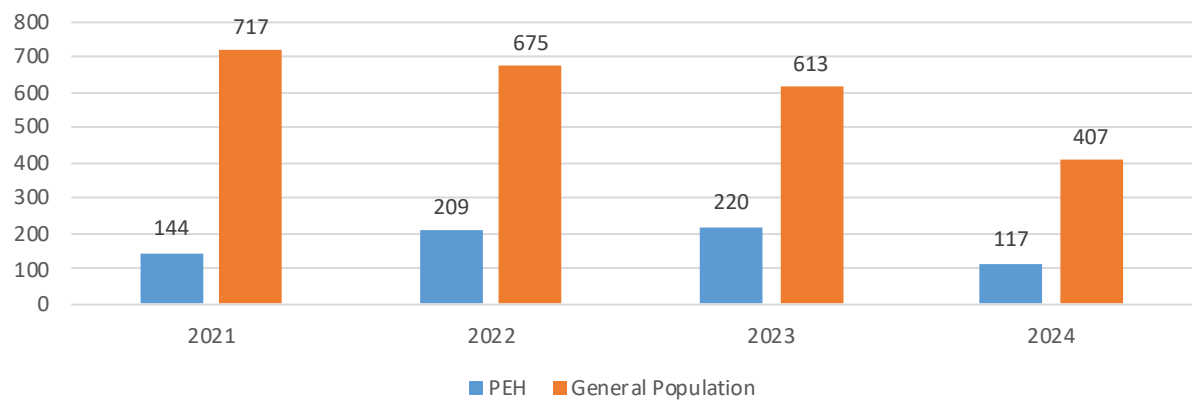
Although fentanyl continued to account for a substantial share of accidental deaths among people experiencing homelessness (PEH), the number of fentanyl-related deaths in this population declined in 2024 for the first time in several years. Previous Homeless Death Review Reports documented steady increases—from 144 deaths in 2021, to 209 in 2022, and 220 in 2023. In 2024, however, fentanyl deaths among PEH fell by 46%, dropping to 117.

Orange County’s general population also experienced a significant decline in fentanyl deaths in 2024, though decreases had already been occurring in 2022 and 2023. Countywide deaths fell from a peak of 717 in 2021 to 675 in 2022, 613 in 2023, and 407 in 2024. Overall, fentanyl deaths in the general population have declined 43% over the past three years compared with the 2021 peak.

The decline in fentanyl-related deaths coincides with a concerted effort to reduce the supply and demand for fentanyl in Orange County.

Strategies employed by the Sheriff’s Department include investing in narcotics teams, holding traffickers accountable, offering treatment in custody, and educating youth. New provisions in law created by Proposition 36 and efforts to stop fentanyl at the southern border present additional opportunities to reduce the impact of fentanyl in future years.

Figure 8: Fentanyl Related Deaths



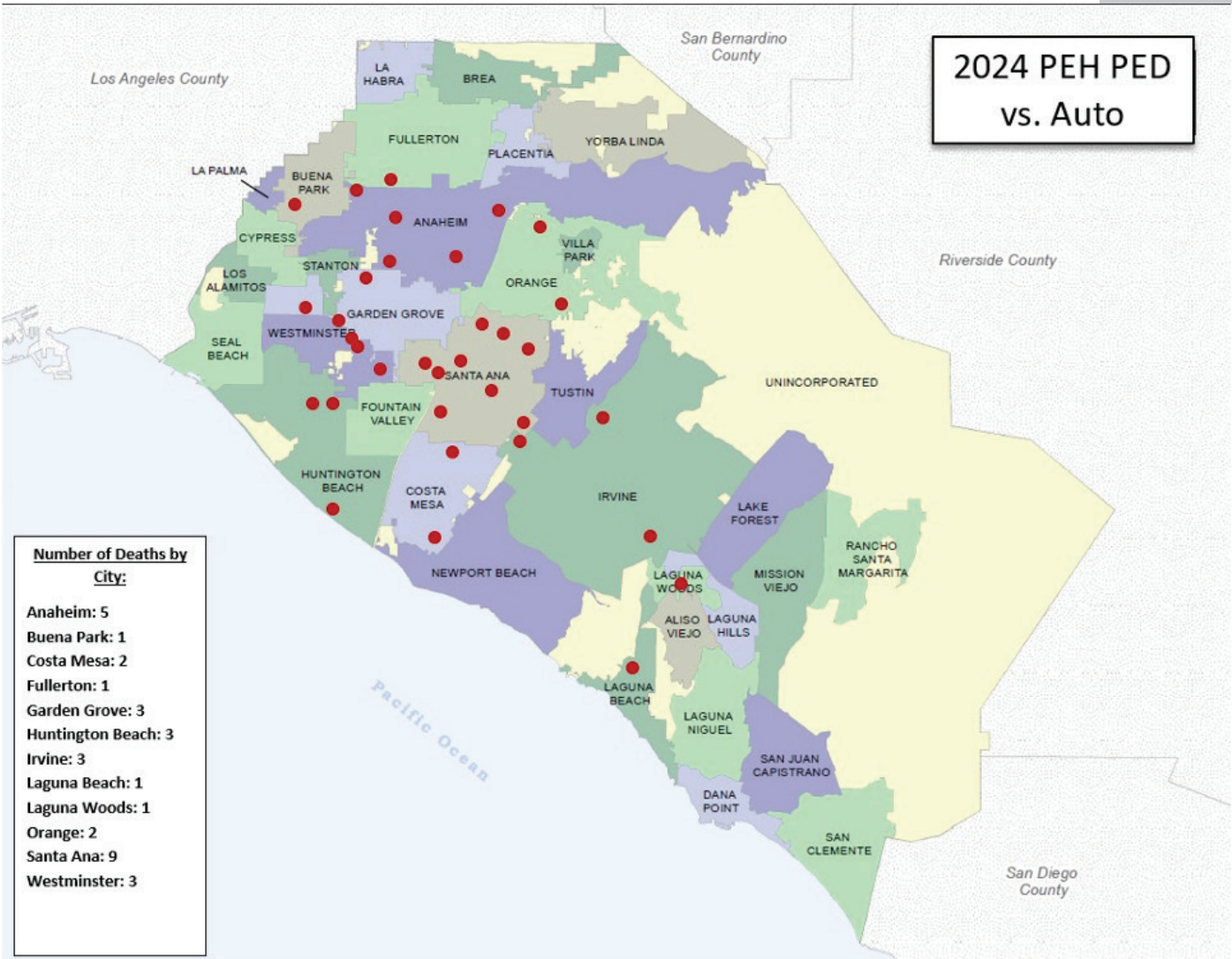
Beginning in 2022, the Health Care Agency, Mental Health & Recovery Services (MHRS) has been engaged in community education, leveraging the larger Sheriff's Department efforts, to get information out into community on fentanyl. This includes the distribution of Narcan and Kloxxado to reverse an overdose to the community, including the distribution, through MHRS Outreach & Engagement to those individuals who are unhoused. Additional prevention efforts are underway, as well as the enhancement and expansion of treatment options that are also made available to the unhoused community via Outreach & Engagement, as well as prior to release from custody. This includes discharge planning of those individuals who are on Medicated Assisted Treatment (MAT), ready to be released from custody, and who are unhoused. Overdose prevention kits are also provided in the community and upon release from custody. Collaboration through our local shelters and housing partners also has been increased to address prevention, treatment, and recovery supports for those individuals who are unhoused, have a substance use disorder, and at risk for a drug overdose. For instance, in 2024 there were 21,322 units of Naloxone distributed to the community.

In addition to concerns about drug-related deaths among accidental PEH deaths, it is also important to note the role drugs can play in natural death trends. For example, methamphetamine use is linked to long-term health impacts. A 2022 study published in the Journal of the American Heart Association found that individuals who used methamphetamine had a 32% overall increased risk for cardiovascular disease.

PEH PEDESTRIAN VS. MOTOR VEHICLES

The second most common category of unintentional injury deaths was due to PEH being hit by motor vehicles while walking, 9% (34).

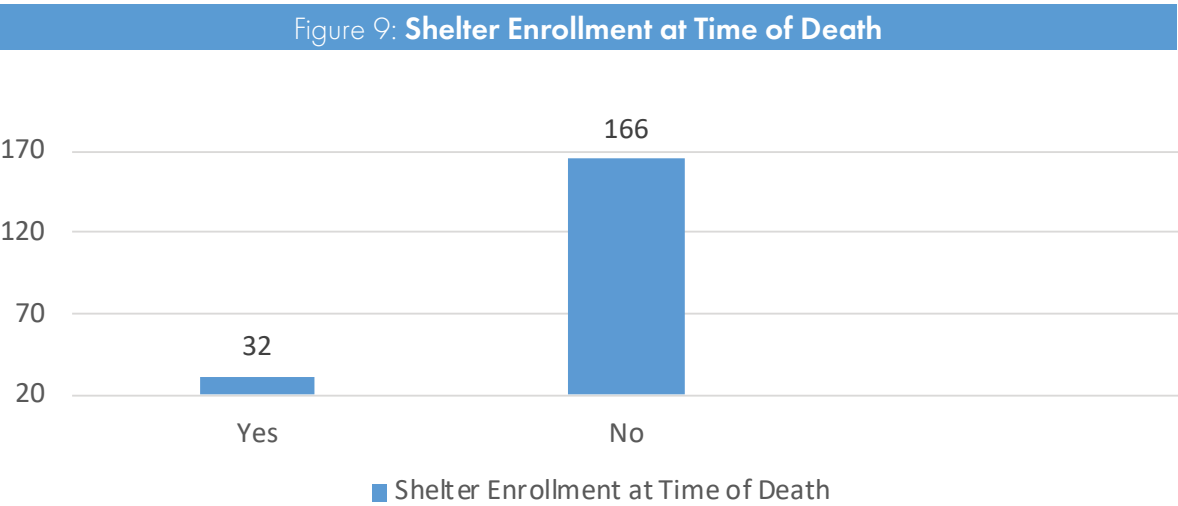
Of the 34 PEH hit by motor vehicles while walking, 85.2% (29) were under the influence of drugs and/or alcohol at the time of the incident, with 58.8% (20) of incidents occurring between the hours of 8 p.m. and 6 a.m. In addition, 88.2% (30) of incidents occurred outside of a marked crosswalk.



SHELTER ENROLLMENT AND HISTORY

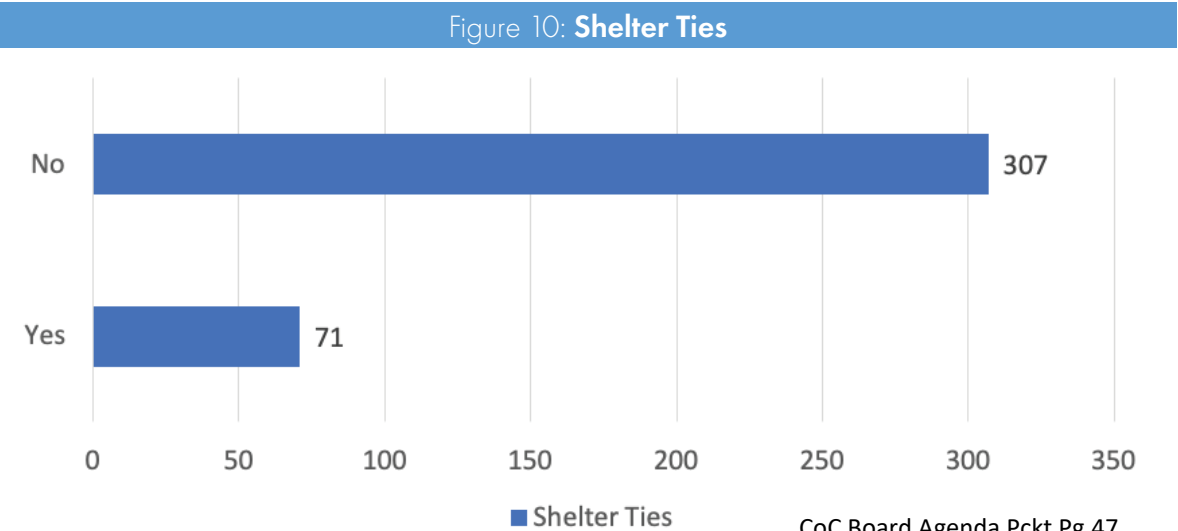
When reviewing the shelter enrollment and service histories of individuals who died while experiencing homelessness in 2024, the Orange County Office of Care Coordination analyzed data from the County’s Homeless Management Information System (HMIS). This analysis examined both shelter enrollment at the time of death and any prior shelter enrollment during an individual’s lifetime. HMIS is used by more than 75 percent of homeless shelters in Orange County to track shelter utilization; however, it is acknowledged that this dataset does not capture activity from the minority of shelters that do not participate in HMIS.

According to HMIS data, only 8.5 percent (32 of 378) of individuals who died in 2024 while experiencing homelessness were enrolled in a shelter at the time of their death (Figure 9).



When examining shelter utilization over an individual’s lifetime, only 18.8 percent (71 of 378) had ever been enrolled in an Orange County shelter (Figure 10).

These low rates of shelter enrollment—both at the time of death and across an individual’s lifetime—are noteworthy and warrant further analysis to better understand the relationship between shelter access, service engagement, and mortality among people experiencing homelessness.

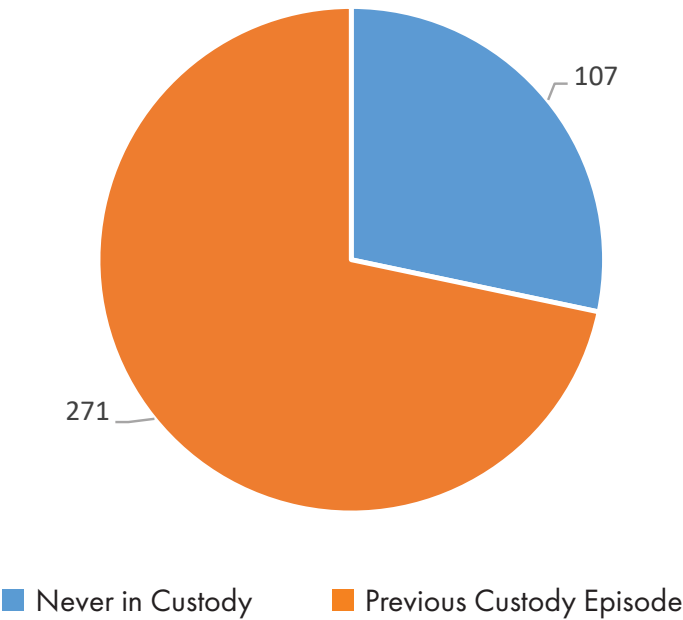


CUSTODY INFORMATION

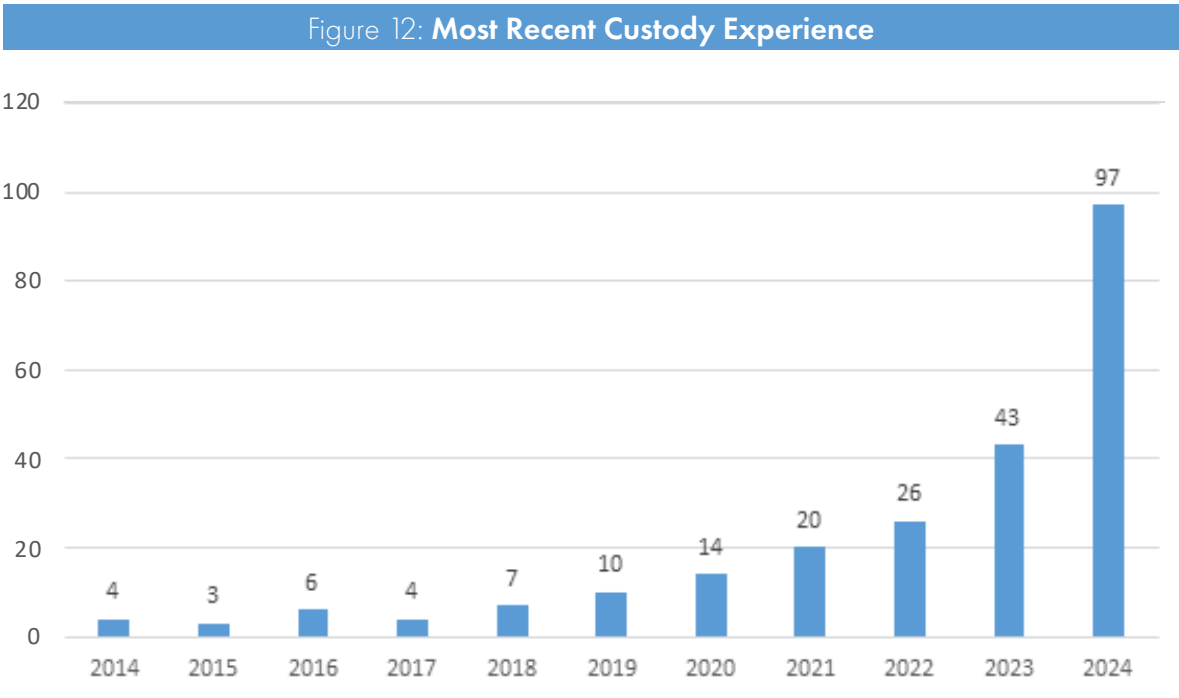
Based on booking records from the Orange County Sheriff’s Department, the majority of 2024 PEH decedents (72%, 271) had at least one episode of being in custody in the Orange County Jail, while 28% (107) had never been in custody (Figure 11).

The percentage of PEH who had a previous episode in the Orange County Jail has fluctuated over the last four years. Among 2023 PEH decedents, 63% (319) had a booking in the Orange County Jail. In 2022, 68% (342) PEH decedents had an experience in the Orange County Jail, which was a decline from the 78% (309) in 2021.

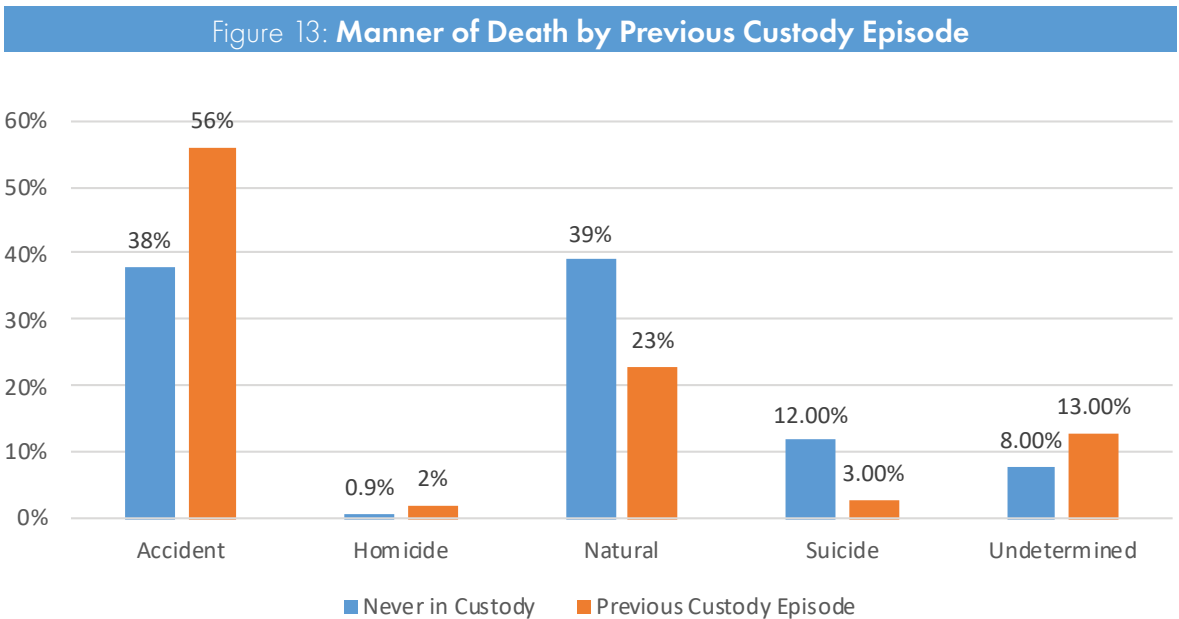
Figure 11: PEH Custody History



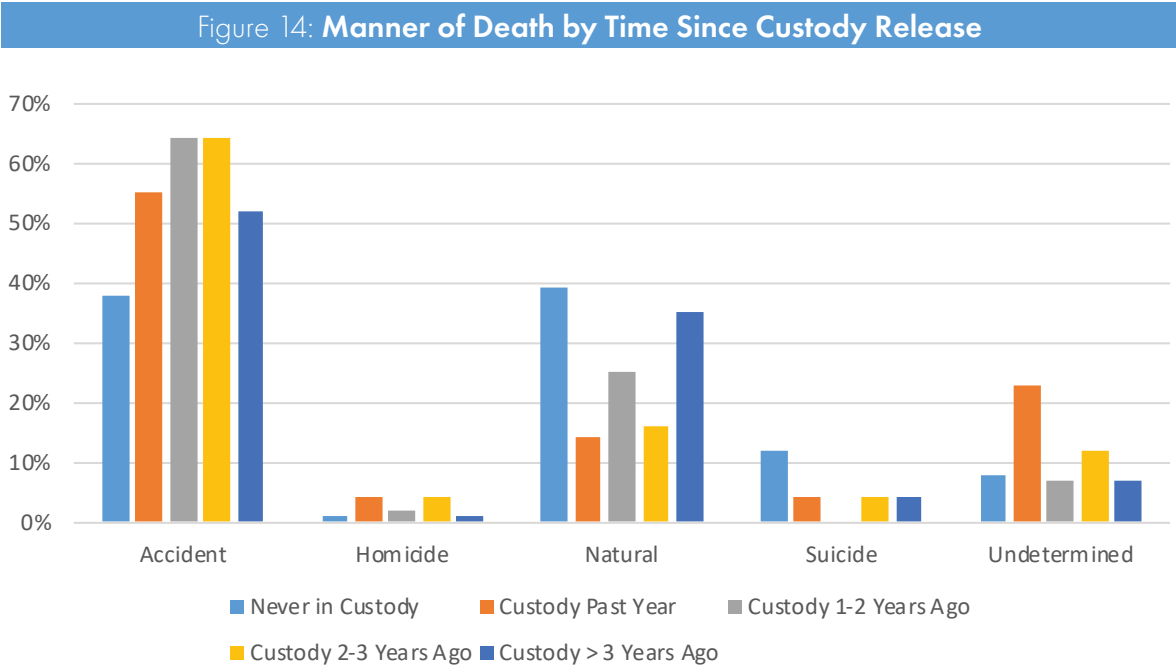
Of the 271 PEH decedents who have been in the Orange County Jail, 200 had been in custody within the last five years (Figure 12).



Accidental death was the leading manner of death for PEH decedents who had custody experience. Accidental and natural cause deaths were nearly even for the 107 PEH decedents who had never been in custody (Figure 13).



An examination of PEH decedents by time since their last custody episode shows that accidental remained the most likely mode of death for all categories, followed by natural death (Figure 14). The most significant gap between accidental and natural death were for those individuals within three years of their release from custody.



FINDINGS

- Deaths among persons experiencing homelessness (PEH) have increased in Orange County over the last decade, from 126 in 2014 to 378 in 2024. The largest increase occurred from 2019 to 2020, with deaths increasing by 55% from 217 to 338. The first significant decline in PEH deaths in several years was in 2024 with a 25% decrease from 2023.
- Similar to the 2023 Homeless Death Review Committee Report, the PEH decedents are predominantly male (78%), white (54%), and the average age of the decedents is 49 years old.
- For the fourth straight year, accidental death continues to be the leading manner of death among the PEH. In 2024, 60% of PEH died as the result of an accident, the same percentage as 2023. Accidental death first became the majority of PEH deaths in 2019.
- The leading cause of death among accidental PEH deaths was drug-related. Drug-related deaths account for 166 accidental deaths (44%), with fentanyl being a factor in 117 of those deaths.
- The second most common category of unintentional injury deaths was due to PEH being hit by motor vehicles while walking. In 2024, 34 PEH were hit and killed by motor vehicles while walking; 29 (85.2%) were under the influence of drugs and/or alcohol at the time of the incident.
- Seventy-two percent of PEH decedents (271) had at least one experience in custody at the Orange County Jail. The percentage of PEH who had a previous episode in the Orange County Jail declined 15% from 2023 (319).
- According to HMIS data, only 8.5% (32 of 378) of individuals who died in 2024 while experiencing homelessness were enrolled in a shelter at the time of their death.
- When examining shelter utilization over an individual's lifetime, only 18.8% (71 of 378) had ever been enrolled in an Orange County shelter.

HOMELESS DEATH REVIEW COMMITTEE AFTER ACTION ITEMS

Looking ahead, the priority for the Committee in 2026 will be to continue to conduct a more comprehensive review of PEH deaths that occurred in 2025. With the recently passed legislation (AB 271) going into effect in January of 2024, the Committee will be able to share more personalized information amongst each other, allowing for a more detailed analysis of the data available.

APPENDIX A

Table 3: City

Table 3: City where death occurred among PEH		
CITY	Number	Percent
Aliso Viejo	2	0.53%
Anaheim	58	15.34%
Brea	1	0.26%
Buena Park	10	2.65%
Capistrano Beach	1	0.26%
Costa Mesa	19	5.03%
Cypress	1	0.26%
Fountain Valley	11	2.91%
Fullerton	16	4.23%
Garden Grove	29	7.67%
Huntington Beach	23	6.08%
Irvine	11	2.91%
La Palma	2	0.53%
Laguna Beach	5	1.32%
Laguna Hills	4	1.06%
Laguna Woods	1	0.26%
Lake Forest	6	1.59%
Los Alamitos	1	0.26%
Midway City	1	0.26%
Mission Viejo	5	1.32%
Newport Beach	3	0.79%
Newport Coast	1	0.26%
Orange	33	8.73%
Placentia	2	0.53%
Rancho Santa Margarita	2	0.53%
San Clemente	1	0.26%
San Juan Capistrano	4	1.06%
Santa Ana	87	23.02%
Silverado	1	0.26%
Stanton	9	2.38%
Tustin	9	2.38%
Westminster	17	4.50%
Whittier*	2	0.53%
TOTAL	378	100%

Table 3 summarizes the location of incident leading to death for the 378 PEH decedents in 2024.

*Although Whittier is in Los Angeles County there were 2 separate individuals who were transported to an Orange County hospital and died.

The Orange County Coroner Division took jurisdiction of both decedents; however, their initial incident location was in the city of Whittier.

Continuum of Care Board 2026

Meetings are held
2:00 P.M. - 5:00 P.M.

January						
Su	Mo	Tu	We	Th	Fr	Sa
				1	2	3
4	5	6	7	8	9	10
11	12	13	14	15	16	17
18	19	20	21	22	23	24
25	26	27	28	29	30	31

February						
Su	Mo	Tu	We	Th	Fr	Sa
1	2	3	4	5	6	7
8	9	10	11	12	13	14
15	16	17	18	19	20	21
22	23	24	25	26	27	28

March						
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22	23	24	25	26	27	28
29	30	31				

April						
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			1	2	3	4
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26	27	28	29	30		

May						
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					1	2
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17	18	19	20	21	22	23
24	25	26	27	28	29	30
31						

June						
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	1	2	3	4	5	6
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21	22	23	24	25	26	27
28	29	30				

July						
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26	27	28	29	30	31	

August						
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23	24	25	26	27	28	29
30	31					

September						
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20	21	22	23	24	25	26
27	28	29	30			

October						
Su	Mo	Tu	We	Th	Fr	Sa
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11	12	13	14	15	16	17
18	19	20	21	22	23	24
25	26	27	28	29	30	31

November						
Su	Mo	Tu	We	Th	Fr	Sa
1	2	3	4	5	6	7
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15	16	17	18	19	20	21
22	23	24	25	26	27	28
29	30					

December						
Su	Mo	Tu	We	Th	Fr	Sa
		1	2	3	4	5
6	7	8	9	10	11	12
13	14	15	16	17	18	19
20	21	22	23	24	25	26
27	28	29	30	31		



County Holiday



Regular Meeting

Date: September 23, 2026

Subject: 2026 Continuum of Care (CoC) Nominating Ad Hoc

Recommended Actions:

- b. Establish the 2026 CoC Nominating Ad Hoc to support the nomination and election for the CoC Board, including the review of the CoC Board composition, qualifications, nomination and election process as detailed within the CoC Governance Charter.
- c. Approve the Office of Care Coordination to work with the Vice Chair to finalize the 2026 CoC Nominating Ad Hoc membership.

Background and Analysis

Each year, the Orange County CoC Board establishes a CoC Nominating Ad Hoc (Ad Hoc) to support the annual review of sections of the Orange County CoC Governance Charter (Charter) and facilitate the CoC Board selection process for the CoC Board seats expiring in December.

At the October 25, 2023, meeting, the CoC Board approved recommended revisions to the Charter that included removing designated seats and replacing with a minimum number of Board members who have specified identities, experiences and backgrounds, including a commitment to having a percentage of the CoC Board be members with lived experience of homelessness. At the July 22, 2026, meeting, the CoC Board approved recommended revisions to the Charter including having at least one designated seat for a Youth Action Board (YAB) member, increasing the total number of CoC Board seats from a range of 17 – 21 to a range of 19 – 25 members, and including the following additional areas of desired representation: Certified Community Behavioral Health Clinic (CCBHC), Federally Qualified Health Center (FQHC)/Healthcare for the Homeless/ other accessible primary care provider, business community (i.e. a member of the Business Improvement District), law enforcement, recovery housing or sober living provider, local workforce development organization (i.e. member of the local Workforce Development Board, State Workforce Agencies, or American Job Centers), local court system managing Assisted Outpatient Treatment (AOT) and/or other civil commitment processes, or from specialty courts (i.e. Mental Health Court, Drug Court, Care Court). The 2026 Ad Hoc will be tasked with carrying forward the work of ensuring the CoC Board membership is representative of people whose experiences reflect those of the people experiencing homelessness in the Orange County CoC, as they review the Charter and facilitating the nomination and selection process.

As noted in the Charter, an Ad Hoc of at least six (6) people is to be appointed annually to facilitate the CoC Board member nomination and selection process. Membership is to include:

- at least one (1) CoC Board member whose seat is not up for election,
- at least one (1) Voting General Member or representative of an organization that has a Voting General Member, and
- at least four (4) individuals who are not current CoC Board members.

The Ad Hoc is responsible for working with the Office of Care Coordination to review the Charter and make any proposed revisions needed to ensure the CoC Board composition, selection process, and qualifications align with the community's priorities and the backgrounds and experiences of key partners, including people with lived experience, in the community. On September 8, 2026, the Office of Care Coordination, on

behalf of the Orange County CoC, announced the recruitment of the 2026 CoC Nominating Ad Hoc membership through the CoC email distribution list, highlighting the desired membership, purpose of the ad hoc, and general time commitment. Individuals interested in participating were invited to submit an interest for via SurveyMonkey by 12:00 p.m. September 15, 2026. Because Chair Maricela Rios-Faust has a term that is set to expire in December 2026, the Office of Care Coordination worked with Vice Chair Nishtha Mohendra to review the list of interested individuals and determine those to be recommended to the CoC Board for approval. The seven (7) individuals recommended for the 2026 Ad Hoc represent diverse perspectives, experiences and identities, and include [NAMES].

The timeline below notes the activities associated with the 2026 CoC Board election process.

Date*	Timeline Task
September 23, 2026	CoC Board Meeting: Establish Ad Hoc
September/October 2026	Ad Hoc convenes to review and update sections of the Charter that pertain to the CoC Board composition, selection process and qualifications
October 28, 2026	CoC Board Meeting: Approve recommended revisions to the CoC Governance Charter
November 2026	Nomination period opens CoC Board Candidate Interest Form released Candidates are presented to the CoC General Membership for voting/election Candidate Meet and Greet held virtually
November/December 2026	CoC General members vote for CoC Board candidates
December 2026	CoC Nominating Ad Hoc reviews voting results to finalize proposed slate of candidates to be ratified by the CoC Board CoC Board Meeting: Ratify slate of selected candidates
January 2027	CoC Board seating takes place. Outgoing CoC Board and Board staff will provide training and orientation for incoming CoC Board.

* Dates are subject to change

The establishment and appointment of the 2026 Ad Hoc will support the CoC by ensuring the Charter is compliant with the United States Department of Housing and Urban Development (HUD) and Homeless Emergency Assistance and Rapid Transition to Housing (HEARTH) regulations and reflective of local priorities and desired areas of representation, proposing recommended updates to the CoC Board composition and nomination and selection process, and nominating and recommending candidates for ratification to the CoC board in December 2026.

Date: September 23, 2026

Subject: Homeless Housing, Assistance and Prevention (HHAP) Program

Recommended Actions:

- d. Approve the following recommendations for the programming of HHAP funding allocated to the Orange County Continuum of Care (CoC), as recommended by the HHAP Ad Hoc.
 - (1) Approve the obligation of \$200,000 in HHAP Round 4 funding under the Systems Support eligible use category to partially fund the Compensation for People with Lived Experience Program contracted with Orange County's United Way dba Orange County United Way (OC United Way) in Fiscal Year (FY) 2026-2027 and utilized previously awarded HHAP Round 5 for FY 2027-2028.
 - (2) Approve the obligation of \$89,707.81 in HHAP Round 4 funding under the Systems Support eligible use category to OC United Way to fund Homelessness Management Information System (HMIS) Lead activities such as licensing costs, staff for HMIS operations including the build out of CoC data dashboards and project performance activities for FY 2026-2027.
 - (3) Continue previously approved CoC Board commitments for HHAP Round 5 funding to support CoC Program-funded projects that may be impacted due to the FY 2026 CoC Program Notice of Funding Opportunity (NOFO) to be fulfilled utilizing HHAP Round 6 funding.
 - (4) Approve the submittal of budget modification request for HHAP Round 5 to the California Interagency Council on Homelessness to move \$1,528,029.39 in Delivery of Permanent Housing and Innovative Housing Solutions and \$459,129.49 in Prevention and Shelter Diversion into the Services Coordination eligible use category to support the renewal of Service Coordination contracts for FY 2027- 2028.
 - (5) Approve the obligation of \$1,987,158.88 in HHAP Round 5 funding under the Services Coordination eligible use category to renew the Services Coordination Contracts for FY 2027-2028, as detailed below:
 - a. \$928,993.86 for Services Coordination for Individuals and Families in the North and Central Service Planning Area with The HUB Orange County.
 - b. \$433,594.72 for Services Coordination for Individuals in the South Service Planning Area with Friendship Shelter, Inc.
 - c. \$416,380.47 for Services Coordination for Transitional Aged Youth in the North and Center Service Planning Area with Orangewood Foundation.
 - d. \$208,189.85 for Services Coordination for Transitional Aged Youth in the South Service Planning Area with Friendship Shelter, Inc.
 - (6) Approve the obligation of \$89,000 in HHAP Round 6 funding under the HMIS eligible use category to OC United Way to fund HMIS Lead activities such as licensing costs, staffing, and project performance activities for FY 2027-2028.
 - (7) Approve the obligation of \$1,864,979.75 in HHAP Round 6 funding under the Rapid Rehousing (RRH) eligible use category to fund projects selected through the RRH Services Request for Proposals (RFP) released on September 4, 2026, to allow for an extended contract term up to 30 months.
 - (8) Approve the obligation of \$1,534,979.75 in HHAP Round 6 funding under the Operating Subsidies – Interim Housing eligible use category to fund projects selected through the

Emergency Shelter Operations and Services RFP, to award additional recipients and/or extend contracts for an additional term one year term.

- (9) Approve the obligation of \$330,000 in HHAP Round 6 funding under the Operating Subsidies – Interim Housing Youth Set-Aside eligible use category to fund projects selected through the Emergency Shelter Operations and Services RFP, to award additional recipients and/or contracts for an additional one-year term.

Background

The HHAP Program was established by the State of California to provide local jurisdictions with funds to support regional coordination and expand or develop a unified response to homelessness, and funding to continue the efforts to end homelessness through permanent housing and supportive services informed by best practices.

The County of Orange's (County) Office of Care Coordination serves as the Administrative Entity for the HHAP Program on behalf of the Orange County CoC. The Office of Care Coordination also serves as the administrative entity for the HHAP Program on behalf of the County.

Emergency Shelter Operations and Services Contracts Update

At the October 22, 2025, meeting, the CoC Board authorized the Office of Care Coordination to issue a RFP to program the remaining HHAP Round 5 funding under Operating Subsidies Interim Housing eligible use category. Additionally, the RFP utilized the CoC Board approved rate schedule to standardize the per diem contribution amounts for emergency shelter programs.

On May 27, 2026, the Office of Care Coordination issued an RFP to seek qualified providers for Emergency Shelter Operations and Services for Individuals, Families, Survivors and Transitional Age Youth (TAY) to be funded with HHAP. The RFP solicited two program components:

- Program A: Emergency Shelter Operations and Services for Individuals, Families and Survivors
- Program B: Emergency Shelter Operations and Services for TAY

There were seven (7) respondents to the RFP for Program A: Emergency Shelter Operations and Services for Individuals, Families and Survivors and two (2) respondents to the RFP for Program B: Emergency Shelter Operations and Services for TAY. A panel with expertise in program design and administration of emergency shelters and interim housing evaluated the proposals to determine which proposal most met the needs and requirements set forth in the RFP.

In accordance with the County's Procurement Policy Manual, the Office of Care Coordination will be taking an Agenda Staff Report and related attachments (Attachments A-C) to the Board of Supervisor's at the September 29, 2026 meeting at 9:30 a.m. to seek approval for the model contract for emergency shelter operations and services for individuals, families, and survivors (\$1,919,680) and TAY (\$872,566) for an initial contract term of January 1, 2027, to June 30, 2028; renewable for three additional one-year terms; to select and approve respondents from solicitation results list from highest to lowest score, until all funding is exhausted.

Following the Board of Supervisors meeting, the Office of Care Coordination will enter into contract negotiations with the selected respondents and will provide an update to the CoC Board on the programs to be funded through this RFP.

HHAP Rounds 4, 5 and 6 Obligations and Expenditures Update

HHAP Round 4 is a \$1 billion grant intended to provide local jurisdictions, including federally recognized tribal governments, with flexible funding to continue efforts to end and prevent homelessness in their communities, and required applicants to enter agreements committing to regional coordination.

HHAP Round 5 is a \$1 billion grant that provides local jurisdictions, including federally recognized tribal governments, with flexible funding to continue efforts to end and prevent homelessness in their communities, and required applicants to create and implement Regionally Coordinated Homelessness Action Plans.

HHAP Round 6 is a \$1 billion grant that provides local jurisdictions, including federally recognized tribal governments, with flexible funding to prevent and end homelessness in their regions.

The HHAP obligation and expenditure timelines for Rounds 4, 5 and 6 are noted in Table 1 below:

Table 1.

Date	Activity
June 30, 2026	▪ No less than 75% of HHAP Round 5 initial disbursement must be contractually obligated ▪ No less than 50% of HHAP Round 5 initial disbursement must be spent
June 30, 2027	▪ All (100%) HHAP Round 4 grant funds must be expended ▪ No less than 75% of HHAP Round 6 initial disbursement must be contractually obligated ▪ No less than 50% of HHAP Round 6 initial disbursement must be spent
June 30, 2028	▪ All (100%) HHAP Round 5 grant funds must be expended
June 30, 2029	▪ All (100%) HHAP Round 6 grant funds must be expended

Attachment D provides an overview of the HHAP Program funding allocated to the Orange County CoC, inclusive of the budget, obligated funds, and spend down for Rounds 4-6.

The [HCD HHAP Fiscal Dashboard](#) is also available publicly for updates on obligations and expenditures.

HHAP Ad Hoc Recommendations

At the April 22, 2026, meeting, the CoC Board appointed Dr. Shauntina Sorrells, Josh Meyers, and Jason Phillips to a HHAP Ad Hoc (Ad Hoc) to support the programming of HHAP funding allocated to the CoC. The Ad Hoc provided an initial round of recommendations related to the programming of HHAP Round 5 funding allocated to the CoC. The following [May 2026 recommendations](#) were approved by the CoC Board:

- Approved the obligation of \$60,995.25 of HHAP Round 5 funding under the Systems Support eligible use category to partially fund the consulting contract with ACStrategies in FY 2026-2027 and FY 2027-2028 to support the ongoing implementation of the CoC Strategic Plan.
- Approved the obligation of \$200,000 of HHAP Round 5 funding under the Systems Support eligible use category to partially fund the Compensation for People with Lived Experience Program contracted with OC United Way in FY 2026-2027.
- Approved the obligation of \$1,511,790.38 of HHAP Round 5 funding under the Permanent Housing Delivery eligible use category to support impacted CoC Program-funded projects that may receive delayed awards or may be ramping down, noting that additional criteria for programming the funding is forthcoming, pending the FY 2026 CoC Program NOFO release.

Due to uncertainty of CoC Program funding under the FY 2026 CoC Program NOFO competition at the time, the Ad Hoc and Office of Care Coordination determined it would be best to reconvene once the FY 2026 CoC Program NOFO was released, which would provide a clearer idea of the potential impact to the homeless service system and CoC Program-funded projects. The Ad Hoc reconvened in September 2026 to review the remaining HHAP Rounds 4, 5 and 6 funding allocated to the CoC and met three (3) times to develop additional recommendations for CoC Board approval.

For HHAP Round 4, a total of \$289,707.81 is currently unobligated under the Systems Support eligible use category due to cost-savings. For HHAP Round 5, a total of \$1,987,158.88 is currently unobligated. For HHAP Round 6, a total of \$8,923,349.94 is currently unobligated.

The Office of Care Coordination presented the Ad Hoc with initial HHAP Round 5 recommendations for review, which included obligation of funding under the Systems Support and Permanent Housing Delivery. Tables 2, 3 and 4 include information related to the Ad Hoc's recommendations and discussion during the meetings. Additional recommendations related to HHAP Round 6 will be presented to the CoC Board for consideration at a future meeting.

Table 2. HHAP Round 4 Unobligated Funding

Eligible Use Category	Unobligated Funds	Recommended Actions and Ad Hoc Discussion
Systems Support	\$289,707.81	• Recommendation #1: Obligate \$200,000 to partially fund the Compensation for People with Lived Experience Program contracted with OC United Way in FY 2026-2027 and utilize previously awarded HHAP Round 5 for FY 2026-2027. • Discussion: This will support the continuation of the Compensation for People with Lived Experience Program for an additional year. Uncertainty over funding and program continuation were raised by the CoC Board during the April 22, 2026, meeting.

		• Recommendation #2: Obligate \$89,707.81 to OC United Way to fund HMIS Lead activities such as licensing costs, staff costs for build out of CoC data dashboards, and project performance activities for FY 2026-2027. • Discussion: OC United Way has previously shared funding gaps in the operations of HMIS operations. The CoC Board through various actions have supported exploring how to best close those funding gaps and given the uncertainty on the FY 2026 CoC Program NOFO, this recommendation could provide immediate financial support to OC United Way. Additionally, the Office of Care Coordination noted that the latest proposed revisions to the HMIS Policies and Procedures do not propose any changes to the fee structure, as OC United Way is hopeful that the HMIS Project expansion submitted through the FY 2026 CoC Program NOFO will be successful.
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Table 3. HHAP Round 5 Unobligated Funding

Eligible Use Category	Unobligated Funds	Recommended Actions and Ad Hoc Discussion
Permanent Housing Delivery	\$1,528,029.39	• Recommendation #3: Continue previously approved CoC Board commitments for HHAP Round 5 funding to CoC Program-funded projects that may be impacted due to the FY 2026 CoC Program NOFO to HHAP Round 6. • Discussion: Continuing this commitment to HHAP Round 6 provides additional time to support CoC Program-funded projects, given that through the FY 2025 CoC Program award all have funding through calendar year 2027.
Prevention and Shelter Diversion	\$459,129.49	• Recommendation #4: Approve the Office of Care Coordination to submit a budget modification request for HHAP Round 5 to move \$1,528,029.39 in Delivery of Permanent Housing and Innovative Housing Solutions and \$459,129.49 in Prevention and Shelter Diversion into Services Coordination to support the renewal of Service Coordination contracts for FY 2027-2028. • Discussion: This budget modification will support the renewal of the Services Coordination contracts for one additional year. The budget modification must be completed as part of HHAP Round 5, given that HHAP Round 6 does not allow for this eligible activity for the Orange County region as there are identified funding gaps for interim housing and permanent housing

Services Coordination	\$1,987,158.88	• Recommendation #5: Obligate \$1,987,158.88 in HHAP Round 5 funding to renew the Services Coordination Contracts for FY 2027-2028, as detailed below: ○ \$928,993.86 for Services Coordination for Individuals and Families in the North and Central Service Planning Area with The HUB Orange County. ○ \$433,594.72 for Services Coordination for Individuals in the South Service Planning Area with Friendship Shelter, Inc. ○ \$416,380.47 for Services Coordination for Transitional Aged Youth in the North and Center Service Planning Area with Orangewood Foundation. ○ \$208,189.85 for Services Coordination for Transitional Aged Youth in the South Service Planning Area with Friendship Shelter, Inc. • Discussion: This will support the continuation of resource centers that offer unique services for youth, families and adults in across geographic regions in Orange County. The recommended funding amounts were informed using current contract amounts.
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Table 4. HHAP Round 6 Unobligated Funding

Eligible Use Category	Unobligated Funds	Recommended Actions and Ad Hoc Discussion
HMIS	\$89,000.00	• Recommendation #6: Approve the obligation of \$89,000 in HHAP Round 6 funding under the HMIS eligible use category to OC United Way to fund HMIS Lead activities such as licensing costs, staffing, and project performance activities for FY 2027-2028. • Discussion: As the CoC continues expanding, inclusive of additional activities as a result of the FY 2026 CoC Program NOFO, the funding for will provide additional capacity to the HMIS Lead.
Rapid Rehousing (RRH)	\$1,864,979.75	• Recommendation #7: Approve the obligation of \$1,864,979.75 in HHAP Round 6 funding under the RRH eligible use category to fund projects selected through the RRH Services RFP released on September 4, 2026, to allow for a contract term up to 30 months. • Discussion: The funding increases the contract term from 18 months to up to 30 months, which will allow for more robust RRH Services models and additional time for households to stability in house and achieve higher housing retention success in this program type.

Operating Subsidies – Interim Housing	\$1,534,979.75	• Recommendation #8: Approve the obligation of \$1,534,979.75 in HHAP Round 6 funding under the Operating Subsidies – Interim Housing eligible use category to fund projects selected through the Emergency Shelter Operations and Services RFP, to award additional recipients and/or an extended contract term through June 30, 2028. • Discussion: The need to fund shelter remains present in Orange County, specifically when looking at the 2026 Sheltered Point In Time count data.
Operating Subsidies – Interim Housing Youth Set-Aside (YSA)	\$330,000.00	• Recommendation #9: Approve the obligation of \$330,000 in HHAP Round 6 funding under the Operating Subsidies – Interim Housing Youth Set-Aside eligible use category to fund projects selected through the Emergency Shelter Operations and Services RFP, to award additional recipients and/or an extended contract term through June 30, 2028. • Discussion: The need to fund shelter for Transitional Age Youth remains present in Orange County, specifically when looking at the 2026 Sheltered Point In Time count data.

Given the remaining unobligated funding in HHAP Round 6, the Office of Care Coordination will support with convening the Ad Hoc for additional meetings, with a plan to bring further recommendations to a future CoC Board meeting. Approval of the Recommended Actions by the CoC Board will sustain key activities related system improvements and direct housing and service provision, while also allowing the CoC to move funds to where the gaps have been identified. Further, programming of HHAP funds will allow for the CoC to meet obligation and expenditure deadlines outlined by the State.

Attachments

Attachment A – Agenda Staff Report: Emergency Shelter Operations and Services Contracts

Attachment B – Contract Summary Form: Emergency Shelter Operations and Services Contracts

Attachment C – Solicitation Results: Emergency Shelter Operations and Services Contracts

Attachment D – HHAP Rounds 4-6 Obligation and Expenditures Update

Attachment E – HHAP Rounds 1-6 Eligible Uses



AGENDA STAFF REPORT

Control: 26001704

MEETING DATE: 09/29/2026

LEGAL ENTITY TAKING ACTION: Board of Supervisors

BOARD OF SUPERVISORS DISTRICT(S): All Districts

SUBMITTING AGENCY/DEPARTMENT: County Executive Office

DEPARTMENT CONTACT PERSON(S): Douglas Becht, 714-834-2323
Zulima Lundy, 714-834-6805

SUBJECT: Approve Model Contract for Emergency Shelter Operations and Services

CEO CONCUR	COUNTY COUNSEL REVIEW	CLERK OF THE BOARD
Concur	No Legal Objection	DISCUSSION
		3 Votes Board Majority

Budgeted: Yes	Current Year Cost: \$830,000	Annual Cost: FY 2027-28 \$1,962,246
Staffing Impact: No		Sole Source: No
Current Fiscal Year	Funding Source: See Financial Impact	County Audit in Last 3
Revenue: N/A	Section	years: No
Levine Act Review		
Completed? Yes		
Prior Board Action: N/A		

RECOMMENDED ACTION(S):

1. Select and approve Respondents from the Solicitation Results list in Attachment C resulting from Request for Proposal No. 017-2968501-EA for Emergency Shelter Operations and Services for Individuals, Families, Survivors and Transitional Age Youth in order of highest to lowest score for all program components.
2. Approve Model Contract for Emergency Shelter Operations and Services for Individuals, Families, Survivors and Transitional Age Youth.
3. Authorize the County Procurement Officer, or their Deputized designee, to negotiate and execute Contracts for Emergency Operations and Services for Individuals, Families, and Survivors until funding is exhausted, upon County Counsel approval to form, the approved Contracts without substantive changes with the Respondents selected by the Board of Supervisors, in an amount not to exceed \$1,919,680, for a term beginning January 1, 2027, through June 30, 2028, renewable for three additional one-year terms.
4. Authorize the County Procurement Officer, or their Deputized designee, to negotiate and execute Contracts for Emergency Operations and Services for Transitional Aged Youth until funding is

Item 3. Attachment A.

exhausted, upon County Counsel approval to form, the approved Contract(s) without substantive changes with the Respondent(s) selected by the Board of Supervisors, in an amount not to exceed \$872,566, for a term beginning January 1, 2027, through June 30, 2028, renewable for three additional one-year terms.

5. Pursuant to Contract Policy Manual Section 3.3-113, authorize the County Procurement Officer or Deputized designee to exercise a contingency contract cost increase, not to exceed a total of 10 percent of the Contract amount for the first year of the Contract, for the entire term of the Contract, including renewals, and within the scope of work set forth in the Contract. The use of this contingency cost interest is subject to approval requirements established by the County Procurement Officer.

SUMMARY:

Approval of the Model Contract for Emergency Shelter Operations and Services and authorization of the County Procurement Officer or their authorized designee to negotiate and execute the Contracts with the selected Respondents will provide individuals, families, survivors of domestic violence and transitional aged youth experiencing homelessness in Orange County access to emergency shelter programming and housing-focused case management.

BACKGROUND INFORMATION:

The Homeless Housing, Assistance and Prevention (HHAP) Program provides local jurisdictions with funds to support regional coordination, the development of a unified response to homelessness, and funding to continue the efforts to end homelessness through permanent housing and supportive services informed by best-practices. The County of Orange's (County) Office of Care Coordination, in collaboration with the Orange County Continuum of Care (CoC) Board, serves as the administrative entity for the HHAP Program for the Orange County CoC. The Office of Care Coordination also serves as the administrative entity for the HHAP Program for the County.

On October 22, 2025, the Orange County CoC Board approved the recommendation to issue a Request for Proposals (RFP) for Emergency Shelter Operations and Services to be funded with HHAP and/or other state funding. This recommendation included recommended rates per emergency shelter bed funded, along with expected supportive services and housing-focused case management activities that would support people experiencing homelessness in transitioning to permanent housing and increasing their income. The rate schedule outlines expected shelter services such as beds, meals, showers, Coordinated Entry System (CES) support and case management, and creates equity and consistency in funding models across programs.

On May 27, 2026, the Office of Care Coordination issued an RFP to seek qualified organizations to provide Emergency Shelter Operations and Services (ESOS) for Individuals, Families, Survivors of Domestic Violence (Survivors) and Transitional Aged Youth. The services solicited two program components:

- Program A - ESOS for Individuals, Families and Survivors
- Program B - ESOS for Transitional Age Youth

A total of nine proposals were received by the solicitation deadline of July 8, 2026. All nine proposals were deemed responsive.

The following is a breakdown of the number of responsive proposals submitted by program component:

- Program A - ESOS for Individuals, Families and Survivors: seven proposals
- Program B - ESOS for Transitional Age Youth: two proposals

Item 3. Attachment A.

Responsive proposals were evaluated utilizing the evaluation criteria listed below. A five-member panel with expertise in homeless service program administration and operational knowledge of emergency shelter programming evaluated the proposals. The panel was comprised of three external panelists and two internal County panelists.

Evaluation Criteria

Criteria	Weight
Respondent's Background, Qualifications & Experience	150
Program Design	200
Performance Objectives	100
Staffing	100
Facility	125
Compliance with the County Model Contract	25
Interview	200
Cost Proposal (scored administratively)	100
Total	1000

A Notice of Solicitation Results was issued on August 28, 2026; no protests were received.

Program A - ESOS for Individuals, Families and Survivors

Respondent	Score
Interval House	2589
Illumination Health + Home	2368
Pathways of Hope	2324
Mercy House Living Centers	2321
Family Promise of Orange County	2262
Homeless Intervention Services Orange County	2038
The Salvation Army	1862

Program B - ESOS for Transitional Age Youth

Respondent	Score
Covenant House California	2319
Friendship Shelter	2186

Scope of Services

The scope of services for the ESOS, as detailed in the Model Contract (Attachment A), will provide safe, temporary shelter services for the persons experiencing homelessness in general, or for specific segments of the homeless population with the goal to ensure a household's experience with homelessness is as brief as possible. ESOS will incorporate evidence-based approaches such as Motivational Interviewing, Progressive Engagement, trauma-informed care, harm reduction and risk management, to address barriers to housing and economic stability.

The ESOS Contracts will operate in accordance with the County of Orange Standards of Care for Emergency Shelter Providers, a comprehensive set of administrative, operational, and facility-based standards designed to support the quality and consistency of program operations, evidence-based participant services, core organizational/administrative functions, and facility design/operations.

Item 3. Attachment A.

The ESOS Model Contract includes the following activities at minimum:

- Intake and assessment to understand the history of participation in other homeless service assistance programs and collection of needed demographic information from participants.
- Housing-focused case management to support program participants with locating housing options that meet the participant's individual needs.
- Implementation of an Individualized Housing and Service Plan (IHSP) that incorporates participant goals, addresses specific needs and barriers to housing, focuses on identifying, securing and maintaining permanent housing, and tracks progress on established goals and milestones.
- Housing navigation services to support the participant in identifying available housing units and community resources, completing needed forms and applications for housing, as well as providing support through in-person or teleconference meetings relating to housing search and placements.
- CES Access Point to support participants in accessing the CES through the completion of an assessment and the collection of required documentation to verify length of homelessness, homelessness status and/or disabling condition.

The recommended Scope of Service outlined in the Model Contract is in alignment with the Shelter Pillar's best practices, guiding principles and commitment as detailed in the Homeless Service System Pillar Report as approved by the Commission to Address Homelessness.

Performance Objectives

The performance objectives for ESOS are detailed below:

- Maintain a bed occupancy/utilization of 90 percent or higher through the term of the Contract
- 90 percent of participants will be connected to the CES within 30 days of program enrollment
- At minimum, 20 percent of participants will exit to a permanent housing destination
- At minimum, 75 percent of participants will engage in the development of an IHSP during their program enrollment
- At minimum, 15 percent of participants will have a higher income than at program entry due to employment and or mainstream benefits

The Orange County Preference Policy is not applicable to these solicitation results. The appropriate due diligence has been conducted, and the Office of Care Coordination has verified that the Respondents are in good standing. An analysis was completed to verify the Model Contract provides County with people specially trained, experienced, expert and competent to perform the special services in accordance with the law.

The Office of Care Coordination requests that the Board of Supervisors approve the Model Contract, and authorize the County Procurement Office, or their Deputized designee, to negotiate and execute, until funding is exhausted, the approved Contracts with the Selected Respondents as referenced in the Recommended Actions above. Approval of these Contracts will support the County's effort to build a responsive System of Care that meets the needs of different segments of the homeless population seeking access to emergency shelter programs and in achieving housing and increased income.

FINANCIAL IMPACT:

Appropriations for this Contract are included in Budget Control 018 FY 2026-27 Budget and will be included in the budgeting process for future years.

Item 3. Attachment A.

The proposed funding sources are:

State: 100%

- Homeless Housing, Assistance Prevention allocation for the County (HHAP County 62%)
- Homeless Housing, Assistance Prevention allocation for the CoC (HHAP CoC 28%)
- State Emergency Solutions Grant (State ESG 11%)

The proposed Contract includes provisions allowing the County Executive Office (CEO) to terminate the Contract, reduce the level of services, and/or renegotiate the levels of services provided, as necessary. This includes a notice that allows CEO adequate time to transition or terminate services to clients, if necessary.

STAFFING IMPACT:

N/A

REVIEWING AGENCIES/DEPARTMENTS:

N/A

ATTACHMENTS:

Attachment A - Model Contract

Attachment B - Contract Summary Form

Attachment C - Notice of Solicitation Results

Contract Summary Form

OC Expediter Requisition #: 1802190

Model Contract for Emergency Shelter Operations and Services (ESOS)

Program A - ESOS for Individuals, Families and Survivors: Seven Respondents

Respondent
Interval House
Illumination Health + Home
Pathways of Hope
Mercy House Living Centers
Family Promise of Orange County
Homeless Intervention Services Orange County
The Salvation Army

Program B - ESOS for Transitional Age Youth: Two Respondents

Respondent
Covenant House California
Friendship Shelter

SUMMARY OF SIGNIFICANT CHANGES

1. Term: January 1, 2027 – June 30, 2028
2. Allocated Budget: \$2,792,246 total over the contract term
3. No Respondents submitted exceptions to the Model Contract

SUBCONTRACTORS

This contract, due to the nature of the services, could require the addition of subcontractors. In order to add subcontractor(s) to the contract, the provider/contractor must seek express consent from the department. Should the addition of a subcontractor impact the scope of work and/or contract amount, the department will bring the item back to the Board of Supervisors for approval. In the past (if there is information available), subcontractor(s) have/have not been used for this contract.

CONTRACT OPERATING EXPENSES

Payment structure for these services is Actual Cost. The proposed budgets per Respondent are listed below. Final budgets will be negotiated by County.

Program A - ESOS for Individuals, Families and Survivors

Respondent	Proposed Budget
Interval House	\$164,250
Illumination Health + Home	\$413,597
Pathways of Hope	\$311,985
Mercy House Living Centers	\$547,500

Family Promise of Orange County	\$328,500
Homeless Intervention Services Orange County	\$2,121,431
The Salvation Army	\$730,000

Program B - ESOS for Transitional Age Youth

Respondent	Proposed Budget
Covenant House California	\$795,700
Friendship Shelter	\$79,570

Notice of Solicitation Results**RFP-017-2968501-EA - Emergency Shelter Operations and Service**

Program A - ESOS for Individuals, Families and Survivors	
Respondent	Score
Interval House	2589
Illumination Health + Home	2368
Pathways of Hope	2324
Mercy House Living Centers	2321
Family Promise of Orange County	2262
Homeless Intervention Services Orange County	2038
The Salvation Army	1862

Program B - ESOS for Transitional Age Youth	
Respondent	Score
Covenant House California	2319
Friendship Shelter	2186

Item 3. Attachment D

Homeless Housing, Assistance and Prevention Program (HHAP) Budget Summary

The information below is publicly available on the California Department of Housing and Community Development (HCD) HHAP Fiscal Dashboard- <https://www.hcd.ca.gov/housing-open-data-tools/hhap-dashboard>

HHAP Round	Expenditure Deadline	Awarded	Unobligated	Obligated	Expended	Remaining Balance*
HHAP 3	6/30/2026	\$10,267,303.85	\$-	\$10,267,303.85	\$10,267,303.85	\$-
HHAP 4	6/30/2027	\$7,600,841.88	\$1,094,785.09	\$6,506,056.79	\$2,044,056.98	\$5,556,784.90
HHAP 5	6/30/2028	\$8,699,841.23	\$4,449,643.69	\$4,250,197.54	\$2,488,391.82	\$6,211,449.41
HHAP 6	6/30/2029	\$8,923,349.94	\$8,387,948.94	\$535,401.00	\$-	\$8,923,349.94
TOTAL		\$39,315,028.90	\$13,932,377.72	\$25,382,651.18	\$18,623,444.65	\$20,691,584.25

*Amounts listed reflect reporting through June 30, 2026

Item 3. Attachment D

Homeless Housing, Assistance and Prevention Program (HHAP) Budget Summary

The update below is based on the Office of Care Coordination administrative records through September 17, 2026.

HHAP Round	Expenditure Deadline	Awarded	Unobligated	Unobligated Funds that are Earmarked	Obligated	Expended Including Invoices Awaiting to go to the State	Remaining Balance
HHAP 3	6/30/2026	\$10,267,303.85	\$-	\$-	\$10,267,303.85	\$10,267,303.85	\$-
HHAP 4	6/30/2027	\$7,600,841.88	\$1,094,785.09	\$1,094,785.09	\$6,506,056.79	\$2,550,795.23	\$5,050,046.65
HHAP 5	6/30/2028	\$8,699,841.23	\$4,465,886.55	\$3,990,518.05	\$4,233,954.68	\$2,602,626.55	\$6,097,214.68
HHAP 6	6/30/2029	\$8,923,349.94	\$8,387,948.94	\$-	\$535,401.00	\$-	\$8,923,349.94
TOTAL		\$39,315,028.90	\$14,728,773.77	\$3,573,508.71	\$24,586,255.13	\$17,503,404.83	\$21,811,624.07

Homeless Housing, Assistance, and Prevention (HHAP) Grant Program

Comparison of HHAP Rounds 1 - 5

Document Published: 12/1/23

IV. Eligible Uses

	HHAP-1 (Round 1)	HHAP-2 (Round 2)	HHAP-3 (Round 3)	HHAP-4 (Round 4)	HHAP-5 (Round 5)
Eligible Uses	Rental assistance and rapid rehousing. Incentives to landlords, including, but not limited to, security deposits and holding fees. Delivery of permanent housing and innovative housing solutions such as hotel and motel conversions. Prevention and shelter diversion to permanent housing.	Rapid rehousing, including rental subsidies and incentives to landlords, such as security deposits and holding fees. Delivery of permanent housing and innovative housing solutions, such as hotel and motel conversions. Prevention and shelter diversion to permanent housing, including rental subsidies.	Rapid rehousing, including rental subsidies and incentives to landlords, such as security deposits and holding fees. Delivery of permanent housing and innovative housing solutions, such as hotel and motel conversions. Prevention and shelter diversion to permanent housing, including rental subsidies.	Rapid rehousing, including rental subsidies and incentives to landlords, such as security deposits and holding fees. Delivery of permanent housing and innovative housing solutions, such as hotel and motel conversions. Prevention and shelter diversion to permanent housing, including rental subsidies.	Rapid Rehousing, including rental subsidies and incentives to landlords, such as security deposits and holding fees. Delivery of Permanent housing and Innovative Housing Solutions, such as services for people in permanent housing programs. Prevention and Shelter Diversion to permanent housing, including homelessness prevention through rental assistance, rapid rehousing and other programs.
	Operating subsidies in new and existing affordable or supportive housing units, emergency shelters, and navigation centers. Operating subsidies may include operating reserves.	Operating subsidies in new and existing affordable or supportive housing units, emergency shelters, and navigation centers. Operating subsidies may include operating reserves.	Operating subsidies in new and existing affordable or supportive housing units, emergency shelters, and navigation centers. Operating subsidies may include operating reserves.	Operating subsidies in new and existing affordable or supportive housing units, emergency shelters, and navigation centers. Operating subsidies may include operating reserves.	• HHAP-5 Changes: change of eligible population to include "at-risk" of homelessness, and prioritization of households with incomes at or below 30 percent of the area median income, who pay more than 50 percent of their income in housing costs, and who meet criteria for being at highest risk of homelessness through data-informed criteria. Operating Subsidies - Permanent Housing, including operating costs for programs such as Homekey.
	New navigation centers and emergency shelters based on demonstrated need.	New navigation centers and emergency shelters based on demonstrated need.	Interim housing, limited to newly developed clinically enhanced congregate shelters, new or existing non-congregate shelters, and operations of	Interim housing, limited to newly developed clinically enhanced congregate shelters, new or existing non-congregate shelters, and operations of existing navigation	Interim Housing, including acquisition of land and improvement or renovation of land or building being used as interim housing.
					• HHAP-5 Changes: No HHAP-5 resources may be used to fund new interim housing solutions, until both of the following occurs: (1) the

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Item 3. Attachment E

HHAP-1 (Round 1)	HHAP-2 (Round 2)	HHAP-3 (Round 3)	HHAP-4 (Round 4)	HHAP-5 (Round 5)
		existing navigation centers and shelters based on demonstrated need Any new interim sheltering funded by round 3 funds must be low barrier, comply with Housing First as provided in Chapter 6.5 (commencing with Section 8255) of Division 8 of the Welfare and Institutions Code, and prioritize interventions other than congregate shelters. Improvements to existing emergency shelters to lower barriers and increase privacy.	centers and shelters based on demonstrated need Any new interim sheltering funded by round 4 funds must be low barrier, comply with Housing First as provided in Chapter 6.5 (commencing with Section 8255) of Division 8 of the Welfare and Institutions Code, and prioritize interventions other than congregate shelters. Improvements to existing emergency shelters to lower barriers and increase privacy.	applicant has demonstrated that the region has dedicated sufficient resources to long-term permanent housing solutions and (2) the applicant has received written permission from Cal ICH (HSC §50236(c).) This limitation does not apply to new interim housing solutions for youth under the 10% youth set-aside. Improvements to Existing Interim Housing , including maintenance of an interim housing facility and minor/major rehabilitation or renovation of an interim housing facility.
Outreach and coordination , which may include access to job programs, to assist vulnerable populations in accessing permanent housing and to promote housing stability in supportive housing.	Street outreach to assist persons experiencing homelessness to access permanent housing and services. Services coordination , which may include access to workforce, education, training programs, or other services needed to promote housing stability in supportive housing.	Street outreach to assist persons experiencing homelessness to access permanent housing and services. Services coordination , which may include access to workforce, education, training programs, or other services needed to promote housing stability in supportive housing.	Street outreach to assist persons experiencing homelessness to access permanent housing and services. Services coordination , which may include access to workforce, education, training programs, or other services needed to promote housing stability in supportive housing.	Street Outreach , including services for people experiencing unsheltered homelessness, including, but not limited to persons experiencing homelessness living in encampment sites and being engaged through the Encampment Resolution Grant program to help them transition to permanent housing with services attached. Services Coordination , including access to workforce, education, and training programs and other services needed to promote housing stability in supportive housing.
Systems support for activities necessary to create regional partnerships and maintain a homeless services and housing delivery system, particularly for vulnerable populations including families and homeless youth.	Systems support for activities necessary to create regional partnerships and maintain a homeless services and housing delivery system, particularly for vulnerable populations including families and homeless youth.	Systems support for activities necessary to create regional partnerships and maintain a homeless services and housing delivery system, particularly for vulnerable populations, including families and homeless youth.	Systems support for activities necessary to create regional partnerships and maintain a homeless services and housing delivery system, particularly for vulnerable populations, including families and homeless youth.	Systems Support , including incorporating regional data into housing needs, collaborating on regional housing strategies, funding HMIS and HHAP-5 regional planning and application process. HHAP-5 Changes: The 1% Planning Allocation may be used to support the regional application process. These funds are available to Eligible Applicants as a retroactive reimbursement upon approval of the Regionally Coordinated Homelessness Action Plan and HHAP-5 application. Allowable costs are reimbursable back to the date of NOFA publish (9/29/2023) OR as an advance for eligible applicants that do not have any available funds to cover the planning period. If an applicant does not require funds for the application process, these funds will still be included in the grantee's HHAP-5 initial allocation for use on any other HHAP-5 eligible activity.
Up to 5 percent of an applicant's program allocation may be expended for the following uses that are intended to meet federal requirements for housing funding: (1) Strategic homelessness plan , as defined in section 578.7(c) of Title 24 of the Code of Federal Regulations.	Up to 5 percent of an applicant's round 2 program allocation may be expended for the following uses that are intended to meet federal requirements for housing funding: (1) Strategic homelessness plan , as defined in Section 578.7(c) of Title 24 of the Code of Federal Regulations.			

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HHAP-1 (Round 1)	HHAP-2 (Round 2)	HHAP-3 (Round 3)	HHAP-4 (Round 4)	HHAP-5 (Round 5)
(2) Infrastructure development to support coordinated entry systems and Homeless Management Information Systems.	(2) Infrastructure development to support coordinated entry systems and Homeless Management Information Systems.			
The applicant shall not use more than 7 percent of a program allocation for administrative costs incurred by the city, county, or continuum of care to administer its program allocation. For purposes of this subdivision, "administrative costs" does not include staff or other costs directly related to implementing activities funded by the program allocation.	The applicant shall not use more than 7 percent of a program allocation for administrative costs incurred by the city, county, or continuum of care to administer its program allocation. For purposes of this subdivision, "administrative costs" does not include staff or other costs directly related to implementing activities funded by the program allocation.	The applicant shall not use more than 7 percent of a program allocation for administrative costs incurred by the city, county, or continuum of care to administer its program allocation. For purposes of this subdivision, "administrative costs" does not include staff or other costs directly related to implementing activities funded by the program allocation. "Initial" allocation may be used for technical assistance or contracted entities to support the completion of the homeless action plan. Priority for initial funds, above the costs of completing the application, shall be for systems improvement, including, but not limited to, all of the following: (A) Capacity building and workforce development for the jurisdiction's administering staff and providers, including technical assistance to culturally specific providers. (B) Funding existing evidence-based programs serving people experiencing homelessness. (C) Investing in data systems to meet reporting requirements or strengthen the recipient's	The applicant shall not use more than 7 percent of a program allocation for administrative costs incurred by the city, county, or continuum of care to administer its program allocation. For purposes of this subdivision, "administrative costs" does not include staff or other costs directly related to implementing activities funded by the program allocation. Additional 1% for HMIS, to be transferred directly to the HMIS lead entity to cover expenses including system licenses, training, system operating costs, and costs associated with carrying out related activities. HHAP-5 Changes: The Council may authorize applicants to allocate an additional one percent of funds to the HMIS lead entity to cover expenses associated with the HMIS. See below for more information.	The applicant shall not use more than 7 percent of a program allocation for administrative costs incurred by the city, county, or continuum of care to administer its program allocation. For purposes of this subdivision, "administrative costs" does not include staff or other costs directly related to implementing activities funded by the program allocation. Additional 1% for HMIS, to be transferred directly to the HMIS lead entity to cover expenses including system licenses, training, system operating costs, and costs associated with carrying out related activities. HHAP-5 Changes: The Council may authorize applicants to allocate an additional one percent of funds to the HMIS lead entity to cover expenses associated with the HMIS. See below for more information.

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	HHAP-1 (Round 1)	HHAP-2 (Round 2)	HHAP-3 (Round 3)	HHAP-4 (Round 4)	HHAP-5 (Round 5)
			Homeless Management Information System. (D) Improving homeless point-in-time counts. (E) Improving coordinated entry systems to eliminate racial bias or to create a youth-specific coordinated entry system.		
Youth Set Aside	At least 8% of the allocation must be expended on services for unaccompanied youth between 12 and 24 years old experiencing homelessness	At least 8% of the allocation must be expended on services for unaccompanied youth between 12 and 24 years old experiencing homelessness	A program recipient shall use at least 10% of the funds allocated under this section for services for homeless youth populations	A program recipient shall use at least 10% of the funds allocated under this section for services for homeless youth populations	A program recipient shall use at least 10% of the funds allocated under this section for services for homeless youth populations. The limitations on new interim housing options does not apply to the 10% youth set aside. This limitation would apply to any dollars spent over the 10% youth set aside amount.
Demonstrated Need for New Shelters / Interim Housing, Based On:	The number of available shelter beds; shelter vacancy rate in the summer and winter months; percentage of exits from emergency shelters to permanent housing solutions; and a plan to connect residents to permanent housing	The number of available shelter beds; shelter vacancy rate in the summer and winter months; percentage of exits from emergency shelters to permanent housing solutions; and a plan to connect residents to permanent housing	The number of available shelter beds; <i>number of people experiencing unsheltered homelessness in the PIT count</i> ; shelter vacancy rate in the summer and winter months; percentage of exits from emergency shelters to permanent housing solutions; and a plan to connect residents to permanent housing	The number of available shelter beds; <i>number of people experiencing unsheltered homelessness in the PIT count</i> ; shelter vacancy rate in the summer and winter months; percentage of exits from emergency shelters to permanent housing solutions; and a plan to connect residents to permanent housing	The number of available shelter beds; <i>number of people experiencing unsheltered homelessness in the PIT count</i> ; percentage of exits from emergency shelters to permanent housing solutions; and a plan to connect residents to permanent housing

This resource is provided to improve clarity for CAL ICH grantees. The contents of this document do not have the force and effect of law and are not binding in any way. Existing requirements under law or agency action govern.

HHAP Round 6
Eligible Uses

HHAP Round 6		
Eligible Uses	Category #1: Permanent Housing Solutions	Rapid Rehousing/ Rental Subsidies, including longer-term rental subsidy programs, CARE Act petitioning and placement, landlord incentives, security deposits, holding fees, repairs, and move-in expenses. Operating Subsidies - Permanent Housing, including new and existing affordable or supportive housing , residential care facilities, and Capitalized operating reserves. Permanent Housing Services and Services Coordination, including intensive case management, assertive community treatment, critical time intervention, employment services. Capital for Permanent Housing, including conversion of underutilized buildings, or existing shelter space into permanent housing.
	Category #2: Homelessness Prevention Activities	Prevention and Diversion, including rapid rehousing and rental assistance, programs prioritizing households with incomes at or below 30 percent of the area median income (AMI), problem solving and diversion support programs supporting those at risk or experiencing homelessness.
	Category #3: Interim Housing Solutions	Navigation Centers, or other emergency shelters that are defined as low barrier. Motel/Hotel Vouchers, used as interim shelter until connected to permanent housing resources. Operating Expenses - Interim Housing, including existing congregate shelter sites, new or existing noncongregate sites for youth, and capitalized operating reserves. Interim Housing Services and Services Coordination, including intensive case management, housing navigation, linkage to SUD and mental health treatment, benefits advocacy, and youth-focused services. Capital for New Interim Housing, to build new noncongregate shelter sites and transitional housing sites for homeless youth, and for clinically enhanced congregate or noncongregate shelter sites. Improvements to Existing Interim Housing, including renovation, maintenance, and conversion.
	Category #4: Non-housing Solutions	Services and Services Coordination for People Experiencing Unsheltered Homelessness, including nonhousing services such as street outreach, engagement services, intensive case management services, assertive community treatment, housing navigation, coordination with street-based health care services, hygiene services for individuals in encampments, services coordination, and costs that support lived-experience participation in regional and system planning.
	Administrative Costs	Administrative Costs (up to 7 percent), including regional coordination, HHAP 6 regional planning, HMIS costs, report, grant and administration. HMIS (up to 1 percent), including system licenses, training, system operating costs

Youth Set-Aside	At least 10% of each HHAP 6 allocation must be spent on services for homeless youth (HSC 50241(e)), and there are no prohibitions on spending a greater percentage on the Youth Set Aside. Dollars spent toward the Youth Set Aside have the same eligible uses as the broader program. Proposed funding activities should be categorized as part of the Youth Set Aside when costs support services and housing interventions for homeless youth populations. Additionally, the Sustainability of the Region's Permanent Housing Portfolio justification is not required for New Interim Housing Solutions for homeless youth.
Demonstrated Need for New Interim Housing Based On:	1) The total existing interim housing shelters and beds (beds) in the region, 2) The total beds proposed to be added during the grant term (FY 24/25-28/29) in the region, if applicable, 3) The total estimated capital and operating costs for the beds (existing and proposed) during the grant term. HHAP funding should be housing-focused - either funding Permanent Housing interventions directly or, if used for Interim Housing or street outreach, have clear pathways to connect people to Permanent Housing options. The applicant must demonstrate there is not a financial gap in sustaining the existing and proposed portfolio of permanent affordable housing within their region.

Date: September 23, 2026

Subject: Continuum of Care (CoC) Committee Appointment

Recommended Action:

- a. Appoint Nichole Gideon as Chair of the Domestic Violence (DV) Committee, to serve for the duration of her current CoC Board member term.

Background

The Orange County CoC Committees are chaired by designated representatives, primarily CoC Board members, to ensure the sustained vision and support of the CoC Board initiatives. Current CoC Committee Chair and members' vacancies are to be filled during a CoC Board meeting to ensure continuity of established committees. The committee governance charters, adopted by the CoC Board on January 25, 2023, identify the Chair and Vice Chair appointment requirements for each committee as well as the committee purpose and responsibilities.

At the February 25, 2026, CoC Board meeting, Shakoya Green-Long was appointed by the CoC Board to serve as the Chair of the DV Committee. During that time, the Office of Care Coordination worked with past Chair Maricela Rios-Faust and Shakoya Green-Long to review and reestablish membership of the committee to align with purpose and the ability to obtain quorum to conduct business. In June 2026, the Office of Care Coordination was notified that Shakoya Green-Long had resigned from the CoC Board, providing a need for another CoC Board member to be appointed as DV Committee Chair. Maricela Rios-Faust, as the previous Chair, worked with the Office of Care Coordination to identify potential Board members who were well-positioned to step into the vacancy. As such, Nichole Gideon is being recommended for appointment as DV Committee Chair.

The DV Committee description included in **Attachment A** provides additional information on the position and responsibilities of the committee. Consistent with most of the CoC Committee Charters, it is being recommended that the appointed Chair would serve for the duration of the current CoC Board member term.

Attachments

Attachment A – DV Committee Chair Description

Orange County Continuum of Care (CoC) Domestic Violence (DV) Committee Chair Description

Please note, CoC Committee Chair responsibilities are further detailed in each committee governance charter. Additionally, all CoC Committee Chairs may appoint a Vice Chair to assist with planning, facilitation, and coordination of the committee meetings.

DV Committee Chair

- The DV Committee will be chaired by a member of the CoC Board who will serve for the duration of their term on the CoC Board.
- The DV Committee Chair will meet with the Office of Care Coordination as the Collaborative Applicant every quarter for a planning meeting.
- The DV Committee Chair will participate as a member of the Policies, Procedures and Standards Committee or appoint a Domestic Violence Committee representative to the Policies, Procedures and Standards Committee should the Chair be unable to participate.
- In addition to facilitating the committee meeting, the DV Committee Chair will support in bringing committee recommendations or presentations to CoC Committees and the CoC Board.
- The DV Committee Chair will support the planning and implementation of special initiatives of the CoC that require committee engagement or feedback.
- The DV Committee is responsible for the following functions:
 - Support the CoC in identifying individuals and families who have experienced or are fleeing domestic violence, dating violence, sexual assault and/or stalking, experiencing homelessness, and connecting them to the Coordinated Entry System.
 - Coordinate efforts to measure progress towards ending homelessness for individuals and families who have experienced or are fleeing domestic violence, dating violence, sexual assault and/or stalking, through the analysis of data and information sharing.
 - Coordinate the delivery of services to support survivors who have experienced or are fleeing domestic violence, dating violence, sexual assault and/or stalking achieve housing stability and/or quickly secure permanent housing.
 - Convene local, state, federal and regional stakeholders working to address homelessness for survivors of domestic violence to share information on events, discuss funding opportunities, and troubleshoot problems.
 - Educate and inform the CoC on the needs and concerns of individuals and families who have experienced homelessness because of fleeing of domestic violence, dating violence, sexual assault and/or stalking.
 - Inform the strategy for the identification and counting of individuals, youth and families that are experiencing homelessness as a result of fleeing from domestic violence, dating violence, sexual assault and/or stalking during the Point In Time Count processes.

Date: September 23, 2026

Subject: Homeless Management Information System (HMIS) Data Request for the Orange County United Way and University of California, Irvine (UCI) Cost of Homelessness Study

Recommended Actions:

- b. Approve UCI's HMIS data request for client-level data as detailed in the associated memo for the period of September 1, 2019, through September 30, 2026, with additional monthly HMIS data exports from October 1, 2026, through April 30, 2028, to support the Cost of Homelessness Study facilitated by UCI in partnership with OC United Way.
- c. Approve UCI's HMIS data request for Program Descriptor data elements, as detailed in the associated memo, for a one-time export of HMIS data for projects active in HMIS on September 30, 2026, to analyze the cost of homelessness in Orange County.

Background and Analysis

In accordance with the [HMIS Policies and Procedures](#), data requests for client-level data and Program Descriptor Data are approved by the Orange County Continuum of Care Board (CoC Board) prior to any data being released. Once approved, data requests are carried out by Orange County United Way, 2-1-1 Orange County (211OC) as the HMIS Lead for the Orange County CoC.

On July 28, 2026, 211OC received a data request from UCI to receive an export of client-level data, as well as additional monthly exports. The request will include clients in all project types that have a signed HMIS Consent Form in effect as of the end of the reporting period. If approved, the reporting period of the first export will be September 1, 2019 through September 30, 2026. Subsequent exports will be sent monthly through April 2028, and the reporting period will be for the complete month. In addition, UCI requested Program Descriptor Data Elements for projects active in HMIS as of September 2026 to gain a better understanding of provider participation and support communication with providers during the study.

These exports are requested by the UCI and the Orange County United Way as the research team carrying out the "Advancing Local Governance through a Homelessness Cost Analysis" study funded by the John Randolph Haynes and Dora Haynes Foundation. Our landmark 2017 Cost Study, "Homelessness in Orange County: The Costs to our Community," transformed local governance by providing the first comprehensive fiscal analysis of homelessness in the county. This new "Cost Study 2.0" study will build on our prior experience and extend our research scope by integrating administrative data from the HMIS.

The study seeks to answer the following major questions:

- (1) What is the current state of the lives of people experiencing homelessness in Orange County, including experiences and histories of homelessness, socio-demographic profiles, health and wellbeing, and service utilization across sectors?
- (2) What is the overall financial cost of homelessness in Orange County, and which interventions have yielded the highest cost savings?
- (3) Which interventions have yielded the highest stability outcomes over time?

The HMIS data are critical to addressing the study's research questions related to service utilization patterns and links between housing-related interventions and both financial costs and housing stability over time. Data will also be used for the key task of selecting individuals for follow-up with surveys and in-depth interviews. The HMIS data will be housed on UCI-administered secure servers and only accessed by the research team; security and privacy measures will be reviewed and approved by the UCI Institutional Review Board (IRB). Overall, access to these data will be critical to provision of evidence-based findings to policymakers, public agencies, funders, and other community stakeholders regarding cost-efficient and effective interventions. The research team will report findings from these data to the CoC board once results are available, likely mid-2028.

Client-Level Data Elements being Requested

2.01 Organization Information	4.11 Domestic Violence
2.02 Project Information (Project Name, Project Type)	4.12 Current Living Situation
3.01 Name	4.13 Date of Engagement
3.03 Date of Birth	4.14 Bed-night Date
3.04 Race and Ethnicity	4.19 Coordinated Entry Assessment (Assessment Date, Location, Type, Housing Preferences)
3.07 Veteran Status	4.20 Coordinated Entry Event (Date, Result, Result Reason, Housing Type)
3.08 Disabling Condition	5.01 Date Created
3.10 Project Start Date	5.02 Date Updated
3.11 Project Exit Date	5.03 Data Collection Stage
3.12 Destination	5.04 Information Date
3.15 Relationship to Head of Household	5.06 Enrollment Identifier
3.16 Enrollment CoC	5.08 Personal Identifier
3.20 Housing Move-In Date	5.09 Household Identifier
3.917 Prior Living Situation	Custom Question: Gender
4.02 Income and Sources	Custom Question: City Prior to Entry
4.03 Non-cash Benefits	Custom Question: Phone Number
4.04 Health Insurance	Custom Question: Email Address
4.05 Physical Disability	Custom Question: State Born
4.06 Developmental Disability	Custom Question: Country Born
4.07 Chronic Health Condition	Custom Question: Employment Status
4.09 Mental Health Disorder	Custom Question: Sexual Orientation
4.10 Substance Use Disorder	Custom Question: Pronouns

As submitted by Orange County United Way's 2-1-1 Orange County (211OC)

Custom Question: City of Last Permanent Address	C4 Translation Assistance Needed
C2 Moving On Assistance Provided	V1 Veteran's Information
C3 Youth Education Status	V2 Services Provided - SSVF
	V3 Financial Assistance – SSVF

Program Descriptor Data Elements being Requested (one-time pull as of end of September 2026)

Bed Inventory Data

Agency Name

Project Name

Project ID

Availability

Household Type

Inventory Start Date

Inventory End Date

Total Bed Inventory

Total Unit Inventory

Non-Dedicated Beds

Veteran Beds

Youth Beds

Youth Veteran Beds

Chronically Homeless Beds

Chronically Homeless Youth Beds

Chronically Homeless Veteran Beds

Funding Source Data

Agency Name

Project Name

Project ID

Amount

Funding Source

Non Federal Funding Source

Grant Amount

Grant Identifier

Grant Start Date

Grant End Date

Funding Source ID

Program Descriptor Data

Agency Name

Project Name

Project ID

Project Type Code

Target Population

Housing Type

Operating Start Date

Operating End Date

Date: September 23, 2026

Subject: Coordinated Entry System (CES) 2 for 1 Match Policy

Recommended Actions:

- a. Approve the 2 for 1 Match Policy and incorporate the 2 for 1 Match Policy into the CES Policies and Procedures, as recommended by the CoC Board Officers.
- b. Approve the 2 for 1 Match Policy Communications Strategy as developed by the Office of Care Coordination, CES Lead, as detailed in the associated memo.

Background

2 for 1 Match Policy

At the June 24, 2026, CoC Board meeting, the Office of Care Coordination provided an update on the evaluation of the 2 for 1 Match Policy (Policy) pilot. The CoC Board clarified the status of the Policy, inquired about the overall use and engagement with the Policy, asked about how the providers and partners were communicated with about the Policy, and expressed support for the CoC Board Officers working with the Office of Care Coordination to prepare next steps related to the Policy implementation. Related to the communication of the Policy, at the July 22, 2026, meeting, the CoC Board formally directed the Office of Care Coordination as the CES Lead to develop an outreach and communication plan to inform the CES Stakeholders, to be presented to the CoC Board for approval at the August 26, 2026, meeting.

The Office of Care Coordination met with the CoC Board Officers to understand the Officers' proposed next steps for the Policy. This discussion included consideration for the regular review of the CES Policies and Procedures as well as recommendations that may impact the CES Policies and Procedures as a result of the current CES Evaluation. Based on the discussion, the CoC Board Officers recommend incorporating the 2 for 1 Match Policy in Attachment A as part of the CES Policies and Procedures.

Communications Strategy

The goal of the communications effort, as outlined in Attachment B, is to raise awareness of the Policy so that interested stakeholders understand both its purpose and the process for submitting a match request. Consistent outreach across the full period equips stakeholders to act on the Policy, and helps ensure that any low uptake reflects an informed decision rather than a lack of awareness.

This plan applies the milestones from the prior Policy communications effort to the current outreach period, which begins in October 2026 and runs through the next scheduled review of the CES Policies and Procedures in October 2027. The Continuum of Care (CoC) Board officers recommend the adoption of the Policy as a standing policy and incorporation into the CoC Policies and Procedures manual. Further, it will be reviewed on the regular CES review cycle rather than end on a fixed date. The plan adds a sustained bi-weekly email reminder for the first three months, a recorded virtual training paired with the Policy and workflow that details the procedural and technical steps to submit a 2 for 1 match request, and a feedback survey built into the three-month report back.

The plan uses a mix of channels chosen to reach stakeholders more than once and through more than one avenue. Direct email, including the sustained reminder schedule, keeps the Policy in front of providers

between meetings. A recorded virtual training will give stakeholders a self-serve reference they can return to at any time, covering both the Policy and the correct submission process. In-person reminders at Match Meetings reach CES participants at the moment they are making match decisions. Standing updates at committee meetings, including the Policies, Procedures and Standards (PPS) Committee, Service Provider Forum, and Lived Experience Advisory Committee (LEAC), carry the Policy to a broader set of partners and create recurring openings for discussion. Used together, these channels reinforce one another, so a stakeholder who misses one touchpoint still encounters the Policy through another.

Attachments

Attachment A – 2 for 1 Match Policy

Attachment B – 2 for 1 Match Policy Outreach and Communications Plan



2-for-1 Match Policy and Procedure

November 2025

CoordinatedEntry@ceo.oc.gov | ceo.ocgov.com/care-coordination/homeless-services/coordinated-entry-system

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2-for-1 Match Policy and Procedure

November 2025

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Background

The 2-for-1 Match Policy and Procedure provides guidance to when and how 2-for-1 matches can be requested by Housing Providers, as well as the needed communication with households who are the identified secondary match.

Housing Providers (housing provider, public housing authorities, developer, etc.) may request a secondary match for a single unit vacancy, commonly referred to as 2-for-1 matches. In this practice, the two (2) households from the Coordinated Entry System (CES) Community Queue are matched to one (1) housing opportunity, as made available by the Housing Provider. This updates the households to a “pending referral” status in the CES Community Queue as they work through the application process for the housing opportunity that were made available.

The Homeless Management Information System (HMIS) does not have the technical capability to keep a household active on the CES Community Queue, while also matched to a housing opportunity as the “secondary match”. As such, households who have a “pending referral” status may not be considered for additional housing opportunities concurrently. The 2-for-1 matches will only be used with Office of Care Coordination approval.

Scenarios for Requesting a 2-for-1 Match

2-for-1 matches can only be requested by the Housing Provider, when one of the two following scenarios is applicable:

1. The request for 2-for-1 match can only be submitted when the following conditions are met:
 - a. Unit has been vacant for at minimum 15 days;
 - b. Unit has been in the possession of the housing provider for at minimum 15 days; and
 - c. Unit is move-in ready
2. A newly opened property needs to achieve a specified occupancy rate by a specified date. The request for 2-for-1 match can only be submitted no earlier than 60 days before the specified date.

The Office of Care Coordination as the CES Lead reserves the right to request documentation confirming either of the data points previously listed with any 2-for-1 Match Request submissions.



2-for-1 Match Policy and Procedure

November 2025

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Criteria for 2-for-1 Match Requests

When requesting a 2-for-1 Match, the Housing Provider is agreeing to processing the matches as detailed below. The following guidance must be followed to ensure that any 2-for-1 match requests are handled appropriately and that the process is trauma-informed by promoting safety, ensuring participant choice and autonomy, building trust, and providing a strengths-based, compassionate approach for all households involved. All guidelines points below are in alignment with current CES policies and procedures.

1. “Primary” and “Secondary” matches will proceed with the initial application process for the available unit. Housing opportunity will be reserved for Primary match and not utilize a “first come – first served” approach.
2. If a Primary match declines, is denied (including an appeal period if applicable), or is considered unresponsive after 14 days of no contact from the original match email date, then the housing opportunity will be made available for the Secondary match.
 - a. The Primary match will be returned to the Community Queue.
 - b. Should the Primary Match become unresponsive for a period of 30 consecutive days after beginning the application process, they will be considered unresponsive and can be returned to the Community Queue with approval from all parties including the assigned case manager.
3. In the event that both Primary and Secondary matches become fully approved, the Secondary match is not allowed to be returned to the Community Queue (unless requested by the Secondary Match). Should the Secondary Match not request to be returned to the Community Queue the requesting housing provider will provide the Secondary match a housing opportunity in their respective housing inventory with the next available unit, and with the goal of housing the Secondary match within 45 days.
 - a. Whenever possible, the housing provider will prioritize offering the Secondary match a similar and/or comparable housing opportunity to the original housing opportunity.
 - i. (Mental Health Service Act Units to Mental Health Service Act Units, Project Based Voucher to Project Based Voucher, location, unit size, ADA needs, etc.)
4. Only when both matches are denied, decline, considered unresponsive, or a combination of the three, may the Housing Provider can submit another 2-for-1 match request form for that same unit for two new matches.
 - a. This means that a new Secondary match cannot be requested, after the Primary match is denied, declines, or considered unresponsive.
 - b. A matched household, Primary or Secondary, will be considered unresponsive after 14 calendar days from the original match email date.
5. All stakeholders (Property Manager, Public Housing Authority, developer, supportive services provider, etc.) associated with the specific housing opportunity where a 2-for-1 match request is being requested must agree with the 2-for-1 match request. The Office of Care Coordination will verify via email with all stakeholders that this agreement exists.



2-for-1 Match Policy and Procedure

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6. The Secondary household matched must sign (wet or digitally) the 2-for-1 Secondary Match Confirmation indicating authorization of removal from the CES Community Queue and must be returned to the Office of Care Coordination via email to the original match email within seven (7) calendar days after being received.
 - a. The Office of Care Coordination will follow up with the staff member who submitted the 2-for-1 Secondary Match Confirmation form if the form has not been signed by the secondary household by the seven (7) days.
 - b. On the 8th day, the secondary household match will be voided and returned to the CES Community Queue.
7. Secondary matches reserve the right to be returned to the CES Community Queue for other housing opportunities in which the household wishes to be considered for at any time.
8. 2-for-1 Match Requests are only available for two referrals for every one housing unit.
 - a. If there are two available units to accept referrals, Housing Providers must submit two separate match request forms and so on.

If any of the following steps are not followed, the Office of Care Coordination reserves the right to deny any future requests submitted by the same housing provider, public housing authority, or developer.

Procedure

The Secondary match will only be matched once all other primary matches have been identified based on the number of housing opportunities available for the specific match meeting taking place. This procedure is meant to ensure that the CES Prioritization Policy is followed, and that a household is not considered as a secondary match prior to being matched as a primary to other housing opportunities based on their length of homelessness, disabling conditions and other eligibility criteria.

Example: If there are three (3) units who received approval from the Office of Care Coordination for 2-for-1 Matches, this means that six (6) households will be removed from the CES Community Queue.

The first secondary match, would be the fourth household to appear on the CES Community Queue, and not the second household to appear on the CES Community Queue.

CES Community Queue and matches to Housing Opportunities:

1. John Doe ← Primary match to unit #1
2. Jane Doe ← Primary match to unit #2
3. John Smith ← Primary match to unit #3
4. Jane Smith ← Secondary match to unit #1
5. John Jones ← Secondary match to unit #2
6. Jane Jones ← Secondary match to unit #3



2-for-1 Match Policy and Procedure

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This practice will ensure that the higher prioritized households will be the primary match in the order of prioritization and maintain the integrity of the CES Community Queue that align with the CES policies and procedures as approved by the Orange County Continuum of Care.

Matches may not be shifted to other units in cases where a property has more than one (1) approved 2-for-1 Match Requests. All secondary matches must maintain their originally matched unit. This process will only be utilized after Office of Care Coordination approval and is outlined using the example above:

1. Both John Doe (primary) and Jane Smith (secondary) were matched to unit #1
2. Both John Doe and Jane Smith were returned to the Community Queue.
3. John Jones and as the highest prioritized remaining secondary match can be moved to the Primary match for unit #1.
 - a. A new 2-for-1 Match Request can be requested if John Jones is returned to the Community Queue.
4. All other remaining secondary matches will remain to the original matched unit.

Any Secondary Matches are only to be made after all current housing opportunities available have identified Primary Matches.

If any of the following steps are not followed, the Office of Care Coordination reserves the right to deny any future requests submitted by the same housing provider, public housing authority, and developer.

How to Request a 2-for-1 Match

Housing Providers requesting a 2-for-1 match, shall complete the following steps:

1. The Housing Provider must submit the [2-for-1 Match Request Form](#) for a specific housing opportunity to the CES Lead Agency, through the linked Google Form.
 - a. The Office of Care Coordination can supply this link as requested.
2. Once the Office of Care Coordination reviews a request for completion and additional verification as needed, the Office of Care Coordination will respond with an approval or denial of the request within three (3) business days from the date of form submission.
 - a. If approved proceed to step 3
 - b. If denied proceed to step 5
3. If the Office of Care Coordination has approved the request in writing, the Housing Provider may proceed to enter the two separate housing opportunities into HMIS.
 - a. All 2-for-1 match requests entered in HMIS must include a label of "Primary" or "Secondary" or be included in the opportunity description.
 - b. All 2-for-1 match requests will require a unit number to be entered into the HMIS opportunities.



2-for-1 Match Policy and Procedure

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- c. These housing opportunities will receive matches the following week in which they were approved, and if the housing opportunities were entered by Friday, or last business day of the week, at 12pm, Pacific Standard Time.
4. A 2-for-1 Secondary Match Confirmation must be filled out by *both* CES Access Point case manager and the Secondary matched household (once the matches have been confirmed)
 - a. This document will be provided by the Office of Care Coordination via the original match email for the secondary matched household.
 - b. The 2-for-1 Secondary Match Confirmation must be completed and returned within seven (7) calendar days from the date of the original match email.
5. If the 2-for-1 Match Request is denied, the Office of Care Coordination will provide reason for the denial via email to the original requesting staff member as indicated in the 2-for-1 Match Request Form. The Housing Provider may appeal the decision by responding to the denial email that was sent by the Office of Care Coordination indicating that the 2-for-1 Match Request was denied. The appeal should include any pertinent information that clearly illustrates the need for a secondary match.
6. The Office of Care Coordination will respond to all appeals in a timely manner to ensure that if the decision is overturned, two matches can be received by the next planned match meeting.
7. For all approved 2-for-1 Match Request, weekly updates on the application process for the Primary match must be provided to the Office of Care Coordination via email at the coordinatedentry@ceo.oc.gov every Friday by 2pm with the most updated information. While updates are provided on the Secondary match regularly.
 - a. Failure to provide weekly updates on the application process and status for both households will result in automatic denial of future requests.

If any of the following steps are not followed, the Office of Care Coordination reserves the right to deny any future requests.

All questions regarding 2-for-1 Match Requests should be directed to coordinatedentry@ceo.oc.gov.

2-for-1 Match Policy Outreach and Communications Plan

Overview

This plan applies the milestones from the prior 2-for-1 Match Policy (Policy) communications effort to the current outreach period, which begins in October 2026 and runs through the next scheduled review of the CES Policies and Procedures in October 2027. The CoC Board officers recommend the adoption of the Policy as a standing policy and incorporation into the CoC Policies and Procedures manual. Further, it will be reviewed on the regular CES review cycle rather than end on a fixed date. The plan adds a sustained bi-weekly email reminder for the first three months, a recorded virtual training paired with the Policy and workflow that details the procedural and technical steps to submit a 2-for-1 match request, and a feedback survey built into the three-month report back.

Goals

The goal of this communications effort is to raise awareness of the 2-for-1 Match Policy so that interested stakeholders understand both its purpose and the process for submitting a match request. Consistent outreach across the full period equips stakeholders to act on the Policy, and helps ensure that any low uptake reflects an informed decision rather than a lack of awareness.

Target Audience

The Policy and its communications are directed to the stakeholder groups that participate in the CES match process: Public Housing Authorities (PHAs), Property Managers, Permanent Supportive Housing (PSH) Developers, Service Providers, CES Access Points, and other interested parties. The CES Administrators (PATH) coordinate distribution to these groups through the channels described below.

Objectives

The communications effort works toward three connected objectives. The first is to create awareness of the 2-for-1 Match Policy across the target stakeholder groups, so that everyone who touches the match process knows the Policy exists. The second is to shift attitudes within the CES toward active use of the Policy, moving it from an option people are vaguely aware of to one they weigh as a matter of course when a second match would serve a client. The third is to encourage engagement, discussion, and the submission of 2-for-1 match requests, turning awareness into use.

Strategies

Item 7. Attachment B

The plan uses a mix of channels chosen to reach stakeholders more than once and through more than one avenue. Direct email, including the sustained reminder schedule, keeps the Policy in front of providers between meetings. A recorded virtual training gives stakeholders a self-serve reference they can return to at any time, covering both the Policy and the correct submission process. In-person reminders at Match Meetings reach CES participants at the moment they are making match decisions. Standing updates at committee meetings, including the PPS Committee, Service Provider Forum, and LEAC, carry the Policy to a broader set of partners and create recurring openings for discussion. Used together, these channels reinforce one another, so a stakeholder who misses one touchpoint still encounters the Policy through another.

Timeline

Month	Milestone / Activity	Audience	Channel	Notes
Oct 2026	CoC Reapproval for the assessment period	CoC Board	Board meeting	Formal launch of the new assessment period
	Direct policy share	CES Operators, Community Partners	Email	Proactively includes the two property managers who inquired last cycle
	Match Meeting announcements begin	CES Operators	Verbal, at each Match Meeting	Continues through the full assessment period
	Virtual training recorded and distributed, paired with the Policy, associated documents, and workflow	CES Operators, PHAs, property managers	Recorded Zoom Training, emailed link and documents	Policy, associated documents, and workflow covers correct submission requirements and timing in full
	Submission log established	Internal, OCC	Internal tracking	Logs every inquiry, submission, approval, and denial from beginning of new assessment period

Item 7. Attachment B

Month	Milestone / Activity	Audience	Channel	Notes
Oct-Dec 2026	Bi-weekly email reminders	CES Operators, relevant PHAs & property managers	Email	Six reminders total across the three months
Nov-Dec 2026	Standing committee updates	Service Provider Forum, LEAC, CES Steering Committee	In-person presentation, CES Updates segment	Whichever fall within this window
Jan 2027	Reminder cadence steps down	Same distribution list	Email	Bi-weekly shifts to monthly
	Three-month report back	PPS	Presentation / written update	Includes submission log data and results of the feedback prompt
	Feedback prompt to providers and PHAs	CES Operators, PHAs	Email / report-back discussion	Asks directly why the policy has or has not been used
Feb-Sep 2027	Continued monthly reminders and committee updates	Same as above	Email, in-person	Sustains visibility through the close of the outreach period, ahead of the October 2027 review
Oct 2027	Final report and discussion	CoC Board or PPS	Presentation	Final report aligned with the regular October 2027 CES Policies and Procedures review; informs refinements using the OCC CES Administrator log and survey results

Item 7. Attachment B

Narrative Timeline

October 2026

The CoC Board adopts the Policy in September and the new assessment period begins. OCC will share the Policy directly with CES Administrators, PATH, and property operators, and reaches out proactively to the two property managers who inquired last cycle. OCC had already shared the Policy with stakeholders in the prior pilot period, though only two 2-for-1 match requests were made. CES Administrators will announce the Policy before every Match Meeting and continue that practice for the full assessment period.

Also in October, OCC will hold a virtual training, record it, and distribute the recording alongside the Policy, its associated documents, and the workflow to the full stakeholder set via the OCC website: PHAs, property operators, PSH developers, service providers, CES access points, and other interested parties. The training walks through how to submit a request correctly, including the timing requirements relative to when a housing opportunity is matched. OCC will establish a submission log this month to track every inquiry, submission, approval, and denial from the start of the assessment period. The OCC CES Team will send bi-weekly reminders on an alternating Mondays, reaching CES Administrators, PHAs, and property contacts.

November and December 2026

Bi-weekly reminders continue on alternating Mondays, two per month, each sent by the OCC CES Team and linking back to the recorded training and the submission guide. Standing committee appearances in this window feature a brief presentation on the recorded training and workflow: LEAC on November 4, the PPS Committee on November 10, and the Service Provider Forum on November 19.

January 2027

The bi-weekly reminders complete their three-month run and step down to a monthly cadence rather than stopping outright. From January forward, the OCC CES Team sends the reminder on the first Monday of each month. OCC delivers the three-month report back to the PPS Committee, drawing on the submission log to summarize inquiries, submissions, approvals, and denials to date, and folding in survey results from CES Administrators, CES access points, PHAs, PSH developers, property operators, and service providers. The survey asks directly why the Policy has or has not been used, so the report can separate whether need or process barriers exist or if the policy is being utilized.

February through September 2027

Monthly reminders continue on the first Monday of each month, sent by the OCC CES Team, sustaining visibility through the close of the outreach period.

Item 7. Attachment B

October 2027

OCC delivers the final report to the CoC Board, summarizing the full outreach period from the internal OCC CES Administrator log and the survey results. The report aligns with the regular October 2027 review of the CES Policies and Procedures. Because the Policy continues as a standing part of the CoC Policies and Procedures, the report informs refinements at that review rather than a decision to continue, modify, or end it.