

ORANGE COUNTY
CONTINUUM OF CARE BOARD MEETING
Wednesday, July 22, 2026
2:00 p.m. – 5:00 p.m.

Location:

**County Administration South (CAS) Building
County Conference Center
425 West Santa Ana Blvd. Room 104/106
Santa Ana, CA 92701-4599
[Click Here](#) for parking information.**

Virtual Meeting Option*:

**Zoom Meeting Link: [Click here for meeting link](#)
Join by phone: +1 669 444 9171
Webinar ID: 917 1260 5590**

****Listen-in option only***

MINUTES

Board Members

Judson Brown, City of Santa Ana
Dr. Kelly Bruno-Nelson, CalOptima Health
Andrew Crowe, Scholarship Prep
Dr. Shelby Feliciano-Sabala, Project Hope Alliance
Kelita Gardner, Second Baptist Church of Santa Ana
Nichole Gideon, Individual
Becks Heyhoe-Khalil, OC United Way
Marisol Johnson, Dayle McIntosh Center
Sandra Lozeau, City of Anaheim

Melanie McQueen, PATH
Dr. Tiffany Mitchell, Orangewood Foundation
[Secretary]
Nishtha Mohendra, Friendship Shelter [Vice Chair]
Robert “Santa Bob” Morse, Individual
Jason Phillips, Individual
Maricela Rios-Faust, Human Options [Chair]
Tim Shaw, Individual
Dr. Shauntina Sorrells, Individual

In compliance with the Americans with Disabilities Act, and County Language Access Policy, those requiring accommodation and/or interpreter services for this meeting should notify the Office of Care Coordination 72 hours prior to the meeting at (714) 834-5000 or email CareCoordination@ceo.oc.gov. Requests received less than 72 hours prior to the meeting will still receive every effort to reasonably fulfill within the time provided.

Supporting documentation is available for review by the public at least 72 hours prior to regular meetings and at least 24 hours prior to special meetings of the Continuum of Care (CoC) Board. Those wishing to review supporting documentation can visit the CoC Webpage [here](#) or the lobby of the County Administration North (CAN) Building, located 400 West Civic Center Drive, Santa Ana, CA 92701-4599, and request a copy of the

meeting materials from the Office of Care Coordination during normal business hours of 8:00 a.m. – 5:00 p.m. Monday through Friday (excluding holidays).

Call to Order – Maricela Rios-Faust, Chair

Maricela Rios-Faust called the meeting to order at 2:02 pm.

Board Member Roll Call – Dr. Tiffany Mitchell, Secretary

Present: Judson Brown, Andrew Crowe, Dr. Shelby Feliciano-Sabala, Kelita Gardner, Nichole Gideon, Becks Heyhoe-Khalil, Marisol Johnson, Sandra Lozeau, Melanie McQueen, Dr. Tiffany Mitchell, Nishtha Mohendra, Robert “Santa Bob” Morse, Jason Phillips, Maricela Rios-Faust, and Tim Shaw

Absent excused: Dr. Shauntina Sorrells

Absent: Dr. Kelly Bruno-Nelson

Judson Brown left during Business Calendar Item 3 and did not vote on Business Calendar Item 3. or Business Calendar Item 4. Judson Brown returned during Business Calendar Item 5. Melanie McQueen left during Business Calendar Item 8.

Public Comments: Members of the public may address the CoC Board on items listed within this agenda or matters not appearing on the agenda so long as the subject matter is within the jurisdiction of the CoC Board. Members of the public may address the CoC Board with public comments on agenda items in the business calendar after the agenda item presentation. Comments will be limited to three minutes. If there are more than five public speakers, this time will be reduced to two minutes. Members of the public utilizing interpreter services will be given double the amount of time to provide public comment.

To address the CoC Board, members of the public who are attending in person are to complete a Request to Address the CoC Board form prior to the beginning of each agenda item and submit it to CoC Board staff. Staff will call your name in the order received.

Members of the public, including those listening in via the virtual meeting option, may also submit public comment by emailing CareCoordination@ceo.oc.gov. All comments submitted via email at least 24 hours before the start of the CoC Board meeting will be distributed to the CoC Board members for their consideration and all comments submitted prior to the meeting will be added to the administrative records of the meeting. Please include “CoC Board Meeting Comment” in the email subject line.

Board Member Comments: Members of the CoC Board may provide comments on matters not appearing on the agenda so long as the subject matter is within the jurisdiction of the CoC Board.

- Jason Phillips read the names of individuals who passed while experiencing homelessness in May 2026, in remembrance and recognition.
- Maricela Rios-Faust thanked CoC Board members that attended the Joint Meeting of the Commission to Address Homelessness and CoC Board.

CONSENT CALENDAR

1. Approve the CoC Board Meeting Minutes from June 24, 2026.
2. Receive and file the CoC Strategic Plan monthly update.

Robert “Santa Bob” Morse motioned to approve the Consent Calendar. Kelita Gardner seconded the motion. Chair Maricela Rios-Faust called for a voice vote. No nays, no abstentions, the motion passed.

BUSINESS CALENDAR

1. Fiscal Year (FY) 2026 CoC Program Notice of Funding Opportunity (NOFO) – Zulima Lundy, Director of Operations, and Felicia Boehringer, CoC Administrator, Office of Care Coordination

Zulima Lundy provided updates on the FY2026 CoC Program NOFO competition, including the local competition timeline, Request for Proposal (RFP) review process, and an addendum issued by the Office Care Coordination to allow capital costs as an eligible expense category. Zulima Ludy also shared updates on the U.S. Department of Housing and Urban Development e-SNAPs guidance and provided context on voluntary reallocation recommendations, including eight (8) Permanent Supportive Housing (PSH) projects identified through the renewal survey for reallocation consideration.

Recommended Action c: Voluntary Reallocation – Accept the voluntary reallocation of eight (8) permanent supportive housing projects totaling \$16,450,558 in CoC Program Funding during the FY2026 CoC Program NOFO as detailed in the associated memo.

Nishtha Mohendra motioned to approve recommended action c. Sandra Lozeau seconded the motion. Chair Maricela Rios-Faust issued a voice vote. No nays, no abstentions, the motion passed.

Board Member Discussion:

- Tim Shaw asked whether other CoC’s are choosing not to proceed with the CoC NOFO process due to ongoing litigation efforts.
- Judson Brown recognized the Orange County Housing Authority (OCHA) for the voluntary reallocation of \$14 million and noted that this action demonstrates leadership, collaboration and a commitment to advancing the work. Judson Brown expressed appreciation for the partnership with January Johnson.

2. CoC Governance Charter Revisions – Zulima Lundy, Director of Operations; Timothy Kirkconnell, CoC Manager, Office of Care Coordination; and Nishtha Mohendra, Chair, Policies, Procedures (PPS) Committee

Timothy Kirkconnell provided updates on the recommended revisions to the Orange County CoC Governance Charter to align with the FY2026 CoC Program NOFO governance requirements. The proposed amendments expand the CoC Board and add new required representation categories. Timothy Kirkconnell noted that the changes are intended to maximize CoC’s NOFO application score. Vice Chair Nishtha Mohendra also provided updates on the discussion and questions that were brought up during the July 14, 2026, PPS Committee meeting.

Recommended action a: Approve the revised Governance Charter, primarily updating the CoC Board Composition (Section V.B.2.b), in response to the FY 2026 CoC Program NOFO, as recommended by the PPS Committee.

Amended Recommended Action a: Approve the revised Governance Charter, primarily updating the CoC Board Composition (Section V.B.2.b), in response to the FY 2026 CoC Program NOFO, except for b. II. *Elected Public Official*, and b. IV. 10, b. IV. 12, b. IV. 13, and b. IV. 14, to be rediscussed before August 26, 2026, CoC Board Meeting.

Becks Heyhoe-Khalil motioned to approve Amended Recommended Action a. Nishtha Mohendra seconded the motion. No vote was called for Recommended Action a, as a substitute motion was introduced.

Substitute Motion: Approve the revised Governance Charter, primarily updating the CoC Board Composition (Section V.B.2.b), in response to the FY 2026 CoC Program NOFO, except for b. II. Elected Public Officials, and delegating CoC Board Officer and Office of Care Coordination to return to a future CoC Board Meeting with a recommendation.

Melanie McQueen motioned to approve the Substitute Motion. Becks Heyhoe-Khalil seconded the motion. Chair, Maricela Rios-Faust called for roll call vote. Andrew Crowe, Dr. Shelby Feliciano-Sabala, Nichole Gideon, Sandra Lozeau, Melanie McQueen, Dr. Tiffany Mitchell, Nishtha Mohendra, Jason Phillips, and Maricela Rios-Faust voted yes. Kelita Gardner, Becks Heyhoe-Khalil, Marisol Johnson, Robert “Santa Bob” Morse, and Tim Shaw voted no. No abstentions, the substitute motion passed.

Public Comments:

- Alan Achterberg provided public comment via email in advance of the CoC Board meeting and stated applying “to become a public member of this Continuum of Care in 2024 closely following Orange County’s homeless services governance and records access practices since then. As you revise the Governance Charter, I ask you to keep three principles in mind: First, under HUD’s Continuum of Care Program rules, the CoC can assign tasks to boards, subcommittees, or work groups, but the CoC itself remains responsible for carrying out all duties in the interim rule, including VAWA and HMIS compliance. The charter should say this clearly: no subcommittee’s absence, dissolution, or informal reconstitution relieves this Board or the County of direct responsibility for HUD, VAWA, or HMIS obligations. Second, contracting out functions or routing work through a provider does not contract away the underlying duty. The County and CoC are still accountable for how CoC funded providers and committees handle domestic violence survivors, data in HMIS, and grievances. The governance charter should reflect that ultimate responsibility stays here, with this Board. Third, Brown Act requirements and open meeting principles cannot be designed around. Recent cases, including rulings against secret budget committees, show that courts look at what a body actually does, not just what it is called. If a committee or work group continues to perform policy shaping functions, it remains subject to open meeting requirements regardless of its name or meeting cadence. My concern, based on my experience and public records, is that when compliance relevant committees stop meeting formally, or sensitive work is shifted into less transparent structures, it increases legal risk for the County and undermines trust in the CoC process. I urge the Board to use these charter revisions to strengthen—not weaken—clarity about committee accountability, public participation, and oversight of contracted providers. I respectfully request that this comment be entered into the administrative record for Agenda Item 2 and that any Board discussion or response to these governance points be reflected in the minutes.”
- David Gillanders expressed concerns about introducing political dynamics into the CoC Board’s work, emphasizing the importance of maintaining its focus on collaboration among service providers and stakeholders. David Gillander encouraged protecting the CoC Board’s integrity, remaining adaptable to evolving U.S. Department of Housing and Urban Development (HUD) requirements, and carefully considering governance changes to preserve the CoC Board’s long-term effectiveness.

Board Member Comments:

- Robert “Santa Bob” Morse asked whether other CoC’s have implemented similar composition governance changes and whether any related litigation exists regarding the composition changes within the CoC Program NOFO.
- Tim Shaw expressed concern that the proposed CoC Governance Charter changes represent a significant shift and recommended additional time for a more thoughtful review. Tim Shaw emphasized preserving the CoC Board’s nonpartisan structure, questioned the necessity of adding elected officials to maximize the Orange County CoC NOFO score, and sought clarification on the Nominating Ad Hoc process, seating timeline for new seats, and requirements to report to HUD on these changes.
- Becks Heyhoe-Khalil discussed the potential impact of adding elected officials to the CoC Governance Charter, including long-term governance considerations, term limits, and succession planning. Becks Heyhoe-Khalil suggested exploring alternative revisions, including limiting or removing elected officials’ seats, and noted that the CoC Board could potentially revisit the composition after further review.
- Nishtha Mohendra supported a cautious approach, expressing concern that expanding CoC Board membership could dilute decision-making. Nishtha Mohendra favored maintaining local control, eliminating proxy voting, and omitting elected official seats if they are not essential.
- Maricel Rios-Faust recommended being intentional about any CoC Governance Charter changes, suggesting revisions to the elected official language, implementing provisions for proxy voting, and focusing on meaningful governance improvements rather than maximizing application points.
- Dr. Shelby Feliciano-Sabala supported a more limited approach to expanding CoC Board membership and emphasized caution around defining any newly elected official representation.
- Nichole Gideon suggested considering a temporary CoC Governance Charter amendment to allow for a one-year review and supported defining elected official seats.
- Sandra Lozeau noted that elected officials can be valuable advocates and suggested the Nominating Ad Hoc would best identify best suited to assess the individuals who applied to support the CoC’s mission.
- Andrew Crowe highlighted the need to consider how elected officials from the education sector represent youth experiencing homelessness and noted differences between education and HUD definitions of homelessness.
- Marisol Johnson recommended removing elected officials’ seats from the revised CoC Governance Charter, expressing concern that political involvement could complicate the CoC Board’s work and distract from its mission.
- Melanie McQueen acknowledged the governance concerns and suggested the CoC Board prioritize its principles over additional points associated with elected official representation in the CoC Program NOFO.
- Dr. Tiffany Mitchell continued the discussion by addressing concerns related to the proposed Governance Charter changes and CoC Board composition

3. Advance Recovery and Prohibit Illicit Drug Use Policy – Zulima Lundy, Director of Operations, Office of Care Coordination; Timothy Kirkconnell, CoC Manager, Office of Care Coordination; and Nishtha Mohendra, Chair, PPS Committee

Timothy Kirkconnell provided updates on the recommended adoption of an Orange County CoC Policy to Advance Recovery and Prohibit Illicit Drug Use to meet FY2026 CoC Program NOFO requirements. The proposed policy prohibits CoC-funded projects from operating safe consumption sites or distributing drug paraphernalia, outlines remedies for noncompliance, encourages substance use treatment and recovery housing, and allows sobriety-based housing where permitted. Timothy Kirkconnell explained the discussion that occurred during the

PPS Committee meeting and that the adoption of the policy would help earn up to 10 points towards the competitiveness of the CoC Program NOFO.

Recommended action a: Approve the Advance Recovery and Prohibit Illicit Drug Use Policy for the Orange County CoC to advance recovery and prohibit illicit drug use, in response to the FY 2026 CoC Program NOFO, as recommended by the PPS Committee.

Nishtha Mohendra motioned to approve Recommended Action a. Dr. Shelby Feliciano-Sabala seconded the motion. Chair Maricela Rios-Faust issued a voice vote. No nays, no abstentions, the motion passed.

4. CoC Builds NOFO – Zulima Lundy, Director of Operations, and Felicia Boehringer, CoC Administrator, Office of Care Coordination

Zulima Lundy provided an overview of the FY2026 CoC Builds NOFO, including available funding and eligible project types. Zulima Lundy also shared the results of the local Request for Proposals (RFP) competition and the Review Panel's consensus recommendation of Case Colibri Apartments for the CoC Builds project. Zulima Lundy outlined the recommended project details, funding request, and next steps pending CoC Board approval.

Recommended action b: Approve the selection of Casa Colibri, as submitted by American Family Housing, as the Orange County CoC's proposed project to submit in response to the CoC Builds NOFO application to the U.S. Department of Housing and Urban Development (HUD) as recommended by the Request for Proposals Review Panel.

Becks Heyhoe-Khalil motioned to approve recommended action b. Kelita Gardener seconded the motion. Nichole Gideon recused themselves. Chair Maricela Rios-Faust issued a voice vote. No nays, no abstentions, the motion passed.

5. Youth Homelessness NOFO – Zulima Lundy, Director of Operations; Timothy Kirkconnell, CoC Manager, Office of Care Coordination; Dr. Tiffany Mitchell, Secretary; and Becks Heyhoe-Khalil, Executive Director, United to End Homelessness, Orange County United Way

Timothy Kirkconnell and Secretary, Dr. Tiffany Mitchell highlighted the thoughtful discussion with Youth Action Board (YAB) Members and approximately thirty-five (35) service providers regarding the Youth Homelessness NOFO process.

Alondra Lopez and Kathleen Zhu, YAB Members, provided a recap of the Youth Convening, identifying gaps in services, housing access, emergency shelter specialized care and youth focused resources.

Becks Heyhoe-Khalil also provided additional updates.

Recommended Actions c and d:

- c. Approve the Office of Care Coordination as the Collaborative Applicant for the Orange County CoC to submit a Planning Project application in the amount of \$250,000 for a 24-month grant term.
- d. Approve the Office of Care Coordination as the Coordinated Entry System (CES) Lead to submit a Supportive Services Only (SSO) - Coordinated Entry Project in the amount of \$500,000 for a 24-month grant term.

Tim Shaw motioned to approve recommended actions c and d. Dr. Shelby Feliciano-Sabala seconded the motion. Chair Maricela Rios-Faust issued a voice vote. No nays, no abstentions, the motion passed.

Recommended action e. Approve the Orange County United Way as the Homeless Management Information System (HMIS) Lead to submit an HMIS Project in the amount of \$500,000 for a 24-month grant term.

Robert “Santa Bob” Morse motioned to approve recommended action e. Kelita Gardner seconded the motion. Becks Heyhoe-Khalil recused themselves. Chair Maricela Rios-Faust issued a voice vote. No nays, no abstentions, the motion passed.

Board Member Comments:

- Tim Shaw applauded the Office of Care Coordination, Orange County United Way, and others for their efforts and recognized the progress made in advancing YAB initiatives.

6. Data Use Agreement – Zulima Lundy, Director of Operations, and Timothy Kirkconnell, CoC Manager, Office of Care Coordination

Timothy Kirkconnell provided updates on the Data Use Agreement following the CoC Board’s September 2020 decision. The agreement supports statewide HMIS data sharing for research, planning and state funding compliance. Timothy Kirkconnell also shared that California Interagency Council on Homelessness (Cal ICH) became an independent business unit effective July 1, 2026, assuming responsibility for statewide homelessness data functions, with the agreement renewing automatically every five years.

Recommended Action a: Approve the Amendment to the Data Use Agreement authorizing the Orange County CoC to send HMIS data to Cal ICH directly, now that it has become its own business unit effective July 1, 2026.

Jason Phillips motioned to approve Recommended Action a. Melanie McQueen seconded the motion. Chair Maricela Rios-Faust issued a voice vote. No nays, no abstentions, the motion passed.

7. 2-for-1 Match Policy Pilot Follow Up – Maricela Rios-Faust, Chair; Nishtha Mohendra, Vice Chair; and Dr. Tiffany Mitchell, Secretary

Maricela Rios-Faust provided background on the proposed next steps and emphasized the need for greater clarity regarding the policy rollout, training and eligibility requirements to better guide the CoC. Maricela Rios-Faust also noted that policy will return to a future CoC Board Meeting for additional discussion and recommended action for the Board to consider policy improvement before implementation.

Recommended action a: Direct the Office of Care Coordination as the CES Lead to develop an outreach and communication plan to inform the CES Stakeholders, to be presented to the CoC Board for approval at the August 26, 2026, meeting.

Andrew Crowe motioned to approve Recommended Action a. Kelita Gardner seconded the motion. Chair Maricela Rios-Faust issued a voice vote. No nays, no abstentions, the motion passed.

Board Member Comments:

- Sandra Lozeau asked whether there will be another pilot or if the recommended action will move to ensure this policy is in place.

8. Homeless Housing, Assistance and Prevention (HHAP) Program – Zulima Lundy, Director of Operations, and Douglas Becht, Director, Office of Care Coordination

Zulima Lundy reported that HHAP Rounds 2 and 3 are fully expended, and 50% of HHAP Round 5 funds have been spent. Continuing, Zulima Lundy shared plans to reconvene the HHAP Ad Hoc Committee to discuss programming of remaining funding allocations and to pause further HHAP updates to the CoC Board until a more comprehensive discussion can take place.

Board Member Comments:

- Judson Brown asked about the plan to ensure the remaining \$5.3 million in HHAP Round 4 funds is expended before the deadline and how staff will avoid waiting until the last minute. Judson Brown also requested regular updates from provider meetings before November 2026, so the HHAP Ad Hoc has time to adjust strategies and reduce the risk of leaving funds unspent.
- Becks Heyhoe-Khalil asked whether an expenditure goal and deadline has been established for HHAP Round 4.

9. HMIS Lead Updates – Erin DeRycke, Director, Data Analytics, 211OC, Orange County United Way

Erin DeRycke provided updates on user recertification training, the new HMIS interface with multi-factor authentication, which will begin on July 23, 2026, further ongoing HMIS data requests approved by the CoC Board, and upcoming HMIS meetings and training opportunities.

10. CoC Update – Timothy Kirkconnell, CoC Manager, Office of Care Coordination

Timothy Kirkconnell provided updates on the Point-In-Time (PIT) Count Modernization Act, HUD's withdrawal of certain fair housing guidance documents, and the Life After Supportive Housing (LASH) Readiness Self-Assessment Tool, which will support the approval process and be presented to the County Board of Supervisors.

Board Member Comments:

- Judson Brown discussed the assessment process and ongoing coordination with Orange County regarding Permanent Supportive Housing (PSH) vouchers. Judson Brown also raised questions about why the Orange County Board of Supervisors approval is required for the voucher process.

Sandra Lozeau motioned to adjourn the meeting. Tim Shaw seconded the motion. Chair Maricela Rios-Faust adjourned the meeting at 4:58 p.m.

Next Meeting: Wednesday, August 26, 2026, from 2:00 p.m. – 5:00 p.m.